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Learning When to Quit: An Empirical Model of Experimentation in
Standards Development

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Learning When to Quit: An Empirical Model of Experimentation in Standards Development*

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Abstract

Motivated by a descriptive analysis of standards development within the Internet Engineering Task Force, we develop a dynamic discrete choice model of R&D that highlights the decision to continue or abandon a line of research. Our estimates imply that sixty percent of IETF proposals are publishable, but only one-third of those good ideas survive the review process. Increased attention and author experience are associated with faster learning. We simulate two counterfactual innovation policies: an R&D subsidy and a publication-prize. Subsidies have a larger impact on research output, though prizes perform better when accounting for researchers' opportunity costs.

Keywords: Learning, Experimentation, Standardization, Dynamic Discrete Choice

JEL Codes: D83, O31, O32

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“I haven’t failed. I’ve just found 10,000 ways that won’t work.” - Thomas Edison

1 Introduction

In research, many ideas do not work out. Innovative productivity therefore depends on a researcher’s ability to discern whether an idea is promising, and her willingness to abandon the ones that are not. Economists know little about this process, however, because data on “dry wells” in academic and commercial research are scarce. The vast majority of empirical studies of innovation begin with a sample of issued patents or published papers that were already selected from a pool of initially promising ideas.

This paper studies the idea selection process – specifically, the decision to continue or abandon a line of research and the factors that influence how quickly researchers learn whether they have a good idea. We examine these issues in the context of technical standards development, exploiting a unique data set containing information on 16,000 proposals submitted to the Internet Engineering Task Force (IETF), a voluntary organization that develops protocols used to manage Internet infrastructure. For each IETF proposal, we observe a sequence of decisions to either revise, publish, or abandon the underlying idea. Using these data, we provide a descriptive analysis of how R&D is conducted within the IETF, and then estimate a dynamic discrete choice model whose key parameters measure the speed at which author teams learn whether they have a good (i.e., publishable) idea. Our main empirical results show how the speed of learning varies with author experience, attention from the IETF community, and the composition of the relevant IETF Working Group. We then use the model to compare simulated welfare impacts of two counterfactual innovation policies: a research subsidy and a publication prize.

Although we use the IETF as a setting to study learning in R&D, it is an im-

portant institution in its own right, comprised of engineers from a wide variety of firms, academic, government and non-profit organizations whose collective mission is to “make the Internet work better by producing high quality, relevant technical documents that influence the way people design, use, and manage the Internet.” As of 2018, half-a-trillion dollars in retail transactions and millions of hours of digital video were transmitted using equipment that would not work if it deviated from IETF-defined protocols.¹ Our findings shed light on how these protocols are developed and refined.

The paper proceeds in four steps. Section 2 describes the IETF and documents several empirical facts about innovation within the standards development process. Just twenty-four percent of proposals submitted to the IETF are ultimately published. While ideas are often abandoned quickly, some go through many rounds of revision before getting dropped. The hazard of publication increases with revisions, and text-based measures of proposal content suggest that early revisions are more significant than later ones. Finally, data from patent citations to IETF standards show that, conditional on publication, revisions are positively correlated with long-term commercial impact.

Motivated by these descriptive findings, Section 3 develops a model of the decision to continue or abandon a proposal. Our model combines a two-armed bandit with a more traditional finite-horizon optimal stopping problem to capture two different phases of the research process. The two phases are separated by a *breakthrough* that resolves any uncertainty about whether a project will succeed.² Before a break-

¹The IETF mission statement can be found at www.ietf.org/about/mission/. Estimates of retail e-commerce transactions are from U.S. Census Publication CB18-125. Estimates of digital video transmission come from the *Cisco Visual Networking Index*.

²Because IETF proposals must achieve *consensus* in order to be published, that is how we interpret the breakthrough in our application. In other settings, a breakthrough might correspond to achieving some key technical milestone. We have retained the term “breakthrough” for consistency with the theoretical literature.

through, the decision to continue or abandon a project reflects the standard trade-off between exploration and exploitation common to the literature on experimentation (Roberts and Weitzman, 1981). Researchers choose between the “safe” option of abandoning a project, and the “risky” option of undertaking a costly revision that may or may not produce a breakthrough. After a breakthrough, researchers face a simple optimal stopping problem, where they compare the marginal costs and benefits of continuing to “polish” their idea.

Empirically, our model can be formulated as a non-stationary dynamic discrete choice problem with an unobserved state variable (i.e., whether a breakthrough has occurred). In each period, researchers decide whether to continue or abandon their project, with payoffs realized if and only if they stop *after* a breakthrough occurs. We develop a maximum likelihood estimator similar to Pakes (1986), which yields estimates of researchers’ opportunity costs, their prior beliefs about the distribution of project quality, and the rate of learning. Finally, we provide sufficient conditions for the existence of a unique solution to the model, yielding point-identification of the learning and cost parameters.

The third part of the paper (Section 4) uses our model to study how IETF participants learn about idea quality.³ Our baseline estimates suggest that the breakthrough arrival rate – a key parameter that governs the speed of learning – is around 17 percent per revision, conditional on having a good idea to start with. Consistent with our priors about how the IETF works, we obtain higher estimates of initial quality, and faster rates of learning, for the sub-sample of proposals initiated inside an IETF Working Group. Our baseline estimates also imply that around two-thirds of the

³In contrast to prior research that models standardization as technology choice, we treat each proposal as a standalone project. In practice, the IETF seeks to block or merge competing proposals, so that competition *within* projects will be an important part of the learning process we seek to measure.

good ideas proposed to the IETF are abandoned. Although this sounds like a large number, it can be rationalized by observing that even publishable ideas typically have only a modest payoff, and that researchers may have high opportunity costs. Nevertheless, a high rate of abandonment points to significant frictions in the review process, and suggests that there is an important role for polices and institutions that could accelerate learning among IETF participants.

To explore how various factors influence the speed of learning, we estimate models that specify the breakthrough arrival rate as a function of observable author and proposal characteristics. Our estimates reveal that learning is faster for more experienced author teams, but uncorrelated with the size of the team. Learning is also faster when ideas receive more attention in the form of emails to IETF listservs mentioning a specific proposal. Finally, we find a non-monotonic inverted-U relationship between learning and commercial interest, measured as the share of proposal-related emails originating from a dot-com address.

The last part of the paper (Section 5) uses the parameter estimates from our baseline model to conduct two counterfactual policy experiments. In the first experiment, we compare an R&D subsidy that lowers the marginal cost of a revision for all projects to a publication prize that increases the payoff only for successful projects (holding fixed the total budget, in patent citations, of the two policies). This experiment was motivated by our discussions with IETF participants, who noted that some companies award a financial prize to engineers who contribute to successful proposals, while others merely subsidize their participation in the IETF. We find that although both policies can increase research output, prizes perform better after accounting for the private costs of over-developing bad ideas. Our second counterfactual considers the cost of misaligned priors, and shows that within our model over-confidence is more costly than pessimism.

This study contributes to several streams of literature. To our knowledge, it is the first paper to estimate a structural model of learning in R&D, focusing on the decision to continue or abandon a line of research. The seminal studies of learning in R&D, including [Cohen and Levinthal \(1989\)](#) and [Henderson and Cockburn \(1996\)](#), focus on inter-firm knowledge spillovers. [Krieger \(2017\)](#) builds on their work by studying how a pharmaceutical firm’s decision to continue or terminate a drug development project responds to news about its rivals’ clinical trials. An important difference between our setting and Krieger’s is that he emphasizes learning through the arrival of “bad news.” In our model, IETF participants learn through the arrival of “good news,” and this distinction is useful for thinking about its generalizability. In particular, our approach is well-suited to applications where there is fundamental uncertainty about demand or the perceived importance of an idea (e.g., entrepreneurship or open source software development) as opposed to the safety or efficacy of a new product. Although late-stage pharmaceutical R&D corresponds to bad news learning ([DiMasi et al., 2016](#)), the good news approach might still be useful for modeling exploratory pre-clinical research. More generally, our model could be applied to study the tradeoff between exploration and exploitation in a variety of “exploratory” research settings.⁴

This paper also contributes to the economic literature on compatibility standards, which has typically emphasized choice between competing technologies, either via a decentralized standards war ([Katz and Shapiro, 1985](#); [Dranove and Gandal, 2003](#); [Augereau et al., 2006](#)) or a centralized consensus decision-making process ([Farrell and Saloner, 1988](#); [Simcoe, 2012](#); [Lerner and Tirole, 2015](#)). Our main contribution is to highlight the importance of cooperative R&D within consensus standardization.

⁴Outside the pharmaceutical context, [Allen \(1966\)](#) provides an early descriptive analysis of how engineers select among alternative problem-solving approaches that bears many similarities to our paper. More recently, [Howell \(2017\)](#) and [Gross \(2017\)](#) have studied the relationship between feedback and learning.

While cooperative innovation in standards development has received some attention from theorists, such as [Katz \(1986\)](#), [Cabral and Salant \(2014\)](#), or [Ganglmair and Tarantino \(2014\)](#), few empirical papers use standards development as a window onto the micro-foundations of R&D. Exceptions include [Baron et al. \(2016\)](#), who study upgrades to existing compatibility standards, and a pair of papers by [Baron et al. \(2014\)](#) and [Wen et al. \(2015\)](#) that examine how the supply of standards influences firms’ external patenting activity in similar technology areas.

Our estimate that over two-thirds of the good ideas proposed to IETF are abandoned complements recent work by [Bell et al. \(2017\)](#) on “missing Einsteins” in American innovation. They show that a child’s race, gender, and socioeconomic status are strong predictors of future patenting. Whereas their findings highlight selection problems on the extensive margin of the innovation process – specifically the decision to participate in inventive occupations – we focus on the intensive margin associated with idea selection and publication. Our results suggest that both “missing papers” and “missing persons” are key drivers of research productivity.

Our theory builds upon early models of experimentation ([Weitzman, 1979](#); [Roberts and Weitzman, 1981](#); [Moscarini and Smith, 2001](#)) that were later extended to consider strategic experimentation ([Bolton and Harris, 1999](#); [Keller et al., 2005](#); [Bonatti and Hörner, 2011](#)).⁵ To our knowledge, this is the first paper to estimate the parameters that drive Bayesian learning in such a model. Our assumption that projects have both a fundamental and a more implementation-focused dimension of quality, with greater uncertainty and more learning about the former, is borrowed from the [Ellison \(2002\)](#) model of learning in economics publishing.

⁵[Kerr et al. \(2014\)](#) discuss the importance of experimentation in innovation and entrepreneurship. In the vein of the literature on strategic experimentation, [Akcigit and Liu \(2016\)](#) study investment decisions when firms do not know their competitors’ dead-end results. Instead, [Moscarini and Squintani \(2010\)](#) analyze R&D competition when privately informed firms learn from exit of their opponents.

Finally, this study contributes to a broadly defined literature that estimates structural models of learning. Applications to consumer behavior include [Erdem and Keane \(1996\)](#), as well as the various studies described in [Ching et al. \(2013\)](#) and [Ching et al. \(2017\)](#). Both [Crawford and Shum \(2005\)](#) and [Dickstein \(2014\)](#) consider learning in the context of matching patients to prescription drugs. Notably, the latter paper formulates the problem as a multi-armed bandit. [Chan and Hamilton \(2006\)](#) study learning in a setting featuring patients deciding on when to quit a clinical trial. [Doraszelski et al. \(2018\)](#) consider the learning that takes place as firms enter a new market and converge to a competitive equilibrium.

2 The Internet Engineering Task Force

The IETF is a voluntary organization that contributes to the engineering and evolution of internet technologies. It is considered the principal entity engaged in the development of new internet standards ([Hoffman, 2012](#)). During the early 1990s, the IETF evolved from a small quasi-academic networking community into a high-stakes forum for technical decision-making ([Simcoe, 2012](#)), and it is now populated by researchers and engineers from public and private organizations, including firms, universities, and government agencies.

The IETF has played a major role in the technological development of the internet. The most famous IETF standard is the TCP/IP protocol used to route all internet traffic from source to destination. A more recent standard is the Session Initiation Protocol (SIP), which enables VoIP (“Voice over IP”) services, and is used for video conferencing, instant messaging, file transfer, and online games. Other IETF standards include the Network Address Translation (NAT) protocol, which defines an interface between private and public networks (thereby dramatically expanding

the supply of IP addresses), and the Dynamic Host Configuration Protocol (DHCP), which distributes addresses among machines attached to a network.⁶

2.1 IETF Standards Development

Much of the IETF's activity takes place on email lists, and in a series of face-to-face meetings held three times each year. In both forums, IETF participants propose new standards and extensions to existing protocols, debate the merits of these proposals, and decide whether to collectively endorse them.

The IETF standard setting process begins when participants identify a problem and form a working group (WG) to consider solutions.⁷ To prevent forum shopping and overlapping technical agendas, new working groups must be approved by an advisory board called the Internet Engineering Steering Group (IESG). Once a working group is formed, anyone can submit a proposal by posting it to a public repository. New proposals are called *Internet Drafts* (IDs). Although some IDs describe an entire protocol, such as SIP, NAT, or DHCP, the majority propose updates and extensions to the functionality of existing standards.

The authors of a proposal can decide whether they want their ID to be considered within a WG or as an individual submission (typically because there is no appropriate WG, or because the suitable WG is busy on other projects). After their submission, IDs are debated on the email discussion lists and at IETF meetings. Authors incorporate feedback from the community into their proposals. IDs are continually revised, and, as a statutory rule, an unpublished ID expires after six months of inactivity, leading to its removal from active online directories.⁸ This process continues until ei-

⁶Table A.1 lists some of the more prominent standards created and then certified by the IETF.

⁷This synopsis draws on Hoffman (2012) and Simcoe (2012).

⁸Since an ID's removal does not necessarily imply that authors cannot resume the project, in our estimation sample construction, we take a more conservative approach to define an abandoned ID.

ther the IETF reaches a *rough consensus* in favor of publishing the ID, or the authors abandon their proposal.

While the IETF provides no formal definition, rough consensus is often described as the *dominant view* of the relevant working group and implies support from well over 51 percent of active participants. In practice, a working group chair decides whether consensus has been reached.⁹ If the working group chair declares a consensus, there is a *last call* for comments from the WG, and the ID is submitted to the IESG. The IESG reviews the proposal and issues a second last call for comments from the entire IETF community. Any comments or formal appeals are reviewed by the IESG and may be referred back to the working group for resolution. If the IESG is satisfied that a consensus exists within the working group and sees no problem with the ID, it will be published as a *Request For Comments* (RFC).

The IETF publishes two types of RFCs: standards-track and nonstandards-track. Standards-track RFCs define new features and protocols, which progress in maturity from Proposed Standard to Draft Standard and then finally to Internet Standard.¹⁰ Nonstandards-track RFCs either provide information that complements a standard, such as implementation guidelines and technical references (Informational RFCs), or describe new protocols that are not yet ready for standardization (Experimental RFCs). Although standards- and nonstandards-track RFCs go through an identical publication process, nonstandards do not place normative constraints on new products and therefore tend to be less controversial. In some of our empirical models, we treat nonstandards-track RFCs as a control sample where consensus occurs automatically.

In the formal model described below, authors learn over time whether their pro-

⁹There is also an appeal process for the authors who feel that a working group chair, or the IESG, has taken the wrong choice on their ID.

¹⁰The IETF requirements for advancing protocols along the standards track to the level of Draft or Internet Standard include multiple independent implementations and significant experience in the field. We do not study these later stages of the standardization process here.

posal will produce a consensus and, therefore, a payoff. This leads to a dynamic decision problem in which Bayesian updating helps rationalize the decision to abandon a proposal. In contrast to prior literature that treats standardization as technology choice, we assume that each Internet Draft represents a standalone line of research. This is consistent with the IETF’s emphasis on consensus. For instance, the Area Directors who oversee several WGs and sit on the IESG are expected to block or merge projects that are in clear conflict with one another. At the same time, IETF participants can certainly have divergent interests. Thus, our model might be viewed as a reduced-form representation of noncooperative bargaining, where the key parameters capture not only learning about proposal quality, but also considerations such as gaining enough political support for a particular solution. Before introducing the model, however, we describe our data and present several stylized facts that it is meant to capture.

2.2 Data

Our primary data source is the online archives of the IETF. These archives contain the full text for each version of every Internet Draft submitted after July 1990, for both published RFCs and abandoned proposals, along with various pieces of bibliographic information.^{11,12} From each version of every ID, we extract the names and affiliations of all authors in order to construct measures of team size, experience, and composition. We also download all of the archived IETF email lists and create proposal-specific

¹¹Our raw sample ends in September 2015. We drop IDs that are still considered active at that point. We further exclude IDs initiated before 1996 and in or after 2010 (to avoid selection on outcomes). For more details on the final sample construction, see the data appendix (in Appendix F).

¹²In most cases, the IETF file-naming convention allows us to identify the relevant working group, and track successive revisions within a project. For instance, the ID `draft-ietf-homenet-arch-02` (entitled “Home Networking Architecture for IPv6”) was associated with the `homenet` WG and was succeeded by `draft-ietf-homenet-arch-03` and eventually published as RFC 7368. The data appendix (in Appendix F) describes how we link IDs to create a single project when there is a change in file name.

Table 1: Summary Statistics

| | Full | Working | Standards-track | | Nonstandards- |
|---------------------------|--------|---------|-----------------|-----------|---------------|
| | Sample | Group | Abandoned | Published | track |
| WG (%) | 24.44 | 100.00 | 14.11 | 65.25 | 46.39 |
| Team Size (Author Count) | 2.28 | 2.45 | 2.22 | 2.43 | 2.48 |
| Experience (max Projects) | 15.01 | 15.69 | 13.50 | 21.87 | 16.84 |
| Versions | 3.55 | 5.60 | 2.09 | 9.33 | 6.71 |
| Communication (Emails) | 21.20 | 33.78 | 9.87 | 69.19 | 41.03 |
| Published RFC (%) | 23.97 | 56.10 | 0.00 | 100.00 | 100.00 |
| Citations | 2.99 | 8.30 | 0.76 | 12.23 | 7.19 |
| N (Projects) | 16,091 | 3,932 | 12,234 | 2,210 | 1,647 |
| N (Versions) | 57,179 | 22,025 | 25,511 | 20,622 | 11,046 |

Notes: This table reports sample means at the Internet Draft (proposal) level. Team Size is the number of authors of the initial draft; Experience (max Projects) is the number of IDs the most prolific author has completed before the initial draft of a given project; Communication is the average number of emails that reference a project; Citations is the number of U.S. patent prior art citations to a given project. For additional information on the construction of these variables, see the data appendix (in Appendix F).

measures of feedback by counting the number of messages that mention a specific Internet Draft. As a measure of *ex-post* commercial significance, we count the number of non-patent prior art citations from U.S. patents to an Internet Draft or associated RFC. The data appendix provides details on the process that we used to collect, clean, link, and merge these data into a panel where the unit of analysis is an ID-version.

Table 1 reports variable means for five groups of IETF proposals: the full sample, proposals initially submitted to a WG, abandoned IDs, Proposed Standards, and nonstandards-track RFCs. Note that in defining the last three samples, we are conditioning on outcomes. The first three rows of the table report means of predetermined variables, while variables below the solid line are realized during or after the publication process.

A number of interesting patterns can be seen in Table 1. First, although working group proposals constitute just one quarter of the full sample, about two thirds of standards and half of nonstandards-track RFCs originate within a WG. Second, the

author-teams on individual and WG submissions have similar size and experience levels. In particular, even for non-WG proposals, the average team has an author with 15 prior submissions, suggesting that they will not differ in their rate of learning due to inexperience. There is, however, a strong positive correlation between experience and publication that can be seen by comparing the average experience across the Published and Abandoned columns. Moving to the endogenous variables, we see that published IDs go through many more revisions than abandoned proposals and are therefore mentioned in many more emails. And finally, we observe a twelve-fold increase in U.S. patent citations for Published IDs, consistent with our assumption that payoffs are contingent on achieving a breakthrough.

2.3 Descriptive Analysis

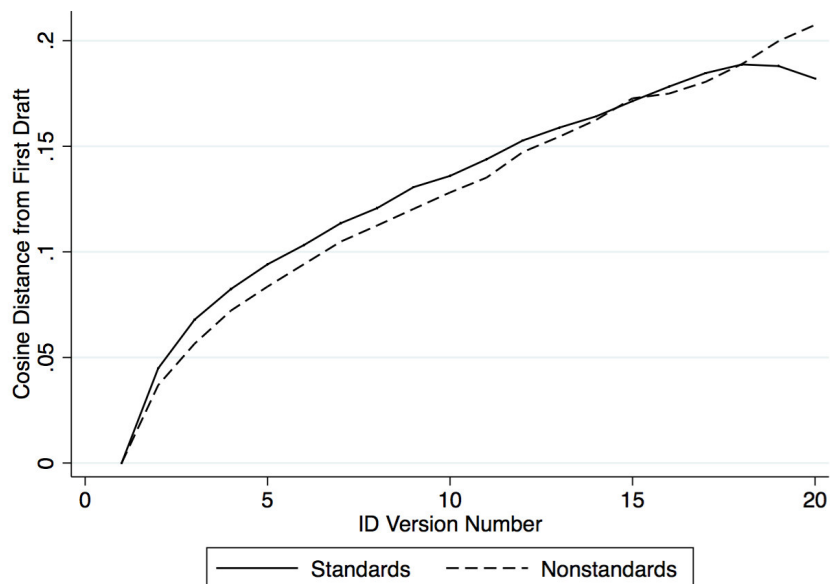
To motivate our theoretical model of learning, we now present several stylized facts about the internet standard setting process. This part of the analysis has three objectives: (1) to establish that proposals are changing over time, (2) to characterize the hazard rates for success and abandonment, and (3) to link revisions with commercial significance.

2.3.1 Revision Distance

Figure 1 shows how projects change during the revision process.¹³ To create the figure, we treat each version of a proposal as a “bag of words,” calculate the cosine distance between that version and original submission, and then plot the mean distance (conditional on the number of revisions) for standards- and nonstandards-track

¹³We use the terms “revision” and “version” interchangeably. The number of revisions, therefore, includes the very first version of the draft (and is thus equal to the total number of versions).

Figure 1: Cosine Distance to First Draft



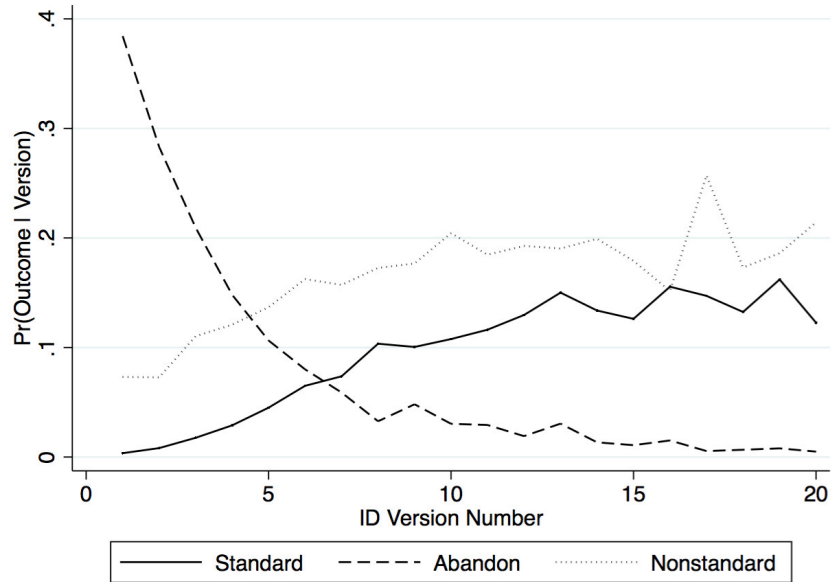
proposals, respectively.¹⁴

Although it is hard to give a natural interpretation to this distance metric, the figure suggests that each revision takes the proposal further from the initial submission, with the rate of change rapid at first, and gradually diminishing. The shape of the plot is very similar for standards- and nonstandards-track proposals. In fact, if one conditions on nonstandards submitted to a WG, or those eventually published as an Experimental RFC, we cannot statistically distinguish between the two curves.¹⁵

¹⁴Formally, the cosine distance of a version T from the initial version is defined as: $1 - \frac{x_T \cdot x_1}{\|x_T\| \|x_1\|}$, where x_T is the vector of word frequencies for version T and x_1 the vector for the initial (i.e., first) version. See Appendix F for more details.

¹⁵Specifically, we estimate a regression model that includes a dummy for each version-number interacted with a nonstandards-track indicator and cannot reject the hypothesis that the interaction coefficients are jointly zero.

Figure 2: Hazard Rates



2.3.2 Hazard Rates

Figure 2 plots the hazard rates (i.e., the probability of exit, conditional on survival to version t) for standards- and nonstandards-track proposals. We assume that standards-track proposals can experience three possible events in each period (abandon, publish, or continue), whereas nonstandards-track IDs have just two potential events (publish or continue).¹⁶

The most striking aspect of Figure 2 is the rapidly decreasing hazard of abandonment: almost 40 percent of proposals are never revised, but conditional on reaching a fifth version, the probability of abandonment falls below 10 percent. At the same time, the hazard of becoming a Proposed Standard climbs from zero on initial submission to about 10 percent by the eighth version. Together, these two hazard rates imply that the probability of publication increases sharply with the number of re-

¹⁶In practice, some standards-track proposals may morph into nonstandards, and it may initially be unclear which track an individual ID is on. Our interviews with IETF participants suggest these scenarios are infrequent.

visions. The increasing odds of publication are consistent with the arrival of “good news” over time, which will be a feature of our learning model.

Another feature of Figure 2 is that the standards-track publication hazard never climbs above 16 percent, even though the hazard of abandonment falls to nearly zero. This suggests that author-teams continue to revise proposals even after it becomes clear that they will be published, and it leads us to propose a two-phase model rather than a theory where consensus leads to immediate publication.

Finally, the hazard of nonstandards-track publication begins at around 8 percent (implying that some are published immediately) and climbs to around 20 percent after 10 revisions. Thus, although standards and nonstandards exhibit a similar degree of textual change (see Figure 1), nonstandards are more likely to be published in any given period. This provides some justification for our later assumption that there is no learning on the nonstandards-track – because lower commercial stakes imply immediate consensus – even though both tracks provide opportunities for improvement.

2.3.3 Revision and Citation

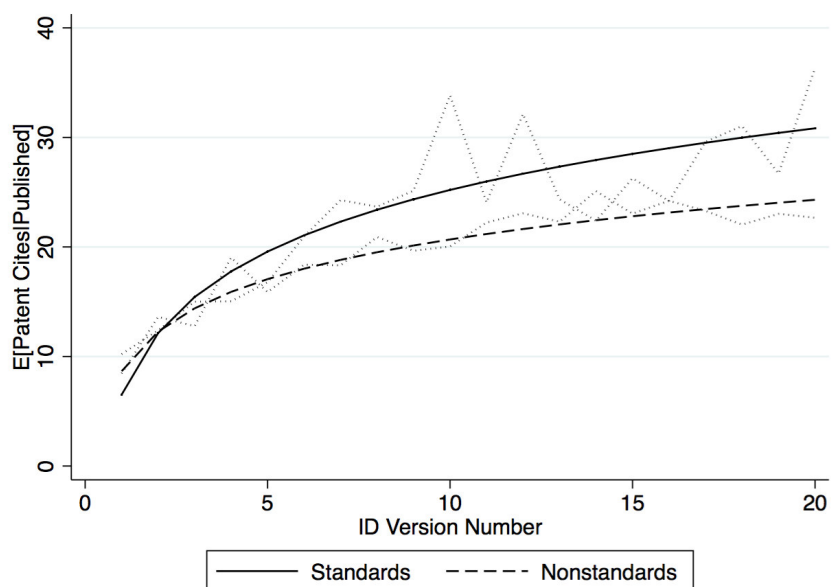
The final piece of our descriptive analysis examines the relationship between revisions and U.S. patent citations to published RFCs (our proxy for commercial impact).¹⁷ Specifically, we estimate linear regressions of the form

$$Cites_i = \alpha_y + (\beta_1 + \beta_2 \text{Nonstandard}_i) * \log(\text{Versions}_i) + \varepsilon_i \quad (1)$$

where $Cites_i$ is a count of citations to published RFC i , and α_y are publication-year effects that control for right-censoring in the citation process. Figure 3 plots

¹⁷Roach and Cohen (2013) provide a discussion of measurement issues associated with counting non-patent prior art references in U.S. patents, and suggests that these citations are a superior measure of knowledge reuse than more commonly used metrics based on citations to other patents.

Figure 3: Expected U.S. Patent Citations



separate fitted values for standards- and nonstandards-track RFCs, assuming a publication year of 2000. The dotted lines correspond to estimates from a non-parametric model where we replace $\log(\text{Versions}_i)$ with dummies for each value of the variable Versions_i .

There are two main take-aways from this analysis. First, citations increase (at a declining rate) with the number of revisions. And second, citations to nonstandards-track RFCs are lower than for standards. We use fitted values from these regressions as our measure of expected payoffs in the structural model described below. Thus, in the absence of monetary measures of cost and benefit, citations will serve as the numeraire, providing a unit of measure for teams' opportunity costs and the evaluation of counterfactual policies.

3 Experimentation and Learning in R&D: A Model

This section proposes a model of experimentation and learning in research that is broadly consistent with the institutions and descriptive analysis of IETF standardization. We also discuss estimation and identification of key parameters.

3.1 Overview

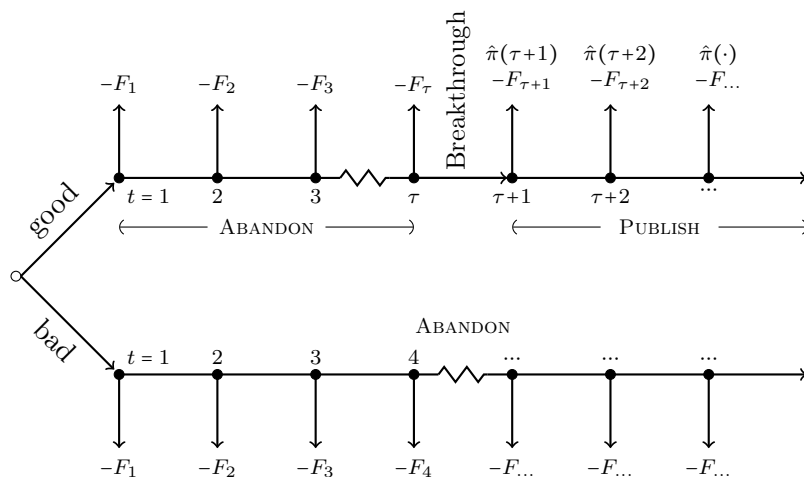
Figure 4 illustrates the basic structure of our model. At $t = 0$, a team of researchers is endowed with an idea that has one of two types, $\theta \in \{\text{good, bad}\}$. This type might represent technical or commercial feasibility, but in our application it stands for the possibility of reaching consensus. We model the team as a single agent that does not know its type but can learn through costly experimentation. With each experiment, there is a strictly positive probability that good ideas yield a *breakthrough*, whereas bad ideas always fail. Thus, teams that do not have a breakthrough grow increasingly pessimistic about their type. Experimentation continues until the team decides to stop.

Payoffs depend on whether a team’s idea is published (after breakthrough) or abandoned (before breakthrough), and the number of revisions. More specifically, the gross benefits of publication are $\hat{\pi}(t)$, a project’s scrap value is zero, and the cumulative (i.e., up to t) value of the stochastic revision costs is F_t . This leads to *ex-post* payoffs $\hat{\pi}(t) - F_t$ for published projects, and $-F_t$ for abandoned projects.

Before a breakthrough, this model is a discrete time version of the two-armed bandit problem analyzed by Keller et al. (2005). The decision to stop is the safe arm, and the decision to continue is the risky arm.¹⁸ After a breakthrough, it becomes a simple optimal stopping problem, where the team compares the expected costs and

¹⁸Many mathematicians refer to this type of problem, with one “safe” arm, as a one-armed bandit, or degenerate two-armed bandit problem.

Figure 4: Stylized Model of R&D Process



benefits of revision.

When fitting the model to data, we estimate $\hat{\pi}(t)$ using citations data and assume that this function is known to both the team and the econometrician. Based on publication outcomes, the econometrician also knows if a breakthrough occurred, but not when. The key structural parameters introduced below are the prior probability of having a good idea, p , the breakthrough arrival rate, b , and the (average) marginal cost of a revision, F .¹⁹ When the hazard of breakthrough is constant, there is a simple closed-form expression for the team's posterior beliefs (Heidhues et al., 2015) that simplifies estimation. We assume a finite horizon and solve the model using backwards induction, which allows us to characterize all possible states in which a breakthrough has occurred. In that sense, our estimation strategy is similar to Pakes (1986), except that where he takes costs as known and estimates the distribution of benefits, we do the reverse.

¹⁹In each period the costs of an experiment are the sum of a deterministic revision cost $F(t)$ and a random cost shock ε_t that reflect both direct and opportunity costs to the researcher.

3.2 Model

A team of risk-neutral agents initiates a project with type $\theta \in \{\text{good}, \text{bad}\}$.²⁰ The research environment is characterized by three state-variables. The project's latent type θ is unobserved to both the team and the econometrician. The integer t represents the number of *versions* created and is observed by both team and econometrician. Finally, the indicator variable σ_t denotes that the team has achieved a breakthrough; it is observed by the team and revealed to the econometrician when the project is either published or abandoned after $T \leq \bar{T}$ versions.

In each period $t \geq 1$, the team decides whether to revise its project and advance to period $t+1$. Revisions are costly, but increase the expected benefits of a successful project, as explained below. Revisions also provide information about θ . Specifically, we assume the team knows the following transition probabilities for σ :

$$\Pr(\sigma_{t+1} = 1 | \sigma_t = 0, \theta = \text{good}) = b \tag{2}$$

$$\Pr(\sigma_{t+1} = 1 | \sigma_t = 0, \theta = \text{bad}) = 0 \tag{3}$$

$$\Pr(\sigma_{t+1} = 1 | \sigma_t = 1, \theta = \text{good}) = 1. \tag{4}$$

Equation (2) states that good projects have a constant per-period breakthrough arrival rate b ; Equation (3) states that bad projects never experience a breakthrough; and Equation (4) states that breakthrough is an absorbing state – once a project is revealed to be good, that information cannot be withdrawn.²¹

Now consider the team's beliefs, $\Pr(\theta = \text{good} | t, \sigma_t) \equiv \hat{p}(t, \sigma_t)$. At the start of the

²⁰We assume the initial version of the project comes at zero cost and can therefore ignore the team's entry decision.

²¹Note that discrete time with endogenous costly revisions (which we interpret as a substantive change to the underlying idea) make this a model of *active* learning, in the spirit of [Ericson and Pakes \(1995\)](#), even though the stochastic process described by Equations (2)–(4) is quite general and could also be assumed to operate independently of the team's control.

research process, we assume the team’s priors over project type are $\hat{p}(0, 0) = p$, with $0 < p < 1$. After a breakthrough, the team knows its type, so $\hat{p}(t, 1) = 1$. Before a breakthrough, Equation (2) and repeated application of Bayes’ rule show that:

$$\hat{p}(t, 0) = \frac{p(1-b)^t}{(1-p) + p(1-b)^t}. \quad (5)$$

For $0 < b < 1$, the function $\hat{p}(t, 0)$ is strictly decreasing in t , so the team becomes more pessimistic with time as its revisions fail to yield a breakthrough.

To see how learning influences a team’s decision to revise or quit, we must place some additional structure on that choice. Let $\hat{\pi}(t)$ represent the expected quality of an idea, and $F_t \equiv \sum_{k=0}^{t-1} (F(k, \sigma_k) + \varepsilon_k)$ the cumulative cost of t versions, where $F(t, \sigma_t)$ is the deterministic portion of per-stage opportunity costs, and ε_t is a random cost shock.²² The *ex-post* payoff to a team that stops after T versions is therefore

$$\pi(T, \sigma_T) = \sigma_T \hat{\pi}(T) - F_T. \quad (6)$$

We assume the team does not discount future payoffs.²³ Because the benefits $\hat{\pi}(T)$ are conditional on breakthrough, we use the terms “published” and “abandoned” for projects terminated when $\sigma_T = 1, 0$, respectively. The sequence of steps in each period t is:

- Step $t.1$: The team observes whether there was a breakthrough in $t - 1$, and it observes the private cost shock ε_t .

²²Recall that we assume the initial version comes at zero cost so that $F(0, 0) = \varepsilon_0 = 0$.

²³Magnac and Thesmar (2002) showed that the discount rate and payoffs in a dynamic decision problem are not jointly identified, and it is common practice to fix the former parameter. In principle, we could add a per-revision discount rate to $\hat{\pi}(t)$. However, setting the discount factor to unity seems a reasonable choice in our empirical setting, where lags in *ex-post* deployment of the standard are likely to be more consequential than those in initial protocol development.

- Step $t.2$: Given the state of the project, σ_t , the team's beliefs, $\hat{p}(t, \sigma_t)$, and the marginal cost of a revision, $F(t, \sigma_t) + \varepsilon_t$, the team decides whether to stop or continue. Stopping implies a permanent decision to publish or abandon the project.

We are now ready to analyze the team's dynamic decision problem.

3.3 Recursive Characterization

The team's objective is to choose a contingent plan of actions that maximizes its payoff. In each period, stopping yields the payoffs in Equation (6). Alternatively, the team can create a revision and preserve the option to continue the project. The resulting value function is

$$V(t, \sigma_t) = \max \{ \sigma_t \hat{\pi}(t), E_{\varepsilon, \sigma}(V(t+1, \sigma_{t+1})) - F(t, \sigma_t) - \varepsilon_t \}, \quad (7)$$

where $E_{\varepsilon, \sigma}(\cdot)$ is the expectation with respect to the realization of breakthrough and future cost shocks, which we assume to be independent from each other. As can be seen in (7), the value function depends on whether breakthrough has been reached in the project's development process. The two state variables, t and σ_t , evolve according to a first-order Markov process. Because σ_t is not observed by the econometrician, the team's decision problem is non-stationary. This introduces serial correlation in the controlled stochastic process generating the value functions.²⁴ For this reason, we find it useful to solve the team's recursive decision problem under the assumption that the time horizon is finite, with the value of the potential standard dropping to

²⁴We refer to the stochastic process generating $\{V(t)\}_{t=1}^{\infty}$ as "controlled" because, although it is inherently random, it is also affected by the team's decision to continue.

zero after \bar{T} revisions.²⁵ This will allow us to account for all possible states of the problem (i.e., the stages when a breakthrough could have occurred).

The optimal decision rule consists of a series of cut-points $\{\bar{\varepsilon}_t^\sigma\}_{t=1}^T$, such that in each period the team will revise the project if and only if $\varepsilon_t \leq \bar{\varepsilon}_t^\sigma$. We assume i.i.d. cost shocks with cumulative distribution G , and for notational convenience define the state-contingent continuation probabilities $G^\sigma(t) \equiv G(\bar{\varepsilon}_t^\sigma)$. To find the optimal cut-points, we first consider the stopping problem following a breakthrough, when $\sigma_t = 1$, and then turn to the two-armed bandit problem that precedes a breakthrough, when $\sigma_t = 0$.

Post-breakthrough. Suppose a breakthrough occurred at some $t < \bar{T}$. A team that reaches the terminal period will stop and obtain payoffs of $\hat{\pi}(\bar{T}) > 0$.²⁶ In $\bar{T} - 1$, the value function is $V(\bar{T} - 1, 1) = \max\{\hat{\pi}(\bar{T} - 1), \hat{\pi}(\bar{T}) - F(\bar{T} - 1, 1) - \varepsilon_{\bar{T}-1}\}$ and the team will revise the project if and only if

$$\varepsilon_{\bar{T}-1} \leq \bar{\varepsilon}_{\bar{T}-1}^1 \equiv \hat{\pi}(\bar{T}) - \hat{\pi}(\bar{T} - 1) - F(\bar{T} - 1, 1).$$

Otherwise the team stops and publishes the project. This implies that the value function in period $\bar{T} - 2$ is $V(\bar{T} - 2, 1) = \max\{\hat{\pi}(\bar{T} - 2), E_\varepsilon(V(\bar{T} - 1, 1)) - F(\bar{T} - 2, 1) - \varepsilon_{\bar{T}-2}\}$, where $E_\varepsilon(\cdot)$ is the expectation with respect to future cost shocks only, given that uncertainty over σ realized in $\tau < t$, and

$$E_\varepsilon(V(\bar{T} - 1, 1)) = G^1(\bar{T} - 1) [\hat{\pi}(\bar{T}) - F(\bar{T} - 1, 1) - \varepsilon_{\bar{T}-1}] + (1 - G^1(\bar{T} - 1)) \hat{\pi}(\bar{T} - 1).$$

²⁵To grasp how strong this assumption is, note that only the projects with no breakthrough by \bar{T} are affected. In our empirical analysis, the probability that a good project receives cost shocks that lead to \bar{T} revisions without a breakthrough is infinitesimal at estimated parameter values.

²⁶The process is force-terminated in \bar{T} so that there are no decisions and $G^1(\bar{T}) = G^0(\bar{T}) = 0$.

The team continues solving this problem backwards through $t = 1$. Hence, in each $t \in [1, \bar{T})$ and given any continuation value function $V(t + 1, 1)$, the team chooses to

$$\begin{cases} \text{Stop} & \text{if } \varepsilon_t > \bar{\varepsilon}_t^1 \\ \text{Continue} & \text{if } \varepsilon_t \leq \bar{\varepsilon}_t^1. \end{cases}$$

The value function is then

$$V(t, 1) = \begin{cases} \hat{\pi}(t) & \text{if } \varepsilon_t > \bar{\varepsilon}_t^1 \\ E_\varepsilon(V(t + 1, 1)) - F(t, 1) - \varepsilon_t & \text{if } \varepsilon_t \leq \bar{\varepsilon}_t^1, \end{cases} \quad (8)$$

and the post-breakthrough cost cut-points are defined as

$$\bar{\varepsilon}_t^1 \equiv E_\varepsilon(V(t + 1, 1)) - \hat{\pi}(t) - F(t, 1). \quad (9)$$

Pre-breakthrough. Before a breakthrough, the team faces a two-armed bandit problem. In particular, they must choose between stopping to obtain a fixed (nil) retirement value, and running a costly experiment that may reveal their project's type. At any stage t where $\sigma_t = 0$, the value function is

$$V(t, 0) = \max\{0, E_{\varepsilon, \sigma}(V(t + 1, \sigma_{t+1})) - F(t, 0) - \varepsilon_t\}, \quad (10)$$

where $E_{\varepsilon, \sigma}(\cdot)$ is defined above. The project's continuation value is

$$E_{\varepsilon, \sigma}(V(t + 1, \sigma_{t+1})) = b\hat{p}(t, 0)E_\varepsilon(V(t + 1, 1)) + (1 - b\hat{p}(t, 0))E_{\varepsilon, \sigma}(V(t + 1, 0)). \quad (11)$$

If the team continues in t , it incurs costs $F(t, 0) + \varepsilon_t$ and expects continuation payoffs $E_{\varepsilon, \sigma}(V(t + 1, \sigma_{t+1}))$ as in Equation (11), where breakthrough arrives with probability

$b\hat{p}(t, 0)$ and the post-breakthrough value function $V(t+1, 1)$ is given by Equation (8).

To find the sequence $\{V(t, 0)\}_{t=1}^{\bar{T}}$, we start in the terminal period, \bar{T} , where, if $\sigma_{\bar{T}} = 0$, the process ends and the team's payoffs are 0. In $\bar{T} - 1$, the team will revise the project if its expected payoffs are nonnegative, or

$$\varepsilon_{\bar{T}-1} \leq \bar{\varepsilon}_{\bar{T}-1}^0 \equiv b\hat{p}(\bar{T} - 1, 0)\hat{\pi}(\bar{T}) - F(\bar{T} - 1, 0).$$

The team then solves this problem backwards through $t = 1$.

By analogy to the post-breakthrough phase, for each $t \in [1, \bar{T})$ and given any continuation value function $V(t+1, 0)$, the team chooses to abandon the project if and only if $\varepsilon_t > \bar{\varepsilon}_t^0$. The value function is then

$$V(t, 0) = \begin{cases} 0 & \text{if } \varepsilon_t > \bar{\varepsilon}_t^0 \\ E_{\varepsilon, \sigma}(V(t+1, \sigma_{t+1})) - F(t, 0) - \varepsilon_t & \text{if } \varepsilon_t \leq \bar{\varepsilon}_t^0, \end{cases}$$

and the cost cut-points are defined as

$$\bar{\varepsilon}_t^0 \equiv E_{\varepsilon, \sigma}(V(t+1, \sigma_{t+1})) - F(t, 0). \quad (12)$$

Comparing Equations (9) and (12) shows how a breakthrough influences the team's decision. Before a breakthrough, the marginal benefits of continuation are $E_{\varepsilon, \sigma}(V(t+1, \sigma_{t+1}))$, whereas afterwards they are $E_{\varepsilon}(V(t+1, 1)) - \hat{\pi}(t)$. The first expression begins large but declines with t as the team grows more pessimistic. Although the first term in the second expression is larger than pre-breakthrough expected benefits, the marginal gains are net of $\hat{\pi}(t)$, because after a breakthrough the team is only "polishing" an idea that it knows will be published. Hazards of quitting and publication will reflect both processes, which in turn depend on costs $F(t, \sigma_t)$, benefits $\hat{\pi}(t)$,

and the speed of learning as governed by (b, p) . Moreover, although the model does not include persistent unobserved heterogeneity in payoffs, allowing $\hat{\pi}(t)$ to increase with t helps to control for pre-breakthrough selection on unobserved quality.

3.4 Likelihood Function

To derive the likelihood function, assume that $\hat{\pi}(\cdot)$ and $G(\cdot)$ are known, and consider a project published after T versions. In order to account for the fact that a breakthrough could have occurred at any $\tau = 0, \dots, T-1$ (and is observed by the team at the beginning of any $\tau+1$), it is helpful to define a function $\rho(\tau, T)$ as the probability of breakthrough in $t = \tau$ and publication in $t = T$. This function is equal to

$$\rho(\tau, T) = b(1-b)^\tau (1 - G^1(T)) \prod_{j=0}^{\tau} G^0(j) \prod_{k=\tau+1}^{T-1} G^1(k). \quad (13)$$

Summing over all periods when a breakthrough could occur (and accounting for the prior probability of a project being good), we can write the likelihood of publication in T as

$$\Pr(T, \sigma_T = 1) = p \sum_{\tau=0}^{T-1} \rho(\tau, T). \quad (14)$$

The log-likelihood for projects published in period T is then equal to

$$LL(T, \sigma_T = 1 | b, p, \mathbf{F}) = \log(p) + \log \left(\sum_{\tau=0}^{T-1} \rho(\tau, T) \right), \quad (15)$$

where \mathbf{F} denotes a vector of cost parameters.

Now consider the likelihood of abandoning a project after T versions:

$$\Pr(T, \sigma_T = 0) = (1 - p) \prod_{k=0}^{T-1} G^0(k) (1 - G^0(T)) + p (1 - b)^T \prod_{k=0}^{T-1} G^0(k) (1 - G^0(T)). \quad (16)$$

The first term accounts for bad projects where $\sigma_t = 0$ for all t , and the second term accounts for good projects that have no breakthrough. Hence, the log-likelihood for abandonment in a given T is equal to

$$LL(T, \sigma_T = 0 | b, p, \mathbf{F}) = \sum_{k=0}^{T-1} \log(G^0(k)) + \log(1 - G^0(T)) + \log((1 - p) + p(1 - b)^T). \quad (17)$$

Given data on revisions and publication outcomes (T_i, σ_{T_i}) , we can now write the log-likelihood for a sample of N projects indexed by i :

$$LL(b, p, \mathbf{F}) = \sum_{i=1}^N LL(T_i, \sigma_{T_i} | b, p, \mathbf{F}), \quad (18)$$

and search for the parameter vector (b, p, \mathbf{F}) that maximizes this object.²⁷

3.5 Identification

To illustrate how the data and model jointly identify the structural parameters, we consider a two-period example.²⁸ The team observes whether there was breakthrough at $t = 0$ and decides whether to stop or continue in $t = 1$, with a revision providing the possibility of breakthrough before the process ends at $\bar{T} = 2$. Let $S_t > 0$ and $A_t > 0$ represent the number of projects published and abandoned, respectively, in period t ,

²⁷We have ignored the possibility that projects could be censored. However, the likelihood can easily accommodate right-censored IDs, because, for any value of the parameters, we know the probability of a breakthrough by t , and the probability of a series of cost-shocks that imply continuation to that period. Appendix C provides a formal derivation of the log-likelihood function when right-censored projects are included.

²⁸The arguments that we make in the two-period example generalize to \bar{T} periods. We provide formal proofs of such a \bar{T} -period extension in Appendix B.

and define N_t^σ as the (unobserved) number of projects in state σ at the start of each period. We normalize total projects to one, so that $N_1^1 + N_1^0 = 1 = \sum_t (S_t + A_t)$.

As a starting point, note that the model and data place bounds on the values of p and b . We must have $p \geq S_1 + S_2$ because breakthrough, and thus publication, requires a good idea. We also know that $b > 0$, because if $b = 0$, then there would be no breakthroughs, and therefore no publication. Similarly, if $A_2 > 0$, then we must have $b < 1$, because the marginal benefits of revision are strictly negative when $b = 1$ and $\sigma_1 = 0$. These bounds suggest, at an intuitive level, that p is identified by variation in the total share of published projects, while b reflects variation in the timing of the two outcomes (though timing, of course, also depends on costs).

Without further assumptions, we can say no more about the values of the structural parameters. Specifically, we can prove that:

Theorem 1. *For any $b \geq \underline{b}$, there exists a unique $p(b)$ and a unique value of $F(1,1)$ and $F(1,0)$, both functions of b , such that for all t , the probability of publication (abandonment) in period t equals S_t (A_t).*

Proof. For any choice of p and b , we can solve for N_1^1 (the share of projects with a breakthrough at $t = 0$, observed at the outset of stage $t = 1$) in two ways. First, our assumptions about the learning process imply that $N_1^1 = pb$. And second, rational expectations imply that

$$N_1^1 = S_1 + S_2 - \frac{\hat{p}(1,0)b}{1 - \hat{p}(1,0)b} A_2, \quad (19)$$

where the last term represents the number of breakthroughs at $t = 1$, given posteriors

$\hat{p}(1, 0) = \frac{p(1-b)}{1-pb}$. Combining these two solutions for N_1^1 yields the following condition:

$$\beta(p, b) \equiv pb + \frac{\hat{p}(1, 0)b}{1 - \hat{p}(1, 0)b} A_2 = S_1 + S_2. \quad (20)$$

Because $\beta(p, b)$ is continuous for all p, b on the unit interval, and strictly increasing in p , there is a unique $p(b)$ that solves (20) for any $b \geq \underline{b}$, where \underline{b} is a sharp lower bound for b given by $\beta(1, \underline{b}) = S_1 + S_2$. This establishes the first part of the claim.

To see that for each b there is a unique couple $\{F(1, 1), F(1, 0)\}$, note that knowledge of N_t^σ allows us to construct the conditional choice probabilities. Combining this information with observed payoffs $\hat{\pi}(t)$, we have:

$$\Pr(\text{stop}|\sigma_1 = 1) = S_1/N_1^1 = 1 - G(\hat{\pi}(2) - \hat{\pi}(1) - F(1, 1)) \quad (21)$$

$$\Pr(\text{stop}|\sigma_1 = 0) = A_1/N_1^0 = 1 - G(\hat{p}(1, 0)b\hat{\pi}(2) - F(1, 0)). \quad (22)$$

Given a strictly monotone $G(\cdot)$ and $p = p(b)$, these equations can be inverted to find the unique solution for $F(t, \sigma_t)$ as a function of b and the data (A_t, S_t) .²⁹ Q.E.D.

Theorem 1 says that for any admissible value of b , we can choose the other structural parameters in a manner that rationalizes the observed data. Thus, more information is needed to achieve point-identification. The cost functions are a natural place to look for two reasons. First, we have placed no restrictions on the cost functions up to this point. And second, there are substantive arguments for assuming pre-breakthrough and post-breakthrough equality of the cost functions. For example, the costs of revision may primarily be opportunity costs. Alternatively, breakthroughs may depend on the “fundamental” quality of the underlying idea, whereas revisions – both before and after a breakthrough – improve other dimensions of quality, such

²⁹In Claim B.3, Appendix B, we provide the proof for any $\bar{T} \geq 2$.

as exposition and generality. These observations lead us to make:

Assumption 1. *Revision costs are independent of σ_t , $F(t, 1) = F(t, 0) = F(t)$,*

which leads immediately to the following result:

Theorem 2. *Let $G(\cdot)$ be the logistic cdf, and make Assumption 1. If $p \geq 1 - A_1^2$, then there exists a unique solution to Equations (20), (21), and (22).*

Appendix B proves this theorem, and then gives the conditions under which the result extends to the \bar{T} -period model.³⁰ We provide some intuition in what follows. Solving Equations (21) and (22) for F and setting the two expressions equal (based on Assumption 1) leads to the following condition:

$$b\hat{p}(1, 0) + \frac{\log\left(\frac{N_1^1 - S_1}{S_1}\right) - \log\left(\frac{N_1^0 - A_1}{A_1}\right)}{\hat{\pi}(2)} = \frac{\hat{\pi}(2) - \hat{\pi}(1)}{\hat{\pi}(2)}. \quad (23)$$

The right side of this equation is a constant, and the conditions in Theorem 2 are sufficient to establish that as b increases, the expression on the left side crosses $\frac{\hat{\pi}(2) - \hat{\pi}(1)}{\hat{\pi}(2)}$ from below exactly once. If b is large, however, the left side of (23) can be non-monotonic, possibly leading to multiple solutions. The economic intuition is that when b is large, absence of breakthrough leads to pessimism, causing players to quit. But high costs can also lead to quitting. For sufficiently high b , there may be solutions that exhibit higher b with lower p and F , and vice versa. But for all of the estimates we report below, the parameter estimates are consistent with a unique solution.³¹ Moreover, while the model can be identified by assuming that costs are equal in a single period, in practice we assume that Assumption 1 holds for all t and exploit the

³⁰Specifically, Theorem 2 corresponds to Claims B.4 and B.5. The general \bar{T} -period case is considered in Claim B.6.

³¹Although the sufficient condition in Theorem 2 is not satisfied by our estimates, the estimates do satisfy a necessary condition provided in Appendix B. That condition requires that $p \geq (2b - 1)/b^2$.

over-identifying restrictions for estimation.³²

Although our model is identified under Assumption 1, some readers may prefer more clarity regarding the specific source of variation that identifies the costs relative to the learning parameters. This leads us to consider a second identification strategy that exploits nonstandards-track RFCs as a unique institutional feature of the IETF standardization process. Specifically, we estimate a series of models that make

Assumption 2. *Nonstandards-track projects have the same cost function $F(t)$ as standards-track projects, but are always published (i.e., $p = b = 1$).*

Given this second assumption, we can estimate $F(b)$ in an initial step (relying only on the nonstandards-track proposals), and then feed the resulting cost estimates into the likelihood function to estimate b and p . This approach has costs and benefits relative to relying exclusively on Assumption 1. The primary benefit is clarifying the relationship between data and parameter estimates. Under Assumption 2, the cost function is identified by the payoffs and distribution of stopping times for nonstandards-track RFCs, while b and p are identified by the payoffs and stopping times for the standards-track. The obvious cost is the use of additional (strong) assumptions about the relationship between the two tracks.

On a substantive level, we think Assumption 2 is reasonable. Recall that we interpret breakthrough as the arrival of a consensus. In Section 2, we described how standards- and nonstandards-track proposals are very similar in terms of content and publication process, but have rather different commercial implications. The similar substance justifies our assumption that cost functions are equal across the two tracks (e.g., see Figure 1). The different commercial implications justify our assumption that $p = b = 1$ for nonstandards. Because nonstandards do not produce winners and losers,

³²In one robustness check of the empirical analysis we assume equality up to a constant, so $F(t, 1) = F(t, 0) + \kappa$.

IETF participants have few incentives to delay or prevent their success, and consensus is more or less automatic. For example, Figure 2 shows that some nonstandards-track projects are published immediately, without revision.

3.6 Estimation

With data, model, and identification strategy in hand, we now consider estimation. Our model is a finite-horizon non-stationary dynamic discrete choice problem. Previous studies have used simulation to evaluate the likelihood for such models (e.g., Pakes, 1986; Fernandez-Villaverde and Rubio-Ramirez, 2007). We have derived an explicit solution that exploits observation of the “hidden” state σ_t at the time when a proposal is either published or abandoned, along with the particularly simple form of state-transitions in our model.

We make several parametric assumptions when estimating the model. In particular, we set $\bar{T} = 25$, adopt a quadratic specification of revision costs $F(t)$, and assume that the structural cost shocks ε_t have a logistic distribution with a variance of 1. Finally, we assume that expected payoffs (measured in patent citations) are log-linear in the number of versions, as in Equation (1). Given these assumptions, estimation proceeds as follows:

1. Estimate the log-linear patent citation model in Equation (1), and set $\hat{\pi}(t)$ equal to the predicted values for RFCs published in the year 2000. Do this separately for standards and nonstandards.
2. If using Assumption 2, then estimate \mathbf{F} for the sample of nonstandards-track RFCs, based on nonstandards-track estimates of $\hat{\pi}(t)$ from Step 1.
3. Iteratively search for values of (b, p, \mathbf{F}) that maximize the log-likelihood, where each iteration consists of two steps:

- (a) Starting in period \bar{T} , recursively compute the sequence of cut-points $\{\bar{\varepsilon}_t^\sigma\}_{t=1}^{\bar{T}-1}$, along with the associated probabilities $G^\sigma(t)$ and continuation values $V(t, \sigma)$.
- (b) Form $LL(b, p, \mathbf{F})$, retaining estimates of \mathbf{F} from Step 2 if using Assumption 2.

The first step in this procedure yields estimates of agents' beliefs. That is, we assume authors know $\hat{\pi}(t)$ and decide whether to revise a proposal given that knowledge. This leads to a question about what sample we should use to estimate beliefs. A rational expectations assumption suggests using the realized distribution of citations for projects in the estimation sample. On the other hand, if the author-teams have adaptive expectations, we might use a sample of RFCs published before the project is started (in principle, this sample could be different for each observation). In practice, we find that our citation model estimates are relatively stable, and so use the realized citation distribution for projects in the estimation sample below.

We refer to the approach that uses nonstandards-track RFCs and Assumption 2 as the three-step estimator, and the approach that relies only on Assumption 1 (skipping over Step 2) as the two-step estimator. Our main estimates are based on the two-step approach, and for those models we compute 95% confidence intervals based on 1,000 bootstrap replications.

4 Empirical Results

This section presents and discusses parameter estimates. Our baseline specification uses the two-step estimator for the full sample of projects submitted from 1996 through 2009.³³ We perform a variety of robustness checks on the baseline model

³³Limiting our sample to projects initiated until (and including) 2009 avoids issues of right-censoring. Eliminating all projects initiated before 1996, on the other hand, may introduce left-

using different sub-samples and identification assumptions. Finally, we estimate a series of models where the breakthrough arrival rate, b , is parameterized as a function of observables in order to explore the relationship between author experience, team-size, communication/attention, or commercial interest and the speed of learning.

4.1 Baseline Estimates

Table 2 presents the estimates for our baseline model and a variety of robustness checks. The top panel reports the learning parameters b and p , and the bottom panel reports the estimated costs of a revision (measured in patent citations) at $t = 1$, $t = 10$, and $t = 20$. For each parameter, we report either a 95% bootstrapped confidence interval [in brackets] or a standard error based on the estimated covariance matrix (in parentheses). The first five columns employ a two-step estimation approach based on Assumption 1. The last two columns are from a three-step estimator that adds Assumption 2.

The results for our baseline model are in Column (1). *Ex ante*, IETF members anticipate that three out of five projects have the potential to achieve a breakthrough, based on our estimate of $p = 0.59$. Conditional on having a good idea, the estimated breakthrough arrival rate is $b = 0.17$. The bottom panel shows that the implied costs of revision are decreasing and convex. We interpret these fitted values as opportunity costs, including the foregone value of closing a given project and submitting a first version of another project. Our results then suggest that switching to another project is less attractive as the number of revisions increases.³⁴

censoring. However, the IETF was relatively small and young at that time, so our results can be interpreted as applying to the “mature” IETF.

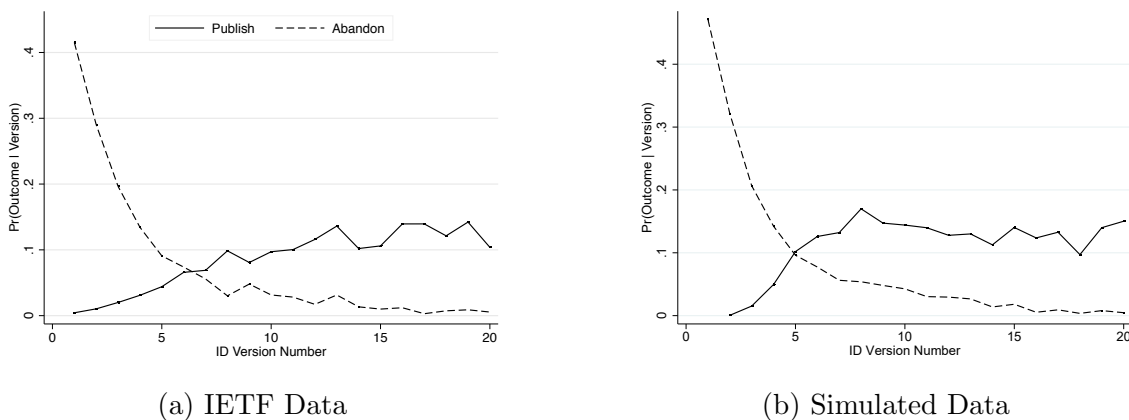
³⁴Figure 1 provides a possible explanation (outside our model) for the estimated shape of the cost function. The graphs in the figure capture a decreasing rate of textual changes: later versions are increasingly different from the initial draft, but develop in this way at a decreasing rate. If smaller textual changes come at lower cost because less effort is exerted (if, for instance, later revisions are primarily minor edits whereas earlier revisions reflect more substantive changes in the text), then

Table 2: Baseline and Robustness Results

| Specification | 2-Step Estimator | | | | 3-Step Estimator | | |
|---|----------------------|----------------------|-------------------|-------------------|--------------------|----------------------|----------------------|
| | Full Sample (1) | WG Sample (2) | Area Specific (3) | Calendar Time (4) | Phase Specific (5) | Full Sample (6) | WG Sample (7) |
| <i>Parameter Estimates b and p (Standards-Track Projects)</i> | | | | | | | |
| Rate of Learning: b | 0.17 [0.16, 0.20] | 0.35 [0.32, 0.37] | 0.10 (0.003) | 0.20 (0.003) | 0.26 (0.006) | 0.30 [0.27, 0.34] | 0.35 [0.28, 0.99] |
| Quality Prior: p | 0.59 [0.51, 0.73] | 0.75 [0.65, 0.84] | 0.59 (0.008) | 0.49 (0.003) | 0.42 (0.007) | 0.45 [0.28, 0.59] | 0.32 [0.30, 0.53] |
| log-likelihood/Project Projects (standards-track) | -2.138 14,444 | -3.145 3,168 | -2.070 14,444 | -2.175 14,444 | -2.124 14,444 | -2.383 14,444 | -5.711 3,168 |
| <i>Cost Estimates (Standards-Track Projects; Nonstandards-Track Projects in Models (6) and (7))</i> | | | | | | | |
| Costs at $t = 1$ | 2.35 [1.95, 3.25] | 4.44 [3.19, 6.13] | 1.34 (0.015) | 2.72 (0.029) | 2.20 (0.028) | 3.10 [2.03, 4.06] | 2.18 [0.68, 3.73] |
| Costs at $t = 10$ | 1.25 [1.12, 1.81] | 1.44 [1.13, 2.06] | 1.08 (0.010) | 0.63 (0.005) | 0.58 (0.023) | 0.71 [0.56, 0.86] | 0.71 [0.48, 0.96] |
| Costs at $t = 20$ | 0.51 [0.48, 0.65] | 0.77 [0.63, 0.98] | 0.46 (0.015) | 0.37 (0.009) | 0.07 (0.010) | 0.67 [0.50, 0.85] | 0.52 [0.27, 0.83] |
| Post-Breakthrough Cost Shift κ | | | | | 0.59 (0.019) | | |
| log-likelihood/Project Projects (nonstandards-track) | | | | | | -1.189 1,647 | -1.074 764 |

Notes: This table presents ML estimates for the baseline model and results from a set of sensitivity analyses. In Columns (1) and (2), we report full-sample and WG-sample results for our 2-step estimator (using the sample of standards-track projects). In Columns (3), (4), and (5), we report full-sample results for our 2-step estimator for the model versions with area-specific patent citations, calendar time, and breakthrough-phase-specific costs. In Columns (6) and (7), we report full-sample and WG-sample results for our 3-step estimator. For these latter models, the top panel presents estimates for b and p from Step 3 of our estimation procedure (using data on standards-track projects), given the cost estimates from Step 2 in the bottom panel (using data on nonstandards-track projects). Estimates for project values $\hat{\pi}(t)$ are the predicted values from the citation model in Equation (1). For the models in Columns (1), (2), (6), and (7), we report in brackets the 95% confidence interval from 1,000 bootstrap replications. The reported coefficient is the coefficient from a single ML estimation on the complete sample. For the other models, we report coefficient and standard errors (in parentheses) from a single ML estimation on the complete sample; standard errors for cost estimates are calculated using the delta method. For the model in Column (5), the costs for $t = 1$, $t = 10$, and $t = 20$ are for the pre-breakthrough phase; post-breakthrough costs are increased by the amount of the post-breakthrough cost shift κ .

Figure 5: Hazard Rates – Data and Simulation



Notes: Panel (a) plots the hazard rates for the published (solid line) and abandoned (dashed line) projects (versions 1 through 20) for the IETF data sample of 14,444 standards-track projects. See also Figure 2. Panel (b) plots the hazard rates for published and abandoned projects for a simulated sample of 14,444 projects, with the values for parameters b , p , and F from the model in Column (1) of Table 2.

One way to understand the magnitude of these estimates is to consider the share of good projects that actually get published, given the speed of the learning process and the (stochastic) opportunity costs of continuing a line of research. For our baseline parameter estimates, the “success rate” for good projects is 31%. We believe this statistic provides some sense of the real economic costs of information discovery, and the potential benefits from policies that increase the rate of learning.³⁵

Figure 5 plots the hazard of publication and abandonment for the raw data (left-hand panel) and for a simulated data set based on the parameter estimates from our baseline model (right-hand panel). Although the actual publication hazard exhibits more steady growth between $t = 1$ and $t = 13$, the model can apparently capture the basic features of the IETF data reasonably well.

the depicted pattern in Figure 1 comports with the estimated costs in Table 2.

³⁵Appendix Figure D.1 plots *ex-ante* project value (at the time of the initial draft and before the first continuation decision is made) against b to illustrate the benefits of faster learning.

4.2 Robustness Analysis

Columns (2) through (7) in Table 2 present the results for additional models that relax or change our baseline assumptions. The results generally show that estimates from our preferred baseline model are consistent across alternative specifications and subsamples, at least to the degree of precision afforded by the data. Further robustness checks and sensitivity analyses are reported in Appendix A.³⁶

4.2.1 Subsample of Working Group Projects (“WG Sample”)

We begin by evaluating estimates for the sub-sample of IETF projects initiated within a working group.³⁷ While anyone can start a project outside of a working group, the threshold for the working group to initiate a project is expected to be higher, leading to the higher publication rates that we observed in Table 1.

Column (2) of Table 2 presents estimates for the WG sample. Both learning parameters, b and p , increase relative to the full sample (though we cannot reject the hypothesis that p is equal in the two samples). The estimated costs of revision are initially higher than for the full sample, but decline faster, and achieve a comparable level by $t = 10$. One possible explanation for higher point estimates of b and p is that the additional attention and feedback from the working group leads to a faster consensus.³⁸

³⁶Figures A.1 and A.2 plot the implied hazard rates for additional models in Table 2. Columns (1), (2), and (6) in Table A.2 correspond to Columns (1), (6), and (7) in Table 2. All models in Table A.2 use an extended sample (including RFCs initiated between 2010 and 2015) to estimate and predict patent citations $\hat{\pi}(t)$. All but the first model in the table use the three-step estimation approach. Comparisons (within Table A.2) of the alternative models in Columns (3) through (6) are therefore with the model in Column (2) and Column (8) with Column (7). Further descriptions can be found in the table notes.

³⁷For this sub-sample, we cannot reject the hypothesis that standards-track and nonstandards-track projects have the same revision distance function (i.e., the lines in Figure 1 are identical). This result supports the assumption that the two types of projects feature comparable fixed costs.

³⁸We provide some additional support for this explanation in Section 4.3 below, when we consider the impact of communication (as a proxy for attention) on learning.

4.2.2 Heterogeneity of Project Values (“Area Specific”)

In Column (3) of Table 2, we introduce ex-ante heterogeneity in the expected payoffs. That is, we continue to assume that players have shared expectations regarding $\hat{\pi}(t)$ but allow those expectations to differ across the seven broad Technology Areas defined by the IETF.³⁹ To implement this idea, we add technology-area fixed effects to our model of expected citations (Step 1), and use the area-specific estimates of $\hat{\pi}(t)$ when evaluating the likelihood. The estimates in Column (3) of Table 2 show that accounting for ex-ante technological heterogeneity in expected project values has a mixed effect on the estimates for b and p . While the point estimates for b are lower and outside the confidence interval in Column (1), the point estimates for p fall well within the interval.⁴⁰ Thus, adding technological heterogeneity in (rationally expected) payoffs does not change the priors about project types but suggests that learning is slower than indicated by our baseline model.

4.2.3 Definition of Time (“Calendar Time”)

Our baseline specification assumes that costs are determined by the number of revisions t , and does not include discounting for time. In reality, some teams submit revisions faster than others. If this reflects variation in the amount of revision, so that faster resubmissions imply less substantive change, our model would fail to measure the costs of revision accurately. To address this concern, we estimate a version of the model where the data are re-shaped so that t is measured in calendar-quarters

³⁹The IETF technology areas correspond roughly to the various layers in the engineering “protocol stack” as described in Simcoe (2012). From top to bottom, those layers/areas are: Applications, Realtime Applications and Infrastructure, Transport, Internet, and Routing. The IETF also recognizes two areas that cut across the various layers: Operations and Security. For more details on technology areas, see the data appendix (in Appendix F).

⁴⁰We switch from bootstrap to ordinary confidence intervals in Columns (3)–(5), because adding heterogeneity to the model raises the computational costs associated with the bootstrap computations.

instead of proposal revisions. We set \bar{T} equal to 6 years (24 quarters) and assume that a project is abandoned in the quarter of its last version if that revision is followed by 2 years of inactivity.

Column (4) of Table 2 presents the results of the calendar-time model. In general, the p parameter should not vary with our choice of time-units, while b should change. Because the average time between versions is roughly three months, however, we expect b to have a similar magnitude to the version-time results. In practice, the calendar-time estimate of $p = 0.49$ falls just below the lower bound of the 95% confidence interval in the baseline model, and the two estimates for b are statistically indistinguishable.

4.2.4 Pre- and Post-Breakthrough Specific Costs (“Phase Specific”)

For the model in Column (5) of Table 2, we relax Assumption 1 by allowing the pre- and post-breakthrough revision costs to differ by a constant κ , so that $F(t, 1) = F(t, 0) + \kappa$. This specification is meant to address concerns that the cost of “polishing” (post-breakthrough) is small or even negligible compared to the costs of “experimentation” (pre-breakthrough). Contrary to this hypothesis, our estimates suggest that the costs of revision increase after a breakthrough, with $\kappa = 0.59$. In this specification, p is a bit lower than the baseline estimates, b is somewhat higher, and the costs (though not directly comparable) appear similar.

4.2.5 Three-Step Estimation

The last two models in Table 2 present the results for our three-step estimation approach. For this, we use Assumption 2 and estimate the costs (in Step 2) using only data on nonstandards-track projects while setting $p = b = 1$. In Step 3, we take the results from Step 2 and estimate b and p using data on standards-track projects.

We present bootstrapped 95% confidence intervals in brackets.

The bottom panel of the table shows that using the nonstandards-track RFCs to estimate $F(t)$ leads to a cost function that starts higher, and declines more steeply than in our baseline model. Given this cost function, estimates of p are somewhat smaller, though not statistically different, from our baseline model. The estimated breakthrough arrival rate, however, almost doubles. Interestingly, using Assumption 2 also produces estimates of b and p that are more similar across the full and WG samples, shown in Columns (6) and (7), respectively.

4.3 Learning, Fast and Slow

Until now, with the exception of the area-specific model in the third column of Table 2, we have treated projects as *ex-ante* identical. It is straightforward, however, to incorporate heterogeneity into the model by specifying p , b , or $F(t)$ as function of observable characteristics. This sub-section introduces heterogeneity in b in order to explore several factors that might influence the speed of learning by IETF participants. In the appendix, we report estimates of models that allow for heterogeneity in both p and b .⁴¹ In those regressions, we find very little variation in p , which suggests that the estimates we report here actually measure variation in the speed of learning, as opposed to *ex-ante* selection of better ideas.

Table 3 reports parameter estimates and bootstrapped standard errors from a series of models where $b \equiv b(x)$, and x measures four different project and author-team characteristics: communication, author experience, commerciality, and team size. Communication is the number of emails per revision that specifically mention a focal project. Commerciality is the share of those emails that originate from a dot-com domain. Experience is the maximum number of prior IETF submissions or

⁴¹See Table D.4.

Table 3: Non-Parametric Heterogeneity Results

| Specification (Explanatory variable x) | Communication (Emails) (1) | Experience | | Commerciality (Suit-to-Bear) (4) | Team Size (Authors) (5) |
|--|----------------------------------|----------------------|----------------------|--|-------------------------------|
| | | (RFCs) (2) | (Projects) (3) | | |
| <i>Step 3: Parameter Estimates b and p (Standard-Track Projects)</i> | | | | | |
| b (Category 1) | 0.15 [0.08, 0.21] | 0.26 [0.20, 0.31] | 0.24 [0.17, 0.30] | 0.18 [0.10, 0.27] | 0.28 [0.25, 0.32] |
| b (Category 2) | 0.29 [0.24, 0.34] | 0.31 [0.28, 0.35] | 0.27 [0.22, 0.32] | 0.35 [0.33, 0.38] | 0.30 [0.27, 0.34] |
| b (Category 3) | 0.33 [0.31, 0.37] | 0.34 [0.32, 0.38] | 0.31 [0.29, 0.35] | 0.37 [0.35, 0.40] | 0.33 [0.31, 0.37] |
| b (Category 4) | 0.34 [0.32, 0.39] | 0.36 [0.34, 0.42] | 0.35 [0.33, 0.39] | 0.23 [0.13, 0.32] | 0.33 [0.31, 0.38] |
| p | 0.46 [0.30, 0.59] | 0.45 [0.29, 0.59] | 0.45 [0.29, 0.59] | 0.48 [0.35, 0.61] | 0.45 [0.28, 0.59] |
| log-likelihood/Project Projects (standards-track) | -2.343 14,444 | -2.393 13,922 | -2.392 13,922 | -2.715 10,710 | -2.400 13,922 |

Notes: This table presents ML estimates for the three-step model in Column (6) in Table 2 with the rate of learning b varying in x . The top panel presents estimates for b and p from the third step of our estimation procedure (using data on standards-track projects), given the cost estimates from the second step (using data on nonstandards-track projects): 3.10 [2.03,4.06] for $t = 1$, 0.71 [0.56,0.86] for $t = 10$, and 0.67 [0.50,0.85] for $t = 20$. The rate of learning b is estimated for four different categories of projects: in (1), a value b_i for each quartile; in (2) and (3), b_1 for projects $x = 0$, and b_2 through b_4 for each tercile of remaining projects; in (4), b_1 for $x = 0$, b_4 for $x = 1$, and b_2 and b_3 for projects below and above the median of remaining projects; in (5), b_i for $x = \{\{1\}, \{2, 3\}, \{4, 5\}, \{6, \dots, 72\}\}$. Estimates for project values $\hat{\pi}(t)$ are the predicted values from the citation model in Equation (1). We report in brackets the 95% confidence interval from 1,000 bootstrap replications. The reported coefficient is the coefficient from a single ML estimation on the complete sample.

publications by an author-team member, and team size is an author count. Note that our proxies for experience and team size are pre-determined, whereas communication and commerciality may be endogenous to the revision process because they are based on emails sent during the life of the proposal. Appendix D provides more details on how we construct each of the explanatory variables. In estimation, we allow the key explanatory variables to enter non-parametrically by estimating a separate value of b for proposals in each quartile of the distribution of x .

The estimates in Table 3 are broadly consistent with our prior expectations about the learning process. In Columns (1) through (3) we see that both Communication

and author Experience are positively correlated with the breakthrough arrival rate. For both of these variables, the effect also appears to be concave, with a sharp increase in the speed of learning between with first and second quartile, and a somewhat slower increase thereafter. This is consistent with a model where IETF “newbies” and ideas that receive little or no attention learn quite slowly whether or not they have a good idea. In Column (5), we observe that author-team size is essentially uncorrelated with the rate of learning.

Perhaps the most interesting result in Table 3 is the non-monotonic inverted-U relationship between the “Suit-to-Beard” commerciality measure and the speed of learning. This finding suggests that the consensus arrival rate for good ideas is higher when the discussion of a proposal on IETF listservs reflects a mix of commercial (dot-com) and not-for-profit (dot-gov, dot-org, dot-edu) participants. Conversely, consensus arrives more slowly if the conversation is dominated by a single type of participant. The decline in b when moving from the third to the fourth quartile of Commerciality is consistent with the results in Simcoe (2012), where time-to-publication increases with the suit-to-beard ratio. He attributes that result to a greater chance that conflicting interests emerge as the commercial stakes of a proposal increase. But the increase in b between the first and second quartile of Commerciality suggests that this is not the entire story – a moderate level of commercial interest may lead to better feedback, or perhaps indicate that it is easier to break logjams when there is a diverse mix of interests.

5 Counterfactual Analysis

We now consider two counterfactual experiments based on estimates from our baseline model (i.e., the first column of Table 2). Our baseline estimates imply that around

two-thirds of the good ideas proposed to the IETF are abandoned. This hints that there is a role for polices and institutions that could spur learning among IETF participants. Thus, in the first experiment we compare two policies meant to stimulate research: a subsidy that lowers the cost of revisions, and a prize for publication of an RFC. The second experiment examines the costs of misaligned priors by simulating an over-/under-confident team that believes p is above/below its true value.

5.1 Prizes and Subsidies

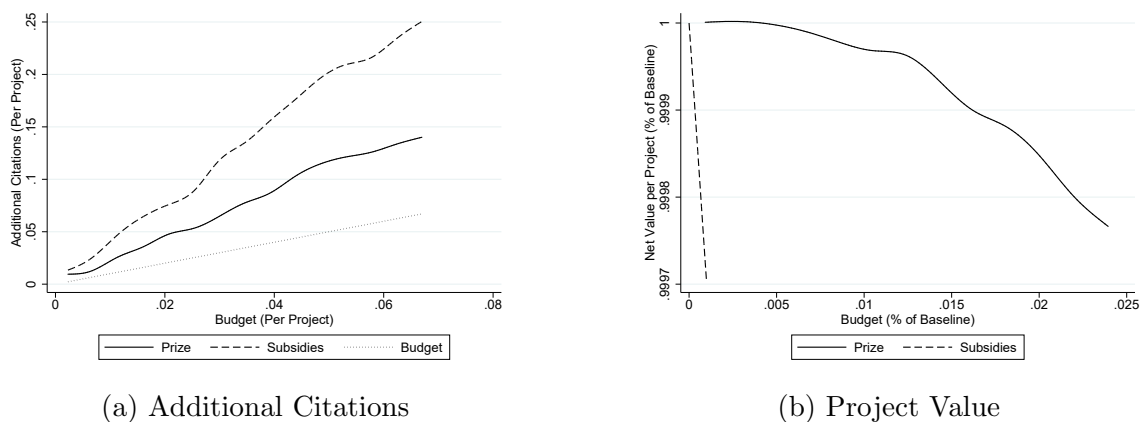
Subsidies and prizes are both used as innovation policy instruments.⁴² Examples include the R&D tax credit and the patent system. Much of the theoretical literature on optimal innovation rewards considers trade-offs between *ex-ante* incentive and *ex-post* market power when the prize is a patent (e.g., [Gilbert and Shapiro, 1990](#); [Hopenhayn et al., 2006](#)). We use our model to study a different question: how do prizes and subsidies influence the decision to continue exploring a risky idea? Specifically, we simulate the impact of prizes and subsidies on both research output and the *ex-ante* value of a project, holding fixed the total budget allocated to each policy. This question is managerially relevant for firms that participate in the IETF, given that some companies simply subsidize their engineers time where others provide a reward for successful publication of an RFC.⁴³

We model “prizes” as a small increase in publication payoffs, δ_p , so the benefits of an RFC become $\hat{\pi}(t) + \delta_p$. Each project’s scrap value remains zero. We model subsidies as a small decrease in revision costs, δ_s , leading to the new cost function $F(t) - \delta_s$. To compare the two policies, we vary either δ_p or δ_s (holding the other

⁴²We use the term *prize* for a contingent benefit paid on successful completion of a project. In the literature, the term is also used for a reward paid to the winner of a contest (e.g., [Murray et al., 2012](#); [Galasso et al., 2016](#)).

⁴³Based on several private conversations with IETF participants.

Figure 6: Prizes and Subsidies



Notes: This figure depicts results of our counterfactual analysis in which we introduce (1) a prize δ_p for a published RFC and (2) cost subsidies (per version) δ_s . We simulate $N = 14,444$ projects (our estimation sample size) for varying levels of a fixed budget, using parameter estimates from the baseline model in Column (1) of Table 2. Varying the fixed budget, we determine the respective publication prize δ_p and the respective per-period subsidies δ_s such that the total expenditure does not exceed the budget. Panel (a) plots the number of additional citations (per project) stemming from the introduction of a publication prize (solid) or per-version subsidies (dashed), for all projects. On the x-axis, we have the per-project budget. Panel (b) plots the total net value of projects, measured as expected (ex-ante) per-project value as percentage of the baseline ex-ante project value (where “baseline” means without prize or subsidies). On the x-axis, we have the budget as percentage of the baseline ex-ante value.

structural parameters constant), and simulate outcomes in a sample of N projects. For each simulation, we calculate the total cost of the policy along with private costs and benefits, all measured in terms of expected patent citations.

Figure 6 shows the results of our counterfactual experiment. Panel (a) plots the increase in gross citations as a function of the policy’s expenditure. Panel (b) plots the total expected value of a project (i.e., citations net of budget and private opportunity costs, expressed as share of the pre-policy baseline) against the expenditure (also expressed as a share of baseline).

From Panel (a) we observe that both prizes and subsidies lead to an increase in research output, with an elasticity larger than unity. Moreover, for a given budget, the subsidy produces more new citations than the prize. This picture changes, however, when we examine Panel (b), which shows that after accounting for researchers’ op-

portunity cost, subsidies produce a decline in the *ex-ante* value of a project.⁴⁴ Prizes smaller than 2% of the pre-policy expected value of an idea can increase the expected value of a project (net of opportunity costs) but larger prizes do not.⁴⁵

Why do the two policies produce such different results? Both prizes and subsidies provide incentives for pre-breakthrough exploration. But the prize-based incentive declines over time as researchers grow more pessimistic, while the subsidy-based incentive remains constant. After a breakthrough, prizes have no impact on the decision to revise, whereas subsidies continue to encourage development of the idea. Thus, while both policies provide “early” exploration incentives, only subsidies provide incentives for “late” exploration and further refinement. In this sense, the subsidy creates a larger distortion than the prize. It explains why subsidies generate more new citations in Panel (a), and also why the net benefits of a prize are greater in Panel (b). While the early incentive can lead to more breakthroughs, much of the late incentive is wasted on bad ideas and post-breakthrough refinements that would not be pursued by a team that fully internalized the revision costs.⁴⁶

⁴⁴As we show in Appendix E, the last result reflects the following considerations: in addition to a positive effect on the increase in expected benefits, the subsidy produces a negative effect from the additional costs borne by the team and a negative effect caused by an increase in the average cost shock borne by the team. We find that, in absence of discounting, the first two forces cancel out, but the third remains.

⁴⁵In Panel (b), the x-axis corresponds to the budget value in percentage of baseline project net value. All budget values up to 0.37% of baseline value (or equivalently, prizes up to 2% of the *ex-ante* expected value of an idea) increase the expected net value of a project relative to pre-policy values. To clarify our exercise in Panel (b) and the ensuing discussion, consider the following example. Suppose we have 100 projects, and the expected pre-policy value of a project is 10. Suppose the absolute budget is 100. The budget (as a % of baseline values) is then 10%. If, for this budget (and the respective prize), 25 of the 100 projects are published, then, with a total budget of 100, paid to 25 successful projects, the absolute prize is 4, that is, 40% of the pre-policy value of a project.

⁴⁶This result is similar in spirit to Akcigit et al. (2016), who are concerned with the cross-sectional inefficiencies produced by a uniform (cross-industry) subsidy in terms of investment value and research allocation.

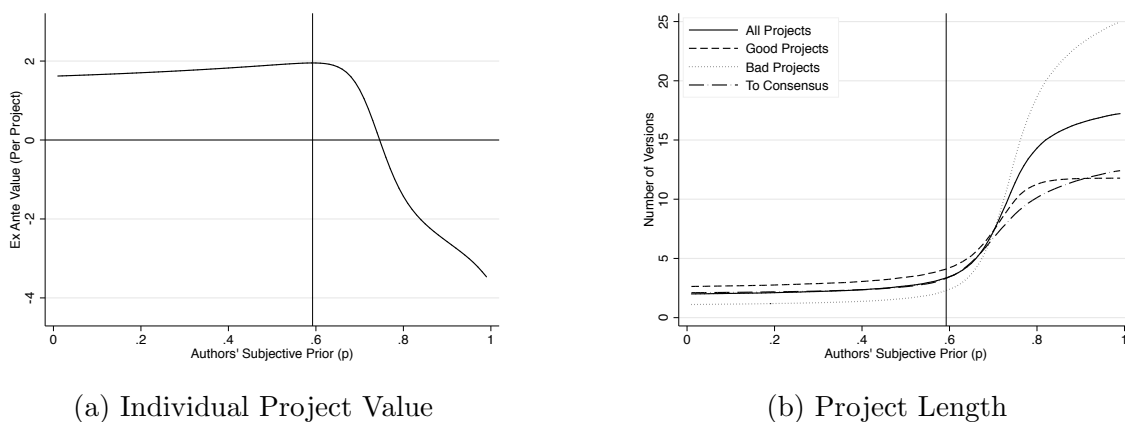
5.2 Misaligned Priors

A number of researchers have considered the impact of behavioral biases on innovation outcomes. For instance, [Allen \(1966\)](#) suggests that engineers are prone to a type of sunk-cost fallacy and become over-committed to a particular solution. On the other hand, [Galasso and Simcoe \(2011\)](#) and [Hirshleifer et al. \(2012\)](#) find that proxies for CEO over-confidence are positively correlated with corporate innovation. In our model, all research teams have rational expectations and are doing as well as they can. One reason to study learning, however, is that, in reality, no one knows precisely how likely it is that they have a good idea. Our second counterfactual exercise allows for this possibility and studies the cost of misaligned priors, which take two forms: overconfidence and pessimism.

Suppose a team can have biased perceptions of their own skills in choosing or developing new projects. Specifically, if p^* is the true (estimated) probability of a good idea, and p represents the team's subjective beliefs, then an over-confident team has $p > p^*$ while an under-confident (or pessimistic) team has $p < p^*$. In our model, over-confident researchers will pursue unpromising lines of research for too long, and pessimistic teams will cut loose their good ideas too early. To see which behavior is more costly, we vary p – holding p^* and the other structural parameters constant at estimated values – and use simulated choice to calculate the expected payoffs under misaligned priors. The results are shown in [Figure 7](#).

Panel (a) graphs the expected value of a new project as a function of the team's subjective priors. This function achieves its maximum at $p = p^*$, as it must. The interesting feature of Panel (a) is the strong asymmetry in the costs of under- versus over-confidence. Pessimistic teams manage to capture much of a project's expected value, whereas over-confident teams fare much worse.

Figure 7: Over-Confidence and Pessimism



Notes: This figure depicts results of our counterfactual analysis in which we vary the author-team’s subjective prior belief p (given a true quality prior of p^* , depicted by the vertical line). Graphs are based on $N = 14,444$ simulated standards-track projects (for each $p \in \{0.01, 0.02, \dots, 0.99\}$) using parameter estimates from the baseline model in Column (1) of Table 2. Panel (a) plots a project’s ex-ante value against the author-team’s p when the true value is p^* . Panel (b) plots the average project length and the average duration to breakthrough.

The intuition for the asymmetry in Panel (a) is made clear in Panel (b), which plots time to both consensus and project completion as a function of p . At low values of p , the average duration is increasing slowly for both good and bad ideas. When p exceeds p^* , average duration increases faster, but the expected duration for good projects levels off because almost all good ideas have been harvested. The average duration for bad ideas, on the other hand, continues to increase, eventually surpassing the duration of good projects. In economic terms, pessimistic teams may miss a few opportunities but can still do fine as long as breakthroughs arrive relatively quickly. Over-confident teams are more likely to publish their good ideas but can also persist in costly exploration of “dry wells.” In our model, for the parameter estimates obtained using the IETF data, over-confidence is more costly.

6 Concluding Remarks

In this paper, we study a dynamic discrete choice model of innovation in which researchers learn over time about the quality of their ideas. Our model combines a two-armed bandit process wherein researchers face a trade-off between exploration and exploitation, with a traditional optimal stopping problem where they compare the marginal costs and benefits of refining their ideas. In this model, a single failure does not immediately terminate a line of research, but it does make researchers more pessimistic about the quality of their idea. The resulting process of “learning when to quit” rationalizes the observation that many ideas are abandoned, even though all must (by revealed preference) have a positive expected value when initially pursued. We believe this framework could potentially be applied to study the micro-economics of R&D management in a variety of settings.

We estimate the structural parameters of the model using a unique data set that contains information on every revision of both successful and abandoned projects submitted to the Internet Engineering Task Force (IETF), along with citations to successful (published) standards that we use to calibrate the expected payoffs. In this empirical context, learning is associated with discovery that a proposed standard has achieved “consensus” within the IETF community, and will therefore be published with the group’s official recommendation.

Our baseline estimates suggest that 59% of proposals are capable of generating a consensus, and that within that population, about 17% of active projects learn that they will succeed in a given period. While these estimates vary somewhat, they are relatively robust to a wide range of alternative assumptions and measurement strategies. At this rate of learning, the model implies that around 31% of the “good ideas” (i.e., proposals that might lead to consensus) are ultimately published, while

over two-thirds are abandoned due to a combination of uncertainty and opportunity cost.

We also use our model to study how several observable characteristics of proposals and author-teams are associated with the speed of learning. We find that learning is faster for more experienced teams, but unrelated to team size. Intuitively, author teams learn faster when their proposals receive more attention on IETF listservs. More interestingly, we find an inverted-U relationship between learning and the commercial interest a proposal. One interpretation of the latter results is that a moderate level of commercial interest can help with vetting of ideas while higher levels signal competition that can hinder the arrival of consensus.

We use the data, model, and parameter estimates to perform a pair of counterfactual experiments. One counterfactual compares the innovation-promoting effects of a prize that awards more citations to a successful project and a subsidy that lowers the costs of research. We find that both schemes can produce a net increase in innovation, but that, for a given budget, the subsidy produces a larger increase. However, if one also accounts for the private costs, which include providing incentives for researchers to continue pursuing low-value projects, only the prize might actually increase total welfare. The second counterfactual examines the costs of misaligned priors, and shows that over-confidence would be more costly than pessimism in this setting.

To our knowledge, this is first paper to estimate a structural model of learning in the context of R&D. In practice, however, standardization combines elements of collaborative R&D with competition to benefit from adopting one's own technology. One direction for future research might be to move beyond our reduced-form characterization of the non-cooperative bargaining elements of standardization towards a dynamic-game model. Another opportunity is to apply this type of framework to other settings, such as scientific review and publication, or open-source software

development. A key challenge for that agenda will be finding other data sets that contain information on both successful and abandoned ideas, as well as the underlying revision process.

Appendix – For Online Publication

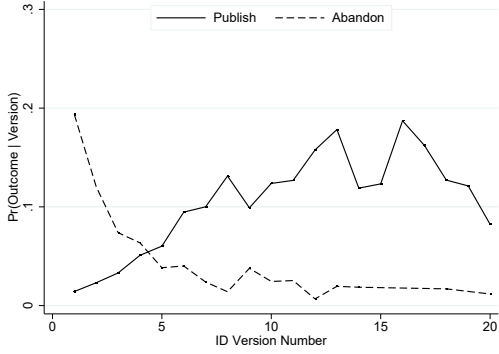
A Additional Tables and Figures

Table A.1: Examples of IETF Internet Standards

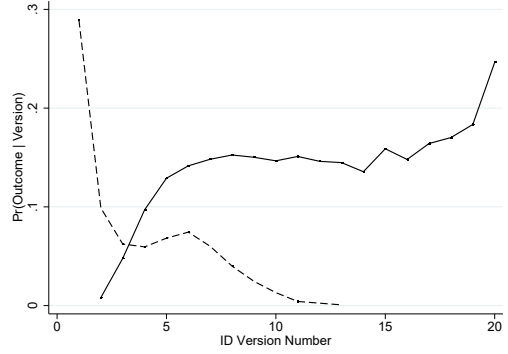
| | Description | RFC | Year |
|------|---|------|------|
| RTP | Real-time Transport Protocol | 3550 | 2003 |
| SIP | Session Initiation Protocol | 3261 | 2002 |
| HTTP | Hypertext Transfer Protocol – HTTP/1.1 | 2616 | 1999 |
| IPV6 | Internet Protocol, Version 6 (IPv6) Specification | 2460 | 1998 |
| DHCP | Dynamic Host Configuration Protocol | 2131 | 1997 |
| POP3 | Post Office Protocol – Version 3 | 1939 | 1996 |
| NAT | Network Address Translator | 1631 | 1994 |
| FTP | File Transfer Protocol | 959 | 1985 |
| TCP | Transmission Control Protocol | 793 | 1981 |
| IP | Internet Protocol | 791 | 1981 |

Notes: RFC means “Request for Comments,” Year is the year in which the standard was certified by the IETF.

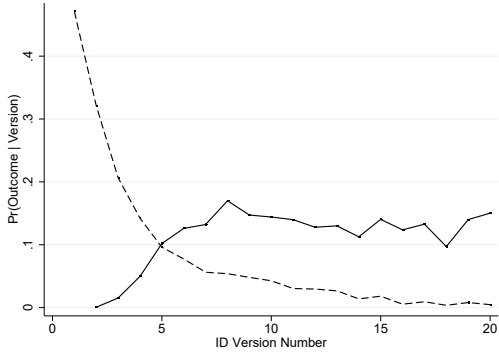
Figure A.1: Hazard Rates – Data and Simulation (More Results)



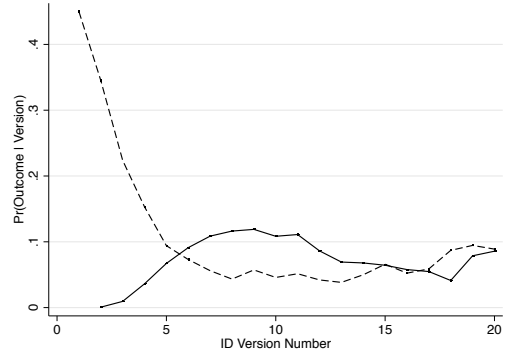
(a) IETF Data: WG Sample



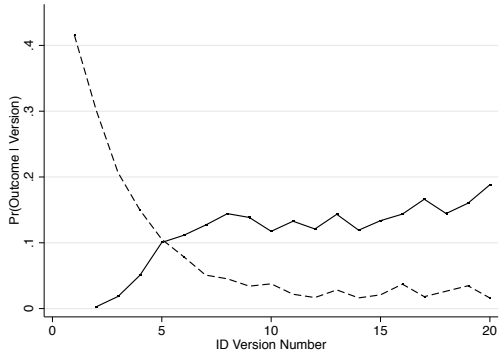
(b) Simulation: WG Sample



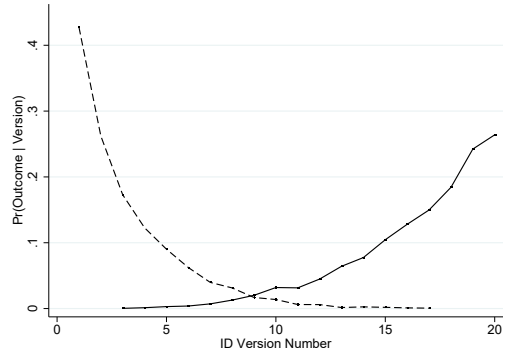
(c) Simulation: Baseline



(d) Simulation: Area Specific



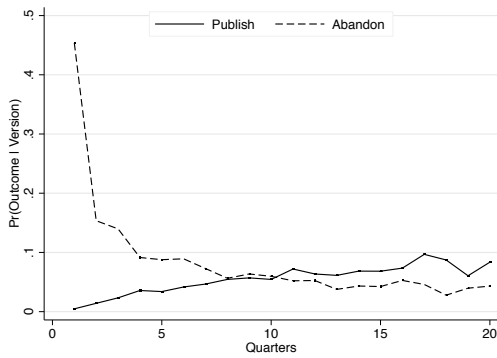
(e) Simulation: Phase Specific (κ)



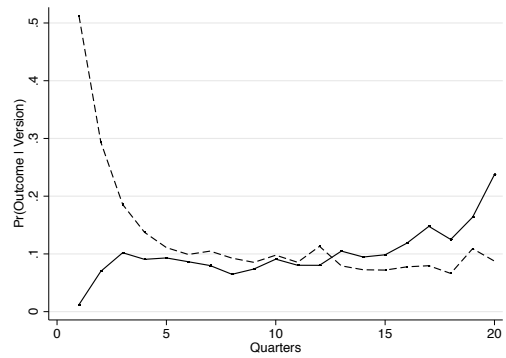
(f) Simulation: 3-Step Estimator

Notes: Panel (a) plots the hazard rates for the published (solid line) and abandoned (dashed line) projects (versions 1 through 20) for the IETF data sample of 3,168 standards-track projects (WG sample). Panel (b) plots the hazard rates for published and abandoned projects for a simulated sample of 3,168 projects, with the values for parameters b , p , and \mathbf{F} from the model in Column (2) of Table 2. Panels (c), (d), (e), and (f) plot the hazard rates from simulated samples for the baseline model in Column (1) and the models in Columns (3), (5), and (6) in Table 2.

Figure A.2: Hazard Rates – Data and Simulation (Calendar Time)



(a) IETF Data



(b) Simulated Data

Notes: Panel (a) plots the hazard rates for the published (solid line) and abandoned (dashed line) projects (quarters 1 through 20) for the IETF data sample of 14,444 standards-track projects. Panel (b) plots the hazard rates for published and abandoned projects for a simulated sample of 14,444 projects, with the values for parameters b , p , and F from the model in Column (4) of Table 2.

Table A.2: More Robustness Results

| Specification | Baseline 2-Step (1) | Baseline 3-Step (2) | Only Experimental (3) | Censored Projects (4) | RFC Citations (5) | Deadline $\bar{T} = 50$ (6) | WG 3-Step (7) | First Project (8) |
|---|---------------------------|---------------------------|-----------------------------|-----------------------------|-------------------------|-----------------------------------|---------------------|-------------------------|
| <i>Step 3: Parameter Estimates b and p (Standards-Track Projects)</i> | | | | | | | | |
| Rate of Learning: b | 0.18 (0.004) | 0.28 (0.004) | 0.33 (0.002) | 0.31 (0.004) | 0.30 (0.008) | 0.23 (0.004) | 0.34 (0.011) | 0.25 (0.026) |
| Quality Prior: p | 0.51 (0.004) | 0.39 (0.004) | 0.54 (0.002) | 0.39 (0.004) | 0.29 (0.008) | 0.37 (0.004) | 0.43 (0.011) | 0.44 (0.026) |
| log-likelihood/Project Projects (standards-track) | -2.111 14,444 | -2.231 14,444 | -2.242 14,444 | -1.992 21,779 | -2.106 14,444 | -2.274 14,444 | -3.533 3,168 | -3.508 226 |
| <i>Step 2: Cost Estimates (Nonstandards-Track Projects)</i> | | | | | | | | |
| Costs at $t = 1$ | 2.25 (0.026) | 2.58 (0.053) | 3.79 (0.151) | 2.52 (0.050) | 1.55 (0.047) | 2.15 (0.037) | 2.12 (0.081) | 1.95 (0.175) |
| Costs at $t = 10$ | 0.98 (0.007) | 0.63 (0.008) | 0.77 (0.019) | 0.62 (0.008) | 0.48 (0.009) | 0.71 (0.007) | 0.70 (0.015) | 0.71 (0.031) |
| Costs at $t = 20$ | 0.46 (0.012) | 0.59 (0.031) | 0.62 (0.051) | 0.61 (0.029) | 0.44 (0.029) | 0.39 (0.008) | 0.51 (0.043) | 0.56 (0.106) |
| Costs at $t = 30$ | | | | | | 0.43 (0.024) | | |
| log-likelihood/Project Projects (nonstandards-track) | -1.176 1,647 | -1.176 1,647 | -1.271 262 | -1.148 1,999 | -1.153 1,647 | -1.235 1,647 | -1.072 764 | -0.980 179 |

Notes: This table presents ML estimates for the baseline models in Column (1) (using the two-step estimation approach) and Columns (2) and (7) (using the three-step estimation approach); for the full sample and the WG sample) and the results from further sensitivity analyses in Columns (3) through (6) and Column (8). In (3) (“Only Experimental”), we use only Experimental RFCs for nonstandards-track projects; in (4) (“Censored Projects”), we include active projects and those completed projects that were initiated in or after 2010; in (5) (“RFC Citations”), we use citations by other RFCs for project values estimates $\hat{\pi}(t)$; in (6) (“Deadline $\bar{T} = 50$ ”), we extend the forced deadline to $\bar{T} = 50$; in (8) (“First Project”), we consider only working group projects that were the first project of their respective working group. For models (2) through (8), the top panel presents estimates for b and p from the third step of our estimation procedure (using data on standards-track projects), given the cost estimates from the second step in the bottom panel (using data on nonstandards-track projects). Estimates for project values $\hat{\pi}(t)$ are based on the extended sample, including RFCs initiated in year 2010 or after. Standard errors for the parameter estimates are reported in parentheses. Standard errors for cost estimates are calculated using the delta method.

B Model Identification

In this appendix, we show the conditions under which we achieve point-identification of the parameters in our empirical model. We proceed in two steps. We first show that, without further restrictions, the statistical features of the data, combined with our model, are not enough to uniquely identify all our parameters. We then make an assumption on the fixed costs that renders point-identification feasible.

B.1 No Further Restrictions

We consider a recursive solution of the empirical model with finite-time horizon \bar{T} , given $p \in (0, 1)$, $b \in (0, 1)$, $G(\varepsilon)$ strictly monotone, and $\hat{\pi}(t) > \hat{\pi}(t-1)$ and $\hat{\pi}(1) > 0$. Moreover, to ease notation, we let $\hat{p}(t) \equiv \hat{p}(t, 0)$ represent posterior beliefs in period t (before a breakthrough). The number of parameters to identify is $2 \times \bar{T}$: p , b and $F(t, \sigma_t)$, with $t = 1, \dots, \bar{T} - 1$, and $\sigma_t = 0, 1$. We start by constructing the expressions for the choice probabilities (of publication and abandonment) in each t . Then, we analyze whether these expressions are sufficient to identify all the parameters in our model.

For the construction of the choice probabilities, we compute the number of projects in the pre- and post-breakthrough phase in each stage t of the model. We start with the count of projects in the pre-breakthrough phase. Recall that we have normalized the total number of projects to one so that $N_t^0 + N_t^1 = 1$, where N_t^0 and N_t^1 have been defined in Section 3.5.

Claim B.1. *The number of projects in the pre-breakthrough phase in any $t \in [1, \bar{T} - 1]$ is given by*

$$N_t^0 = A_t + \sum_{j=t}^{\bar{T}-1} \frac{A_{j+1}}{\prod_{k=t}^j (1 - \hat{p}(k)b)}. \quad (\text{B.1})$$

Proof. To derive (B.1), we proceed recursively, starting from $\bar{T} - 1$:

$$\begin{aligned} N_{\bar{T}-1}^0 &= A_{\bar{T}-1} + A_{\bar{T}} \frac{1}{1 - \hat{p}(\bar{T}-1)b} \\ N_{\bar{T}-2}^0 &= A_{\bar{T}-2} + N_{\bar{T}-1}^0 \frac{1}{1 - \hat{p}(\bar{T}-2)b} \\ &= A_{\bar{T}-2} + \frac{A_{\bar{T}-1}}{1 - \hat{p}(\bar{T}-2)b} + \frac{A_{\bar{T}}}{[1 - \hat{p}(\bar{T}-2)b][1 - \hat{p}(\bar{T}-1)b]}. \end{aligned}$$

By iteration of this rule, we obtain Equation (B.1) in the claim. Q.E.D.

We now define the number of projects in the post-breakthrough phase in each stage t .

Claim B.2. *The number of projects in the post-breakthrough phase in any $t \in [1, \bar{T} - 1]$ is given by*

$$N_t^1 = \sum_{j=t}^{\bar{T}} S_j - \sum_{j=t}^{\bar{T}-2} N_{j+1}^0 \frac{\hat{p}(j)b}{1 - \hat{p}(j)b} - A_{\bar{T}} \frac{\hat{p}(\bar{T}-1)b}{1 - \hat{p}(\bar{T}-1)b}. \quad (\text{B.2})$$

Proof. For the derivation of (B.2), we proceed recursively, starting from $\bar{T} - 1$:

$$\begin{aligned} N_{\bar{T}-1}^1 &= S_{\bar{T}} + S_{\bar{T}-1} - A_{\bar{T}} \frac{\hat{p}(\bar{T}-1)b}{1 - \hat{p}(\bar{T}-1)b} \\ N_{\bar{T}-2}^1 &= S_{\bar{T}-2} + N_{\bar{T}-1}^1 - N_{\bar{T}-1}^0 \frac{\hat{p}(\bar{T}-2)b}{1 - \hat{p}(\bar{T}-2)b} \\ N_{\bar{T}-3}^1 &= S_{\bar{T}-3} + N_{\bar{T}-2}^1 - N_{\bar{T}-2}^0 \frac{\hat{p}(\bar{T}-3)b}{1 - \hat{p}(\bar{T}-3)b}, \end{aligned}$$

which, after rearranging, yields

$$N_{\bar{T}-3}^1 = \sum_{j=\bar{T}-3}^{\bar{T}} S_j - \sum_{j=\bar{T}-3}^{\bar{T}-2} N_{j+1}^0 \frac{\hat{p}(j)b}{1 - \hat{p}(j)b} - A_{\bar{T}} \frac{\hat{p}(\bar{T}-1)b}{1 - \hat{p}(\bar{T}-1)b}.$$

By iteration of this process, we obtain Equation (B.2) in the claim. Q.E.D.

The formulas for $N_t^{\sigma_t}$, $\sigma_t = 0, 1$, allow us to construct the $2(\bar{T} - 1)$ expressions for the conditional choice probabilities in each t :

$$\frac{S_t}{N_t^1} = 1 - G(\hat{\pi}(t+1) - \hat{\pi}(t) - F(t, 1)) \quad (\text{B.3})$$

$$\frac{A_t}{N_t^0} = 1 - G(\hat{p}(t)b\hat{\pi}(t+1) - F(t, 0)), \quad (\text{B.4})$$

with $t = 1, \dots, \bar{T} - 1$. Given any guess for b and p and the strict monotonicity assumption on $G(\cdot)$, the expressions in (B.3) and (B.4) can be inverted to solve for the costs in each t . That is, for each t , $F(t, 1)$ and $F(t, 0)$ are uniquely identified by (B.3) and (B.4), yielding expressions that depend on p , b and data.

To explore identification of p and b , we start exploiting the additional condition stemming from the property that, by construction, $pb = N_1^1$. We then use (B.2) to compute the number of post-breakthrough phase projects in $t = 1$, so that

$$pb = N_1^1 = \sum_{j=1}^{\bar{T}} S_j - \sum_{j=1}^{\bar{T}-2} N_{j+1}^0 \frac{\hat{p}(j)b}{1 - \hat{p}(j)b} - A_{\bar{T}} \frac{\hat{p}(\bar{T}-1)b}{1 - \hat{p}(\bar{T}-1)b}. \quad (\text{B.5})$$

Claim B.3. *If $b \geq \underline{b} \in (0, 1)$, there exists a unique function $p(b)$ that satisfies Equation*

(B.5), with $p(b) \in (\sum_t S_t, 1)$ and $t = 1, \dots, \bar{T}$.

Proof. To prove the claim, we proceed by induction. First, we show the claim for $\bar{T} = 2$. For this case, let

$$\beta_2(p, b) \equiv pb + \frac{\hat{p}(1)b}{1 - \hat{p}(1)b} A_2 = S_1 + S_2. \quad (\text{B.6})$$

The right-hand side takes values within the unit interval. At the left-hand side of the equation, function $\beta_2(p, b)$ is continuous for all $p, b \in (0, 1)$. Moreover, it is strictly increasing in p . This is because $\hat{p}(1)b / (1 - \hat{p}(1)b)$ is increasing in $\hat{p}(1)$, and $\hat{p}(1)$ and pb are both increasing in p . Finally, $\beta_2(p, 1) \rightarrow p$, $\beta_2(0, b) \rightarrow 0$ and $\beta_2(1, b) \rightarrow (A_2 b) / (1 - b) + b$, increasing in b , with

$$\lim_{b \rightarrow 0} \beta_2(1, b) = 0 \quad \text{and} \quad \lim_{b \rightarrow 1} \beta_2(1, b) = \infty.$$

Thus, there exists a lower bound for b , $\underline{b}_2 \in (0, 1)$, such that $\beta_2(1, b) \geq S_1 + S_2$ for all $b \geq \underline{b}_2$.

We now show that the claim holds for $\bar{T} = 3$. More specifically, $\bar{T} = 3$ implies that

$$N_1^1 = S_1 + S_2 + S_3 - A_2 \frac{\hat{p}(1)b}{1 - \hat{p}(1)b} - A_3 \frac{b[\hat{p}(1) + \hat{p}(2) - b\hat{p}(1)\hat{p}(2)]}{[1 - \hat{p}(1)b][1 - \hat{p}(2)b]},$$

so that

$$\beta_3(p, b) \equiv pb + A_2 \frac{\hat{p}(1)b}{1 - \hat{p}(1)b} + A_3 \frac{b[\hat{p}(1) + \hat{p}(2) - b\hat{p}(1)\hat{p}(2)]}{[1 - \hat{p}(1)b][1 - \hat{p}(2)b]} = \sum_{t=1}^3 S_t. \quad (\text{B.7})$$

As for (B.6), the right-hand side takes values within the unit interval. At the left-hand side of the equation, $\beta_3(p, b)$ is continuous for all $p, b \in (0, 1)$. Function $\beta_3(p, b)$ is strictly increasing in p , because pb , $\hat{p}(1)b / (1 - \hat{p}(1)b)$, and

$$b[\hat{p}(1) + \hat{p}(2) - b\hat{p}(1)\hat{p}(2)] / [1 - \hat{p}(1)b][1 - \hat{p}(2)b]$$

are all strictly increasing in p . Finally, $\beta_3(p, 1) \rightarrow p$, $\beta_3(0, b) \rightarrow 0$ and $\beta_3(1, b) \rightarrow (A_2 b) / (1 - b) + b - A_3 + A_3 / (1 - b)^2 = \beta_2(1, b) - A_3 + A_3 / (1 - b)^2$. Hence, the same conclusions as for $\bar{T} = 2$ apply (i.e., there exists a lower bound for b , $\underline{b}_3 \in (0, 1)$, such that $\beta_3(1, b) \geq S_1 + S_2 + S_3$ for all $b \geq \underline{b}_3$).

Reiterating this analysis, we can invoke the principle of induction to conclude that there exists a lower bound for b , denoted by $\underline{b}_{\bar{T}} \equiv \underline{b} \in (0, 1)$, such that $\beta_{\bar{T}}(1, b) \geq S_1 + S_2 + \dots + S_{\bar{T}}$ for all $b \geq \underline{b}$. Hence, provided $b \geq \underline{b}$, a unique value of $p(b)$ exists, with $p(b) \in (\sum_t S_t, 1)$ and $t = 1, \dots, \bar{T}$. Q.E.D.

The main implication of the claims above is that, while we can pin down the per-period costs from the choice probabilities, we can only recover an implicit rela-

relationship between b and p , as given by $p(b)$. Therefore, our structural parameters $(p, b, F(t, \sigma_t))$ are not uniquely determined by model and data alone, and we need to impose additional restrictions to separately identify b and p .

B.2 Additional Restriction for Identification

In line with the main text, the assumption we make is that, in $t = 1$, the per-period costs are the same pre- and post-breakthrough:

Assumption B.1. *Pre- and post-breakthrough revision costs are equal in $t = 1$: $F(1, 1) = F(1, 0) = F(1)$.*

Then, in any $t > 1$, the costs in the pre- and post-breakthrough phases, denoted by $(F(t, 0), F(t, 1))$, can be recovered by inverting (B.3) and (B.4). Moreover, by Assumption B.1, we can obtain $F(1)$ by inverting (B.3) evaluated in $t = 1$:

$$k_1 \equiv G^{-1}(1 - S_1/N_1^1) = \hat{\pi}(2) - \hat{\pi}(1) - F(1). \quad (\text{B.8})$$

Then, from (B.4) evaluated at $t = 1$, we obtain

$$k_2 \equiv G^{-1}(1 - A_1/N_1^0) = b\hat{p}(1)\hat{\pi}(2) - F(1).$$

Substituting $F(1)$ from (B.8), and rearranging, yields

$$b\hat{p}(1) - (k_2 - k_1) = \frac{\hat{\pi}(2) - \hat{\pi}(1)}{\hat{\pi}(2)}. \quad (\text{B.9})$$

In the next claim, we provide the sufficient conditions such that a value of $b(p)$ solving (B.9) exists and is unique.

Claim B.4. *Let $G(\varepsilon) = \frac{1}{1+\exp(-\varepsilon)}$. If $p \geq \underline{p} \equiv 1 - A_1^2$, then there exists a unique value of $b(p) \in (S_1/p, (1 - A_1)/p)$ such that*

$$b\hat{p}(1) - \frac{k_2 - k_1}{\hat{\pi}(2)} = \frac{\hat{\pi}(2) - \hat{\pi}(1)}{\hat{\pi}(2)}, \quad (\text{B.10})$$

with $0 < S_1/p < (1 - A_1)/p < 1$ for all $p \geq \underline{p}$.

Proof. Under the Logistic distribution,

$$k_1 = \log\left(\frac{N_1^1 - S_1}{S_1}\right) \quad \text{and} \quad k_2 = \log\left(\frac{N_1^0 - A_1}{A_1}\right). \quad (\text{B.11})$$

Thus, both sides of (B.10) are continuous for all $N_1^1 - S_1 = pb - S_1 > 0$, $N_1^0 - A_1 = 1 - pb - A_1 > 0$ and $1 > p, b > 0$. After using $N_1^1 = pb$ and $N_1^0 = 1 - pb$, Equation (B.10)

can be rewritten as

$$\alpha(p, b) \equiv b\hat{\pi}(1) - \left[\log\left(\frac{1-bp-A_1}{A_1}\right) - \log\left(\frac{bp-S_1}{S_1}\right) \right] \frac{1}{\hat{\pi}(2)} = \frac{\hat{\pi}(2) - \hat{\pi}(1)}{\hat{\pi}(2)}. \quad (\text{B.12})$$

Under our assumption of a strictly increasing and positive function $\hat{\pi}(\cdot)$, the right-hand side is a scalar that (strictly) lies within the unit interval. Moreover,

$$\lim_{b \rightarrow S_1/p} \alpha(p, b) = -\infty \quad \text{and} \quad \lim_{b \rightarrow (1-A_1)/p} \alpha(p, b) = +\infty.$$

Taken together, the continuity of α and its behavior in the limits imply that a solution exists for all $b \in (S_1/p, (1-A_1)/p)$. We now determine the sufficient condition guaranteeing that such a solution is unique. Specifically, this boils down to studying the monotonicity of $\alpha(p, b)$ with respect to b .

We then take the derivative of $\alpha(p, b)$ with respect to b and find that

$$\frac{\partial \alpha(p, b)}{\partial b} = \frac{p[1-b(2-bp)]}{(1-bp)^2} + \frac{p(1-A_1-S_1)}{(1-bp-A_1)(bp-S_1)\hat{\pi}(2)}.$$

Because $1-A_1-S_1 > 0$, $1-pb = N_1^0 > A_1$ and $pb = N_1^1 > S_1$, the second term in the expression for $\frac{\partial \alpha(p, b)}{\partial b}$ is strictly positive. Using this fact, we provide below the sufficient restrictions under which $\frac{\partial \alpha(p, b)}{\partial b} > 0$.

To begin with, we note that if the first term of $\frac{\partial \alpha(p, b)}{\partial b}$ is weakly positive, or $p \geq (2b-1)/b^2$, then $\alpha(p, b)$ is strictly monotone in b , with $(2b-1)/b^2$ increasing in b . Hence, if p is larger than this threshold evaluated at $b \rightarrow (1-A_1)/p$ (the upper bound for the values of b such that (B.10) is well-defined), it is larger for all relevant values of b . Doing so, we find that $p \geq 1-A_1^2$ is sufficient to guarantee that a solution to (B.10) is unique.⁴⁷ Moreover, $p \geq 1-A_1^2$ implies that $0 < S_1/p < (1-A_1)/p < 1$. Q.E.D.

This claim gives us the sufficient conditions for the existence of a unique $b(p)$, meaning that, thanks to Assumption B.1, point-identification can be achieved by jointly solving for p and b from $p = p(b)$ and $b = b(p)$. To conclude the analysis, we proceed as follows. First, we prove that, given Claim B.4, a unique (constrained) solution exists for p and b when $\bar{T} = 2$. That is, we obtain point-identification in $\bar{T} = 2$. Second, we give the additional condition under which this result on point-

⁴⁷Were this condition violated (so that $p < (2b-1)/b^2$), monotonicity would hold if and only if the second term in $\frac{\partial \alpha(p, b)}{\partial b}$ were large enough. Since that term is strictly increasing in A_1 , this boils down to finding the lower bound on A_1 such that the whole expression is strictly positive. We obtain:

$$\frac{\partial \alpha(p, b)}{\partial b} \geq 0 \iff A_1 \geq \underline{A}_1 \equiv \frac{(1-bp)^2(1-S_1) + (1-bp)[1-b(2-pb)](bp-S_1)\hat{\pi}(2)}{(1-bp)^2 + [1-b(2-bp)](bp-S_1)\hat{\pi}(2)},$$

with $\underline{A}_1 < (0, N_1^0)$ for sufficiently large values of $\hat{\pi}(2)$. Hence, if $p < (2b-1)/b^2$, $\alpha(p, b)$ is strictly increasing in b for all $A_1 > \underline{A}_1$.

identification extends to the case of a general \bar{T} . To close the model, the value of p and b can then be plugged into the expressions for the fixed costs.

Model Solution for $\bar{T} = 2$ We first show that a unique (constrained) solution exists in this case.

Claim B.5. *Let $\bar{T} = 2$ and $G(\varepsilon) = \frac{1}{1+\exp(-\varepsilon)}$. Then, there exists a unique couple (b^*, p^*) provided $p^* > 1 - A_1^2$, $b^* \geq \underline{b}$ and $p^* b^* \in (S_1, 1 - A_1)$.*

Proof. To begin with, we show two properties of $p(b)$ (Claim B.3) that are useful for what follows. Namely, we prove that $p'(b) < 0$ and $p''(b) > 0$ under $p > \underline{p}$.

After taking the total derivative of Equation (B.6) in the proof of Claim B.3, we find that

$$\frac{dp}{db} = p'(b) \equiv -\frac{\frac{\partial \beta(p,b)}{\partial b}}{\frac{\partial \beta(p,b)}{\partial p}} = -\frac{p}{b} \frac{1 + \frac{A_2[1-b(2-bp)]}{[1-b(2-bp)]^2}}{1 + \frac{A_2(1-b)}{[1-b(2-bp)]^2}} < 0$$

for all $1 - b(2 - bp) > 0$ (which is implied by $p > 1 - A_1^2$, see the proof of Claim B.4). Moreover, we find that

$$\frac{dp'(b)}{db} = p''(b) \equiv p \frac{A_2^2\{1 - b[2 - b(2 - p)]\} + B^4 + A_2B\{2 - b[2 + p(4 - bC)]\}}{b^2[A_2(1 - b) + B^2]^2} > 0,$$

where $B \equiv 1 - b(2 - b)p$, $C \equiv 9 + 3b^2p - 2b(3 + p)$, $[A_2(1 - b) + B^2] > 0$, and the sign of the numerator is strictly positive under $1 - b(2 - bp) > 0$, or $p > 1 - A_1^2$.

We now plug $p(b)$ into Equation (B.12). We obtain

$$\frac{bp(b)(1 - b)}{(1 - p(b)) + p(b)(1 - b)} - \left[\log\left(\frac{1 - bp(b) - A_1}{A_1}\right) - \log\left(\frac{bp(b) - S_1}{S_1}\right) \right] \frac{1}{\hat{\pi}(2)} = \frac{\hat{\pi}(2) - \hat{\pi}(1)}{\hat{\pi}(2)},$$

where the left-hand side corresponds $\alpha(p(b), b)$ (see the proof of Claim B.4). Our goal is to establish that this equation has a unique solution in b .

We now study the behavior of $\alpha(p(b), b)$ over the support of b . Recall from Claim B.4 that function α is continuous for all $N_1^1 - S_1 = p(b)b - S_1 > 0$ and $N_1^0 - A_1 = 1 - p(b)b - A_1 > 0$. Moreover,

$$\lim_{bp(b) \rightarrow S_1} \alpha(p(b), b) = -\infty \quad \text{and} \quad \lim_{bp(b) \rightarrow (1 - A_1)} \alpha(p(b), b) = +\infty,$$

where, since $p(b)b$ is increasing in b , it can be inverted to compute the lower and upper bounds on b such that $bp(b) \in (S_1, 1 - A_1)$. This then implies that a solution exists for all b such that $bp(b) \in (S_1, 1 - A_1)$.

Finally, we take the derivative of $\alpha(p(b), b)$ with respect to b and find that

$$\begin{aligned} \frac{d\alpha(p(b), b)}{db} &= \frac{(1-b)(p(b) + bp'(b)) - bp(b)}{1 - bp(b)} + \frac{(1-b)(bp(b))(p(b) + bp'(b))}{(1 - bp(b))^2} \\ &+ \frac{(1 - A_1 - S_1)(p(b) + bp'(b))}{\hat{\pi}(2)(1 - bp(b) - A_1)(bp(b) - S_1)}. \end{aligned}$$

After solving for the value of $p(b)$ such that $\beta_2(p, b) = S_1 + S_2$, we plug it into $\frac{d\alpha(p(b), b)}{db}$ to establish that $\alpha(p(b), b)$ is increasing for $\hat{\pi}(2)$ sufficiently small. Combined with the analysis above that yields existence of a solution for b , it implies that the solution is unique. We denote this solution by b^* .

To obtain the corresponding value of p^* , we plug b^* into $p(b)$ defined in Claim B.3, and obtain p^* provided $b^* \geq \underline{b}$. Finally, the couple (p^*, b^*) must satisfy $p^*b^* \in (S_1, 1 - A_1)$. Q.E.D.

The claim proves that, given Claim B.4, the two-period model discussed in Section 3.5 is point-identified under constraints.

Model Solution for any $\bar{T} > 2$ We now provide the sufficient conditions that allow us to extend the result in Claim B.5 to a general \bar{T} . This boils down to providing the conditions such that a solution to the system of two equations in two unknowns $p = p(b)$ and $b = b(p)$ exists and is unique. We do this in the following claim.

Claim B.6. *Let $\bar{T} > 2$ and $G(\varepsilon) = \frac{1}{1 + \exp(-\varepsilon)}$. First, if a solution (b^*, p^*) , with $b^* \geq \underline{b}$ and $p^*b^* \in (S_1, 1 - A_1)$, exists, it is unique if $p^* > h(A_1, \bar{T})$, where $h(\cdot, \bar{T})$ is the lower bound for p in period \bar{T} . Let $b^{\min} \equiv \arg \min_b g(b)$ and $b^{\max} \equiv \max\{\underline{b}, \arg \max_b g(b)\}$, with $g(\cdot) \equiv b^{-1}(\cdot)$. The duple (b^*, p^*) exists if and only if the following conditions are satisfied: if $g(b^{\max}) < p(b^{\max})$ (resp. $g(b^{\max}) > p(b^{\max})$) then $g(b^{\min}) > p(b^{\min})$ (resp. $g(b^{\min}) < p(b^{\min})$).*

Proof. To establish uniqueness conditional on existence, it is sufficient to prove the monotonicity of $p(b)$ and $b(p)$. We begin with $b(p)$. Taking the total derivative of Equation (B.12), we find that

$$\frac{db}{dp} = b'(p) \equiv -\frac{\frac{\partial \alpha(p, b)}{\partial p}}{\frac{\partial \alpha(p, b)}{\partial b}} = -\frac{b \frac{1-b}{(1-bp)^2} + \frac{1-A_1-S_1}{(1-bp-A_1)(bp-S_1)\hat{\pi}(2)}}{p \frac{1-b(2-bp)}{(1-bp)^2} + \frac{1-A_1-S_1}{(1-bp-A_1)(bp-S_1)\hat{\pi}(2)}} < 0$$

for all $1 - b(2 - bp) > 0$ (which is implied by $p > 1 - A_1^2$).

As far as $p(b)$ is concerned, we prove in Claim B.4 that, for $\bar{T} = 2$, $p'(b) < 0$ if $p > \frac{2b-1}{b^2}$ (which holds true for $p > 1 - A_1^2$). For $\bar{T} = 3$, similar calculations show that $p'(b) < 0$ for all $p > \frac{(3-b)b-2}{b^2(3-2b)} > \frac{2b-1}{b^2}$. Because $\frac{(3-b)b-2}{b^2(3-2b)}$ increases in b , plugging $b = (1 - A_1)/p$ yields $p > h(A_1, 3) \equiv \frac{1}{4}(1 - A_1)(3 + 3A_1 + \sqrt{1 + A_1(2 + 9A_1)})$, with

$\underline{p} = 1 - A_1^2 < h(A_1, 3) < 1$. Proceeding analogously for $\bar{T} = 4$, we find that $p'(b) < 0$ if $p > h(A_1, 4) > h(A_1, 3)$. Thus, we can conclude that, for $\bar{T} > 2$, there exists $h(A_1, \bar{T})$ such that $b(p)$ is strictly monotone for all $p > h(A_1, \bar{T})$.

We now develop the conditions for existence in the second part of the claim. First we note that, since $b(p)$ is monotone, there exists $g(\cdot) \equiv b^{-1}(\cdot)$. Then, we use the following facts:

- Function $p(b)$ is such that $p(\underline{b}) = 1$ and $p(1) = \sum_{t=1}^{\bar{T}} S_t$, with $t = 1, \dots, \bar{T}$.
- The support of function $g(b)$ is given by $(S_1/p, (1 - A_1)/p)$. Moreover, $1 > g(b) > \underline{p}$.

Given these properties, existence is guaranteed if $p(b)$ and $b(p)$ cross over their domain, which holds true under the conditions in the claim. Q.E.D.

The claim accomplishes two things:

1. It establishes the condition guaranteeing the monotonicity of functions $p(b)$ and $b(p)$. Specifically, we define a lower bound for p , denoted by $h(A_1, \bar{T})$, with $h(A_1, \bar{T}) > h(A_1, \bar{T} - 1) > \dots > h(A_1, 3) > 1 - A_1^2 = \underline{p}$, such that $b(p)$ and $p(b)$ are both strictly decreasing. This implies that, if a solution (b^*, p^*) exists, it is also unique.
2. Monotonicity alone only gives us that $p(b)$ and $b(p)$ cross at most once; that is, it is not sufficient to prove existence. Then, in the second part, the claim gives the conditions under which the functions cross over their domain.

C Likelihood Function with Censored Projects

We define a censored project in T as a project that has not been either abandoned or published by version T . This means, the project has not experienced any high cost shock, which would have implied the termination of the process. Moreover, a censored project might have experienced a breakthrough in any $\tau < T$ (implying the post-breakthrough phase in T). We denote the status of a censored project by $\sigma = \emptyset$, and the probability that a censored project reaches version T by $\Pr(T, \sigma_T = \emptyset)$. This probability is equal to:

$$\Pr(T, \sigma_T = \emptyset) = \frac{\Pr(T, \sigma_T = 1)}{1 - G^1(T)} + \frac{\Pr(T, \sigma_T = 0)}{1 - G^0(T)}$$

where $\Pr(T, \sigma_T = 1)$ in Equation (14) is the probability that a project is published in T (with status $\sigma_T = 1$), and $\Pr(T, \sigma_T = 0)$ in Equation (16) is the probability that a project is abandoned in T (with status $\sigma_T = 0$). Moreover, we have

$$LL(T, \sigma_T = \emptyset | b, p, \mathbf{F}) = \log(\Pr(T, \sigma_T = \emptyset)).$$

We can then rewrite the log-likelihood of the data in Equation (18) as

$$LL(b, p, \mathbf{F}) = \sum_{i=1}^N LL(T_i, \sigma_{T_i} | b, p, \mathbf{F}) \quad (\text{C.1})$$

with index i for a given project $i = 1, \dots, N$ that reaches version T_i with status $\sigma_{T_i} \in \{0, 1, \emptyset\}$ in T_i . This expression for the log-likelihood accounts for all censored projects.

D Heterogeneity Results

In this section, we estimate the rate of learning b as a function of additional project and author-team characteristics: communication, experience (two versions), commerciality, and team size. For each of these, we estimate four different values for the rate of learning, b_i with $i = 1, 2, 3, 4$, for four different categories of the explanatory variable. For our results in this section, we use the three-step estimator. For the estimation of $\hat{\pi}(t)$ in the first step, we rely on a restricted sample (excluding RFCs initiated in year 2010 or later) in Table D.2 (and the identical Table 3 in the main text) and the full sample of RFCs (including those initiated in or after the year 2010) for Tables D.3 and D.4.⁴⁸

Communication: We measure communication (or attention) using the average number of email messages sent during the revision process (i.e., average number of emails per version). We estimate the rate of learning for four categories: b_1 for projects with average number of emails, x , at or below the 25th percentile; b_2 for projects with x above the 25th percentile and at or below the median; b_3 for projects with x above the median and at or below the 75th percentile; b_4 for projects with x above the 75th percentile.

Experience: For the experience of an author-team, we construct two different measures: a narrower one and a broader one). For the narrower, we count, for each author in an author-team, the number of successfully published RFCs at the time of the initial draft of a given project (max RFCs). The experience of the author-team is then the experience of the most *successful* author. For the broader, we count, for each author in an author-team, the number of completed projects (successful or failed) at the time of the initial draft of a given project

⁴⁸For all results in Tables 2 and 3 in the main text, we use a restricted sample to estimate patent citations $\hat{\pi}(t)$, excluding RFCs initiated in year 2010 or later. This is a consequence of our bootstrapping approach, where we estimate the patent citations $\hat{\pi}(t)$ for each of the 1,000 random samples. Because we restrict our ML estimation sample to projects initiated until 2009, later RFCs are excluded for the estimation of patent citations. For the results in this appendix, we do not face this restriction (we do not bootstrap standard errors) and therefore use an extended sample to estimate patent citations.

(max Projects). The experience of the author-team is then the experience of the most *prolific* author. We estimate the rate of learning for four categories: b_1 for projects with $x = 0$ and b_2 through b_4 for projects by the terciles of the remaining projects ($x > 0$);

Commerciality: We measure commerciality as the share of corporate email addresses from which emails in response to different versions of a project draft are sent. This “suit-to-beard” ratio is meant to proxy the commercial interest in the project. We estimate the rate of learning for four categories: b_1 for $x = 0$, b_4 for $x = 1$, and b_2 and b_3 for projects with a suit-to-beard ratio below and above the median of the remaining projects ($x \in (0, 1)$).

Team Size: We use the number of authors of the initial draft of a project capture the size of an author-team. We estimate the rate of learning for four different author-team sizes: b_1 for author-teams with a single author, b_2 for projects with 2 or 3 authors, b_3 for projects with 4 or 5 authors, and b_4 for projects with 6 or more authors.

In Table D.1, we provide summary statistics of our explanatory variables. We also give the count of projects in each of the four categories. The proxies for experience and team size are pre-determined, that is, exogenous to the revision process of a given project. The proxies for communication and commerciality, on the other hand, are endogenous to the revision process. They are both based on the number of emails sent in response to a version of the project *during* the revision process. For the results below, we first use these contemporaneous measures. We then also use an alternative measure that is less plagued by endogeneity concerns, but available only for the working group sample: the average number of emails sent in response to a version of all *other* projects submitted to the same working group of a given project during that project’s lifetime.

The results allow us to analyze how communication, authors’ experience, commerciality of a project, and the team size affect the process of learning and the prospects for a project to experience a breakthrough. We show that, while heterogeneity gives rise to differential patterns in terms of authors’ rate of learning, the qualitative features of our results remain similar to the ones discussed in the baseline analysis of Section 4.

D.1 Communication

For our first set of heterogeneity results, we ask how project-related communication drives learning. We let b vary with the amount of attention and feedback a project receives. We hypothesize that more attention (via more project-related communication) is associated with a higher learning rate (i.e., higher values for b).

Table D.1: Summary Statistics: Explanatory Variables

| Explanatory variable x | N | Mean | SD | Min | Max | Category | | | |
|-------------------------------|--------|-------|-------|-------|------|----------|-------|-------|-------|
| | | | | | | 1 | 2 | 3 | 4 |
| Communication (Emails) | | | | | | | | | |
| <i>Full Sample</i> | 14,444 | 4.99 | 9.65 | 0 | 292 | 3,571 | 3,647 | 3,614 | 3,612 |
| <i>WG Sample</i> | 3,168 | 5.20 | 8.08 | 0 | 188 | 717 | 865 | 794 | 792 |
| <i>WG Sample (Exogenous)</i> | 3,086 | 4.66 | 3.35 | 0 | 26.6 | 772 | 771 | 771 | 772 |
| Experience (max RFCs) | 13,922 | 3.82 | 8.13 | 0 | 68 | 7,081 | 2,645 | 1,984 | 2,212 |
| Experience (max Projects) | 13,922 | 14.80 | 26.45 | 0 | 254 | 2,885 | 3,720 | 3,567 | 3,750 |
| Commerciality (Suit-to-Beard) | 10,710 | 0.78 | 0.27 | 0.00 | 1 | 626 | 4,751 | 851 | 4,482 |
| Team Size (Author Count) | 13,922 | 2.25 | 1.85 | 5,935 | 72 | 5,935 | 5,750 | 1,708 | 529 |

Notes: This table provides summary statistics for the explanatory variables x used for the heterogeneity results in Tables D.2, D.3, and D.4. The numbers are for the sample of standards-track projects only. The table reports the number of observations (N), mean, standard deviation (SD), minimum and maximum value, as well as the number of observations (i.e., project proposals) for each of the four categories. For communication, categories are by quartile; for experience, category 1 is for $x = 0$, and categories 2 through 4 by tercile of remaining projects; for commerciality, category 1 is for $x = 0$, category 4 for $x = 1$, and categories 2 and 3 are projects below and above the median of remaining projects; for team size, categories are for $x = \{\{1\}, \{2, 3\}, \{4, 5\}, \{6, \dots, 72\}\}$. The difference in the number of observations is the result of missing author information for 522 standards-track projects and no emails for 3,734 projects.

The results for communication in Column (1) of Table D.2 show that more communication (and attention) increases the estimated value for b . The resulting differential effects of communication on the rate of learning are as follows: the conditional probability of experiencing a breakthrough in any period t increases from $b = 0.12$ in the lowest category to $b = 0.34$ in the highest category. This means that, compared to projects with few emails, communication and attention increase the breakthrough arrival rate by close to 200%, leading teams to more quickly abandon those projects without a breakthrough. The reason for this is that a higher value of b induces faster updating of beliefs, and players become pessimistic more rapidly. At the same time, a breakthrough, if experienced, arrives faster, which results in higher continuation value in the pre-breakthrough phase. We plot the ex-ante value of a project (before the initial draft is observed) in Figure D.1 below.

Sound internal communication is said to be important for the effective functioning of organizations (Arrow, 1974). Empirical evidence on the link between communication and productivity in organizations, however, is scant. Among the few exceptions are Palacios-Huerta and Prat (2012), who use email exchange to study the relationship between communication and the importance of the members of an organization; Bloom et al. (2014), who show that the introduction of intranet changes the extent of delegation within an organization; and Battiston et al. (2017), who study the impact of face-to-face communication on productivity. We contribute to this literature by showing that communication is directly linked to the rate of learning in a research organization.

Our measure of communication (the emails sent *during* the development of the project) is likely to be plagued by endogeneity concerns. We argue that communication and attention affect the learning process and the development of the project.

Table D.2: Non-Parametric Heterogeneity Results

| Specification (Explanatory variable x) | Communication (Emails) (1) | Experience | | Commerciality (Suit-to-Beard) (4) | Team Size (Authors) (5) |
|--|----------------------------------|----------------------|----------------------|---|-------------------------------|
| | | (RFCs) (2) | (Projects) (3) | | |
| <i>Step 3: Parameter Estimates b and p (Standard-Track Projects)</i> | | | | | |
| b (Category 1) | 0.15 [0.08, 0.21] | 0.26 [0.20, 0.31] | 0.24 [0.17, 0.30] | 0.18 [0.10, 0.27] | 0.28 [0.25, 0.32] |
| b (Category 2) | 0.29 [0.24, 0.34] | 0.31 [0.28, 0.35] | 0.27 [0.22, 0.32] | 0.35 [0.33, 0.38] | 0.30 [0.27, 0.34] |
| b (Category 3) | 0.33 [0.31, 0.37] | 0.34 [0.32, 0.38] | 0.31 [0.29, 0.35] | 0.37 [0.35, 0.40] | 0.33 [0.31, 0.37] |
| b (Category 4) | 0.34 [0.32, 0.39] | 0.36 [0.34, 0.42] | 0.35 [0.33, 0.39] | 0.23 [0.13, 0.32] | 0.33 [0.31, 0.38] |
| p | 0.46 [0.30, 0.59] | 0.45 [0.29, 0.59] | 0.45 [0.29, 0.59] | 0.48 [0.35, 0.61] | 0.45 [0.28, 0.59] |
| log-likelihood/Project Projects (standards-track) | -2.343 14,444 | -2.393 13,922 | -2.392 13,922 | -2.715 10,710 | -2.400 13,922 |

Notes: This table presents ML estimates for the three-step model in Column (6) in Table 2 with the rate of learning b varying in x . The top panel presents estimates for b and p from the third step of our estimation procedure (using data on standards-track projects), given the cost estimates from the second step (using data on nonstandards-track projects): 3.10 [2.03,4.06] for $t = 1$, 0.71 [0.56,0.86] for $t = 10$, and 0.67 [0.50,0.85] for $t = 20$. The rate of learning b is estimated for four different categories of projects: in (1), a value b_i for each quartile; in (2) and (3), b_1 for projects $x = 0$, and b_2 through b_4 for each tercile of remaining projects; in (4), b_1 for $x = 0$, b_4 for $x = 1$, and b_2 and b_3 for projects below and above the median of remaining projects; in (5), b_i for $x = \{\{1\}, \{2, 3\}, \{4, 5\}, \{6, \dots, 72\}\}$. Estimates for project values $\hat{\pi}(t)$ are the predicted values from the citation model in Equation (1). We report in brackets the 95% confidence interval from 1,000 bootstrap replications. The reported coefficient is the coefficient from a single ML estimation on the complete sample.

In return, we would expect an evolving project to influence communication and attention. As an alternative measure for communication for a given project i , we use the number of emails that were sent within the working group, during the lifetime of project i , but exclude emails that pertain to the specific project i . Assuming that there are no communication spillovers (or little) between projects, this approach allows us to treat communication as exogenous to project i itself. This measure, however, can be constructed only for the working group sample. We provide the parameter estimates of this alternative approach in Table D.3. We find that the basic pattern observed in Column (1) of Table D.2 survive.

D.2 Experience

Table D.1 provides a glimpse at the distribution of the measures of author experience. One half of the author-teams of standards-track projects have authors that, at the time they submitted the initial draft of a given project, had not successfully

Table D.3: Non-Parametric Heterogeneity Results – WG Emails

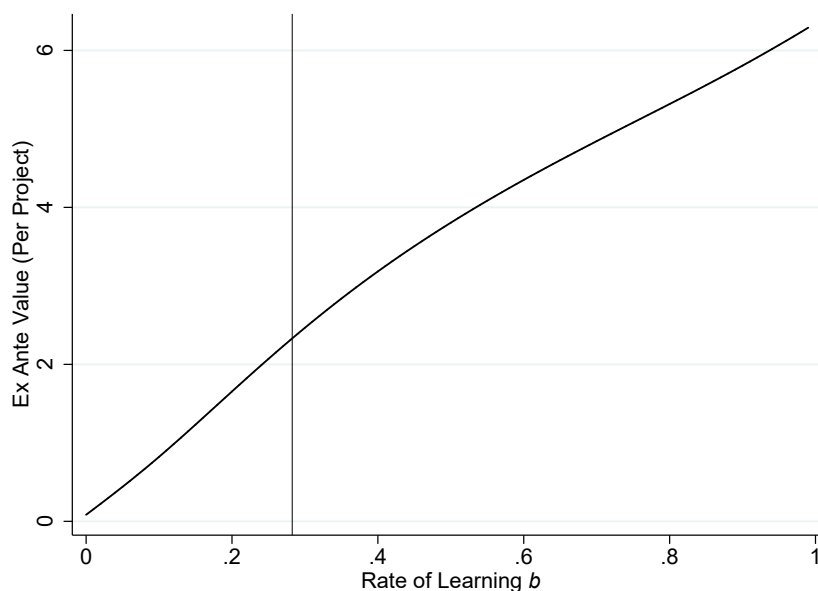
| Specification (Explanatory variable x) | Communication (Full) (1) | Communication (WG) (6) | Communication (within WG) (7) |
|---|--------------------------------|------------------------------|-------------------------------------|
| <i>Step 3: Parameter Estimates b and p (Standards-Track Projects)</i> | | | |
| b (Category 1) | 0.12 (0.003) | 0.15 (0.007) | 0.20 (0.010) |
| b (Category 2) | 0.27 (0.006) | 0.24 (0.015) | 0.38 (0.023) |
| b (Category 3) | 0.33 (0.007) | 0.37 (0.015) | 0.35 (0.018) |
| b (Category 4) | 0.34 (0.007) | 0.39 (0.020) | 0.36 (0.018) |
| p | 0.41 (0.002) | 0.46 (0.004) | 0.45 (0.004) |
| log-likelihood/Project | -2.184 | -3.496 | -3.513 |
| Projects (standards-track) | 14,444 | 3,168 | 3,086 |

Notes: This table presents ML estimates for the three-step model in Column (7) in Table 2 with the rate of learning $b(x)$ varying in x . We reproduce Column (1) from Table D.2. Column (6) is the baseline model with varying $b(x)$ for the working group sample. For Column (7), we use emails sent within a working group (but without those sent in response to the specific project) as communication measure. The difference in observations stems from projects that are the only projects in a working group (at that time); these projects are dropped from the sample for Column (7). The top panel presents estimates for $b(x)$ and p from the third step of our estimation procedure (using data on standards-track projects), given the cost estimates from the second step (using data on nonstandards-track projects): 2.58 (0.053) for $t = 1$, 0.63 (0.008) for $t = 10$, and 0.59 (0.031) for $t = 20$ in the full sample (with 1,647 observations) and 2.12 (0.081) for $t = 1$, 0.70 (0.015) for $t = 10$, and 0.51 (0.043) for $t = 20$ in the WG sample (with 764 observations). The rate of learning b is estimated for four different categories of projects, with b_i the value for the i 's quartile of emails. Estimates for project values $\hat{\pi}(t)$ are based on the extended sample, including RFCs initiated in year 2010 or after. Standard errors for the parameter estimates are reported in parentheses. Standard errors for the cost estimates are calculated using the delta method.

completed a project (Category 1). The fact that such a large fraction of author-teams is inexperienced is important for our estimation. It implies that for a large number of projects the learning process is not tainted by repeat authors who have previously figured out how to properly write to experience a breakthrough. This feature of the data lends support to our model assumption that projects of these authors are not correlated over time.

Columns (2) and (3) in Table D.2 summarize the results. We find that more experienced author-teams (both successful and prolific) exhibit a higher rate of learning (with an increase of roughly 50% from the lowest to the highest category). This effect might be the result of more prominent authors receiving more attention (Simcoe and Waguespack, 2011) or simply accumulated knowledge about how to identify useful comments and suggestions and incorporate them into a revision.

Figure D.1: Ex-Ante Project Value (Varying with Rate of Learning b)



Notes: This figure depicts the ex-ante project value (in $t = 0$ before authors are endowed with their initial version) as a function of the rate of learning b . We plot the ex-ante value for the parameter estimates from the three-step model in Column (2) of Table A.2. The vertical line depicts $b^* = 0.283$.

D.3 Commerciality

The results in Column (4) of Table D.2 consider heterogeneity in the rate of learning that varies with the commerciality (or “suit-to-beard” ratio) of a proposal. We find a non-monotonic relationship between commerciality and the learning parameter b .⁴⁹ The decline in b that we observe when moving from Category 2/3 to Category 4 is consistent with the findings in Simcoe (2012), where commerciality is linked to slower standards production.⁵⁰ For these results, we can interpret b as a reduced-form parameter that captures slower compromise when commercial participants have stronger vested interests in the outcome of the standardization process. The low value of b for proposals at the minimum of commerciality is likely due to confounding with communication. Specifically, projects that generate very few emails are more likely to exhibit extreme values of the “suit-to-beard” measure, and these have lower values of b as seen in Column (1).

⁴⁹This pattern is robust to a variety of different versions of the suit-to-beard ratio.

⁵⁰In that study, commercial interest was measured at the WG level, although supplemental results included estimates based on a proposal-level measure of commerciality similar to the one used here.

D.4 Team Size

We find that larger author-teams have a higher rate of learning b . To interpret these results we offer the following possible explanations. The first is that more authors write better drafts because of more combined knowledge and skills (especially in the presence of complementarities in skills), and thus experience a breakthrough faster. This argument relies on insights that are similar to those offered to interpret the results in columns (2) and (3), and is consistent with the evidence in [Hamilton et al. \(2003\)](#) that more heterogeneous teams are more productive than other teams with the same ability.

The second explanation is more mechanical, and relies on the idea that more authors cover a larger spectrum/make up a larger part of the community and thus experience a breakthrough easier (take 6 members: 1 author has to convince 5 others; 5 authors have to convince only 1 other member). A third explanation is that authors write better drafts because of combined effort. Accordingly, for a given draft quality, each author exerts less effort and incurs less cost; more authors can then exert more effort at still lower cost and write a better draft. However, this argument relies on agents' effort choice, which is outside of our model.

D.5 Heterogeneity and Projects' Ex-Ante Quality

For the results in [Table D.2](#), we keep the value for the quality prior p fixed. In other words, while allowing the rate of learning b to vary with communication, experience, commerciality, and team size, we assume that the ex-ante quality of a project is a constant p regardless of the explanatory variable x . We extend this approach by allowing $p(x)$ to vary in x alongside $b(x)$ and report the results in [Table D.4](#). We find that the variation in $b(x)$ is not the consequence of a constant value of p . In fact, letting $p(x)$ vary in x reveals that the point estimates for the rate of learning show a stronger response to our explanatory variables than the estimates for the quality prior. For author-team experience, for example, this result can be interpreted as follows: while more experienced authors initiate better projects (with a higher ex-ante quality), the effect of their experience on receiving consensus is stronger than their skills in picking good projects.

Table D.4: Non-Parametric Heterogeneity Results (Varying b and p)

| Specification (Variable x) | Communication | Experience | | Commerciality | Team Size |
|---|-----------------|-----------------|-------------------|------------------------|------------------|
| | (Emails) (1) | (RFCs) (2) | (Projects) (3) | (Suit-to-Beard) (4) | (Authors) (5) |
| <i>Step 3: Parameter Estimates b and p (Standards-Track Projects)</i> | | | | | |
| b (Category 1) | 0.16 (0.009) | 0.25 (0.005) | 0.23 (0.007) | 0.22 (0.018) | 0.27 (0.006) |
| b (Category 2) | 0.29 (0.006) | 0.29 (0.008) | 0.26 (0.007) | 0.34 (0.005) | 0.29 (0.006) |
| b (Category 3) | 0.33 (0.007) | 0.32 (0.010) | 0.30 (0.007) | 0.38 (0.012) | 0.32 (0.010) |
| b (Category 4) | 0.34 (0.008) | 0.36 (0.010) | 0.34 (0.007) | 0.28 (0.007) | 0.32 (0.018) |
| p (Category 1) | 0.34 (0.010) | 0.38 (0.003) | 0.38 (0.005) | 0.36 (0.013) | 0.39 (0.003) |
| p (Category 2) | 0.40 (0.003) | 0.40 (0.004) | 0.39 (0.004) | 0.46 (0.002) | 0.40 (0.003) |
| p (Category 3) | 0.42 (0.003) | 0.41 (0.004) | 0.40 (0.003) | 0.52 (0.005) | 0.40 (0.004) |
| p (Category 4) | 0.42 (0.003) | 0.42 (0.004) | 0.41 (0.003) | 0.36 (0.004) | 0.41 (0.008) |
| log-likelihood/Project | -2.181 | -2.237 | -2.237 | -2.483 | -2.248 |
| Projects (standards-track) | 14,444 | 13,922 | 13,922 | 10,710 | 13,922 |

Notes: This table presents ML estimates for the three-step model in Column (2) in Table A.2 with both the rate of learning $b(x)$ and the quality prior $p(x)$ varying in x . The top panel presents estimates for $b(x)$ and $p(x)$ from the third step of our estimation procedure (using data on standards-track projects), given the cost estimates from the second step (using data on nonstandards-track projects): 2.58 (0.053) for $t = 1$, 0.63 (0.008) for $t = 10$, and 0.59 (0.032) for $t = 20$. Parameters b and p are estimated for four different categories of projects: in (1), a value b_i, p_i for each quartile; in (2) and (3), b_1, p_1 for projects $x = 0$, and b_2, p_2 through b_4, p_4 for each tercile of remaining projects; in (4), b_1, p_1 for $x = 0$, b_4, p_4 for $x = 1$, and b_2, p_2 and b_3, p_3 for projects below and above the median of remaining projects; in (5), b_i, p_i for $x = \{\{1\}, \{2, 3\}, \{4, 5\}, \{6, \dots, 72\}\}$. Estimates for project values $\hat{\pi}(t)$ are based on the extended sample, including RFCs initiated in year 2010 or after. Standard errors for the parameter estimates are reported in parentheses. Standard errors for the cost estimates are calculated using the delta method.

E Counterfactual Analysis

In this section, we show that the subsidy has a negative impact on the ex-ante values of projects as computed after deducting the subsidy transferred to the team and the cost borne by the team. We consider the two-period example without post-breakthrough phase, so that the project is published upon receiving consensus.⁵¹

Let the subsidy be denoted by s , then the net expected value of the project (including the paid subsidy) to the team is

$$V(s) = pb [\hat{\pi}(1) + (1 - b)G(\bar{\varepsilon})\hat{\pi}(2)] + (1 - pb) G(\bar{\varepsilon}) [-F + s - E[\varepsilon|\varepsilon \leq \bar{\varepsilon}]],$$

with $0 < s < F$ and

$$\bar{\varepsilon} \equiv b\hat{p}(1, 0)\hat{\pi}(2) - F + s, \quad \hat{p}(1, 0) = \frac{p(1 - b)}{1 - pb}.$$

The first term in $V(s)$ corresponds to the expected benefits of a breakthrough, as given by the first period payoff, and the second period payoff conditional on the team deciding to continue in the first period. These terms are multiplied by the total probability that a project is good, and that breakthrough happens in one of the two periods. The expression in the second bracket corresponds to the expected opportunity costs of revising the project, multiplied by the probability that a project is not good, or a good project does not receive a breakthrough in any of the periods.

We further use $\tilde{V}(s) \equiv V(s) - (1 - pb) G(\bar{\varepsilon})s$ to denote the net expected value of the project to the organization as a whole (when it internalizes the team's costs and accounts for the cost of the subsidy). It is equal to the team's value net of the direct transfer flowing from the organization paying the subsidy to the team of authors. This expression can be rewritten as

$$\tilde{V}(s) = pb [\hat{\pi}(1) + (1 - b) G(\bar{\varepsilon})\hat{\pi}(2)] + (1 - pb) G(\bar{\varepsilon}) [-F - E[\varepsilon|\varepsilon \leq \bar{\varepsilon}]].$$

Note that, by construction, $\tilde{V}(s) = V(0)$, that is, without a subsidy, the team's and organization's value coincide. We are interested in establishing the sign of $\tilde{V}(s) - V(0)$, that is, the organization's value added from subsidy s .

Given that $V(0)$ is independent of the subsidy, the derivative of $\tilde{V}(s) - V(0)$ with

⁵¹As we discuss below, introducing the post-breakthrough phase does not change the results in this appendix. The same holds with the analysis featuring $\bar{T} > 2$. In both cases, the qualitative nature of the conclusions remain, at the cost of making the calculations cumbersome.

respect to s is $\frac{\partial[\tilde{V}(s)-V(0)]}{\partial s} = \frac{\partial\tilde{V}(s)}{\partial s}$ with

$$\begin{aligned}\frac{\partial\tilde{V}(s)}{\partial s} &= \frac{\partial G(\bar{\varepsilon})}{\partial s} [pb(1-b)\hat{\pi}(2) - (1-pb)[F + E[\varepsilon|\varepsilon \leq \bar{\varepsilon}]]] \\ &\quad - (1-pb)G(\bar{\varepsilon})\frac{\partial E[\varepsilon|\varepsilon \leq \bar{\varepsilon}]}{\partial s} \\ &= (1-pb)\left[\frac{\partial G(\bar{\varepsilon})}{\partial s} [\hat{p}(1,0)b\hat{\pi}(2) - F - E[\varepsilon|\varepsilon \leq \bar{\varepsilon}]] - G(\bar{\varepsilon})\frac{\partial E[\varepsilon|\varepsilon \leq \bar{\varepsilon}]}{\partial s}\right].\end{aligned}\tag{E.1}$$

Plugging

$$\frac{\partial G(\bar{\varepsilon})}{\partial s} = g(\bar{\varepsilon})\frac{\partial\bar{\varepsilon}}{\partial s} \quad \text{and} \quad \frac{\partial E[\varepsilon|\varepsilon \leq \bar{\varepsilon}]}{\partial s} = \frac{\partial\bar{\varepsilon}}{\partial s} \frac{g(\bar{\varepsilon})}{G(\bar{\varepsilon})} [\bar{\varepsilon} - E[\varepsilon|\varepsilon \leq \bar{\varepsilon}]]$$

into the expression in Equation (E.1), we obtain

$$\begin{aligned}\frac{\partial\tilde{V}(s)}{\partial s} &= (1-pb)g(\bar{\varepsilon})\frac{\partial\bar{\varepsilon}}{\partial s} [\hat{p}(1)b\hat{\pi}(2) - F - \bar{\varepsilon}] \\ &= -(1-pb)g(\bar{\varepsilon})\frac{\partial\bar{\varepsilon}}{\partial s}s < 0.\end{aligned}\tag{E.2}$$

The second equality follows from the definition of $\bar{\varepsilon}$, and the inequality in Equation (E.2) follows from $\frac{\partial\bar{\varepsilon}}{\partial s} > 0$. Together with $\tilde{V}(0) - V(0) = 0$, this property of $\tilde{V}(s)$ implies that the net ex-ante value of the project to the organization falls with any value of the subsidy.

This result reflects the following considerations: in addition to a positive effect on the increase in expected benefits, the subsidy produces a negative effect from the additional costs borne by the team and a negative effect caused by an increase in the average cost shock borne by the team. We find that the first two forces cancel out, but the third remains—as given by the $g(\bar{\varepsilon})\frac{\partial\bar{\varepsilon}}{\partial s}$ term in Equation (E.2).⁵²

F Data Appendix

F.1 Construction of ID Sample

Our primary data source is the online archives of the IETF, which contain the full text for each version of every Internet Draft (ID) submitted after July 1990, along with various pieces of bibliographic information.

⁵²Note that adding the post-breakthrough phase is likely to reinforce the result. As we discuss in the main text, in the post-breakthrough phase, due to absence of discounting, the team's dynamic incentive to continue is only driven by the marginal increase in the payoffs, but the negative effects remain.

We begin by obtaining a list of all IETF IDs from the Internet Draft Status Summary file at

https://tools.ietf.org/id/all_id.txt.⁵³

IDs in this Status Summary file are identified by a string of hyphenated alpha-numeric characters. For example, the ID name for RFC 7368 (“IPv6 Home Networking Architecture Principles”) is

`draft-ietf-homenet-arch.`

All IDs begin with `draft`; the string `ietf` indicates that this particular ID is a working group ID (see below); the remaining pieces identify a specific proposal. Different versions of an ID are indexed by a suffix `-00` for the initial version and `-NN` for the `NN`’s revision. The Status Summary file contains a list of the ID-version strings for the last version of an ID. For example, for RFC 7368, this last ID was `draft-ietf-homenet-arch-17` (where `-17` indicates the 17th revision of the initial proposal or the overall 18th version).

The total number of IDs on the list is 28,627. For each, we download the text document of all versions from

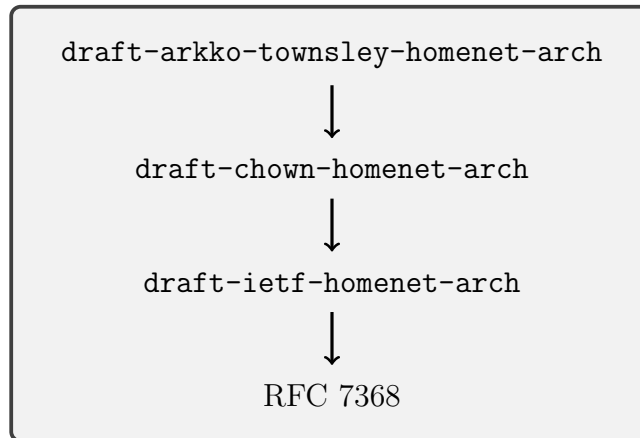
[http://tools.ietf.org/id/\[ID-version\].txt](http://tools.ietf.org/id/[ID-version].txt)

where `[ID-version]` is the respective ID-version combination. For example, for RFC 7368, we know the first version is `draft-ietf-homenet-arch-00`, and the last version is `draft-ietf-homenet-arch-17`. If available, we download the files from the first to the last version. Moreover, because the Status Summary file contains the date only for the last ID-version, we parse the history information for a given ID at [http://datatracker.ietf.org/doc/\[ID\]/history](http://datatracker.ietf.org/doc/[ID]/history) (with `[ID]` the ID name without the version numbers) to obtain the online publication dates for each version. These are the dates a given version is posted to the online repository. Especially for older IDs, this date is not always the date the version was finished and circulated. We manually clean the date information in two steps. First, assuming that a version $t + 1$ is not published before a version t , we find the set of versions for which the time difference between $t + 1$ and t is negative (and version $t + 1$ has a date before version t). We then manually inspect the draft document to find the correct dates of publication. If a complete publication date is not provided, we use the statutory expiration date (six months after the ID version is posted; if listed in the document) to backtrack the publication date; if the day of the month of the ID version is not given, we use the first of the month (or the date of previous ID version, whichever comes later); if no date is provided in the draft document, we use the date of the previous ID version.

IDs go through various stages of development and change their ID name along the way. For instance, an ID may be initiated by an individual IETF contributor

⁵³Downloaded on September 10, 2015. This date marks our data cut-off.

and is later adopted by a working group (WG). Our example ID (RFC 7368) is such a case. Its original ID name was `draft-arkko-townsley-homenet-arch` (with one version). It was replaced (i.e., superseded) by ID `draft-chown-homenet-arch` (with two versions), before being adopted by the `homenet` WG as ID `draft-ietf-homenet-arch` (with 18 versions).



The Status Summary file contains the status of each ID, including information on the ID name that replaced a given ID. We use this information to link such chains of IDs to create a single *project*. In many cases, a subsequent ID supersedes an “expired” ID. As a statutory rule of the IETF, an unpublished ID expires after six months of inactivity (i.e., no submission of a new version), leading to its removal from “active” status. Authors, however, can reactivate and resume an expired ID. In our data, we see numerous cases where more than six months have passed between two versions of a given ID (see below for how we handle such cases). Likewise, we see numerous cases where more than six months have passed between two subsequent IDs in a project chain. For the construction of our project chains, we implement the following rule (referred to as the “24-months rule”). If less than 24 months have passed between the last version of an ID i and the first version of its successor (the ID $i + 1$ that replaces the previous i in the chain), then we link the two IDs to obtain a single project chain. Instead, if more than 24 months have passed between the last version of an ID i and the first version of its successor $i + 1$, we delink the two IDs. The first chain ends with the last version of the predecessor ID i , the second chain begins with the first version of the successor ID $i + 1$. We thus delink 32 project chains.

After linking IDs, our sample contains 25,532 project chains with 96,770 versions. The longest chain links five IDs; 10 chains link four IDs; 205 chains link three IDs; 2,098 chains link two IDs, and 23,218 chains comprise only one ID.

We have applied our 24-months rule to delink chains if the gap between two presumably related IDs—recall, we obtain the linking information from the IETF’s Status Summary file—is too big. Moreover, for many projects, we see considerable

gaps between two versions of the same ID. Gaps longer than six months are in violation of the IETF’s statutory rule for expiration, but is fairly common. We therefore take a conservative approach when determining the de-facto status of a project chain. First, if there is a gap of more than 24 months within a project chain (i.e., within an ID of a given project chain), we drop all versions after the gap (a total of 1,780 versions in 451 chains). Second, project chains that have a version that was published less than 24 months before our data cut-off date (September 10, 2015) and that are not published as an RFC are considered “active.” We thus get three different outcomes for our project chains:

Published: A project chain is “published” if it is published as an RFC or in the final stages (i.e., in the “Queue” but not yet assigned an RFC number); the full sample contains 5,834 published project chains.

Abandoned: A project chain is “abandoned” if it is not published as an RFC and no new version has been posted after September 10, 2013; the full sample contains 16,038 abandoned project chains.

Active: A project chain is “active” if it is not published as an RFC and a new version has been posted after September 10, 2013; the full sample contains 3,660 active project chains.

For the first version in each project chain, we take the first version for which we have a document. Thus, by construction, we have all initial versions for each project chain. We further miss 432 documents for later version numbers. For version-level information that we obtain from the ID documents (authors, text distance), we interpolate to account for these missing values.

After constructing our raw sample, we take the following steps to construct our estimation sample:

Step 1: Drop 456 project chains from six special technology areas. We provide more details in Section [F.2.3](#) below.

Step 2: Drop 325 non-IETF projects: These projects are 19 IESG projects (“Internet Engineering Steering Committee”), 3 IANA projects (“Internet Assigned Numbers Authority”), 193 IRTF projects (“Internet Research Task Force”), and 110 IAB projects (“Internet Architecture Board”).

Step 3: Drop 444 project chains with specialized RFCs. We provide more details in Section [F.2.2](#) below.

Step 4: Drop 529 project chains initiated before 1996.

Step 5: Drop 3,526 active project chains (that means, active projects following the 24-months rule).

Step 6: Drop 4,161 completed (published or abandoned) project chains initiated in 2010 or later. We thus minimize selection on outcomes by dropping completed projects initiated in 2010 or later. Out of the 3,526 projects active at the cut-off date, and 3,479 (98.7%) projects were initiated in 2010 or later.

Table F.1: Sampling

| Step | Description | Projects | Versions |
|--|--|----------|----------|
| <i>Full Sample (after applying the 24-months rule)</i> | | 25,532 | 94,990 |
| Step 1 | Drop six areas | 25,076 | 92,249 |
| Step 2 | Drop special non-IETF series | 24,751 | 90,845 |
| Step 3 | Drop special tracks | 24,307 | 88,187 |
| Step 4 | Drop projects initiated before 1996 | 23,778 | 86,757 |
| Step 5 | Drop active projects | 20,252 | 73,654 |
| Step 6 | Drop completed projects initiated in or after 2010 | 16,091 | 57,179 |
| <i>Final Estimation Sample</i> | | 16,091 | 57,179 |

We summarize these steps in Table F.1. Our final sample consists of 16,091 project chains (3,857 published; 12,234 abandoned) with 57,179 versions. This is the sample used for all results but those presented in Column (4) in Table A.2. For this latter set of results, we use the information from right-censored observations. In other words, we do not drop active project chains (**Step 5**). Moreover, because by including active project chains we are not selecting on outcomes when keeping all projects initiated in 2010 or later, we do not drop this set of recent projects (**Step 6**). This extended sample consists of 23,778 project chains (4,781 published; 15,471 abandoned; 3,526 active) with 86,757 versions.

F.2 Further Information on IDs

F.2.1 Working Group

The file-naming convention of the IETF allows us to identify a project chain’s relevant working group. IDs with names that begin with `draft-ietf` are IDs from a working group, and the working group name is the third part of the name. For our example project chain (RFC 7368), the third (and last) ID is from the `homenet` working group. We construct a subsample of all project chains that are initiated by a working group and refer to it as the working group sample (or WG sample). A project chain is in the WG sample if its first ID (in the chain) is from a working group. The WG sample consists of 3,932 project chains (2,206 published; 1,726 abandoned) with 22,025 versions. The project chains in this sample are initiated by 285 different

working groups (both active and closed) and (at some point in time) part of 315 different working groups.

F.2.2 Standards-Track and Nonstandards-Track

For the distinction of standards-track and nonstandards-track project chains, we use information on the “status” of published RFCs. We first access the “RFC Index” at <http://www.rfc-editor.org/rfc-index.html> to obtain information on the title, the publication date, the status, area, and the working group of published RFCs. An RFC’s status holds the information we need to identify a project chain’s *track*. An RFC can be of one of a number of statuses: “Best Current Practice,” “Draft Standard,” “Experimental,” “Historic,” “Informational,” “Internet Standard,” “Proposed Standard,” and “Unknown.” We obtain three track categories for RFCs:

No Track: An RFC with status equal to “Best Current Practice” (184 projects) “Draft Standard” (104 projects) “Historic” (111 projects), “Internet Standard” (45 projects) or “Unknown.” In **Step 3** above (see Table F.1), we drop these projects from our sample.

Nonstandards Track: An RFC with status equal to “Experimental” or “Informational.”

Standards Track: All other RFCs.

To link RFC-level information to our sample of project chains, we access metadata for each RFC through

[http://datatracker.ietf.org/doc/rfc\[NNNN\]](http://datatracker.ietf.org/doc/rfc[NNNN])

where [NNNN] is the four-digit RFC number. We parse the website to pull the last ID name that lead to the published RFC. We then match our RFC-level information with our project-chain information. For each published project chain, we thus obtain track information through its RFC status. We further assume that all other project chains (i.e., those that are abandoned in our final estimation sample) are standards-track project chains.

Our final estimation sample consists of 14,444 project chains on the standards track (2,210 published; 12,234 abandoned) and 1,647 project chains on the nonstandards track. Out of these nonstandards-track projects, 1,385 are “Informational” and 262 are “Experimental.”

F.2.3 Areas

We obtain area information via two separate avenues. First, working groups are assigned to specific technology areas. We download information for area-working group assignments for active working groups from <https://datatracker.ietf.org/wg> and

<https://tools.ietf.org/area> (these lists are overlapping) and for concluded working groups from <https://datatracker.ietf.org/group/concluded> and <https://tools.ietf.org/wg/concluded> (these lists are overlapping). We can thus assign an area to each project chain that has at some point been adopted by a working group. If a project chain has multiple areas, we choose the last area the project chain was assigned to.

For the non-working group sample (i.e., individual projects), we obtain some area information from [http://datatracker.ietf.org/doc/\[ID\]](http://datatracker.ietf.org/doc/[ID]) (with [ID] the ID name): for 1,020 ID names, the information on Document Type contains the line “individual in [A] area” where [A] is an area identifier. This means, an individual ID (outside a working group) has been assigned to an area. In our estimation sample, we thus obtain area information for 712 additional project chains.

In **Step 1** above, we have dropped projects from six areas from the sample: 246 projects (1,256 versions) from the *gen* area (“General Area”), 160 projects (1,308 versions) from the *art* area (“Applications and Real-Time Area”), 35 projects (134 version) from the *usr* area, 3 projects (11 versions) from the *irtf* area (“Internet Research Task Force”), 1 project (6 versions) from the *adm* area, and 11 projects (26 versions) from the *ora* area. Moreover, we combine 60 projects from the *sub* area with the *rtg* area (“Routing Area”) and the 53 projects from the *mgt* area with the *ops* area (“Operations and Management Area”). After further applying **Steps 2** through **6**, we arrive at the following area count in Table **F.2**:

Table F.2: Areas

| | Area Description | Projects | | Versions |
|---------|--|-----------|-----------|----------|
| | | Published | Abandoned | |
| app | Applications Area | 492 | 411 | 5,173 |
| rai | Real-Time Applications and Infrastructure Area | 496 | 204 | 5,583 |
| tsv | Transport Area | 419 | 190 | 4,272 |
| int | Internet Area | 599 | 388 | 6,121 |
| rtg/sub | Routing Area | 498 | 305 | 5,713 |
| ops/mgt | Operations and Management Area | 423 | 287 | 4,447 |
| sec | Security Area | 447 | 324 | 4,403 |
| | Projects with area information | 3,374 | 2,109 | 35,667 |
| | Projects without area information | 483 | 10,125 | 21,512 |

The IETF technology areas correspond roughly to the various layers in the engineering “protocol stack” as described in [Simcoe \(2012\)](#). From top to bottom, those layers/areas are: Applications (app), Realtime Applications and Infrastructure (rai), Transport (tsv), Internet (int), and Routing (rtg/sub). The IETF also recognizes two

areas that cut across the various layers: Operations (ops/mgt) and Security (sec).

For the full sample, we have area information for 7,948 project chains. For our estimation sample, we have area information for 5,483 project chains.

F.2.4 Author Information

We use Jari Arkko’s `authorstats` tool, available at <https://www.arkko.com/tools/authorstats.html>, to parse ID documents and extract author names, affiliations, and email addresses. The goal is to identify authors and their project history at the IETF.

After running the `authorstats` tool on all documents of our full sample, we conduct some simple cleaning procedures. Using Python’s name-entity-recognition libraries, we drop entries (for authors) in the output file that do not represent names. We further extract, where possible, author names from email addresses to confirm author names.

We then use two auxiliary data sets to further clean and complete the author information. First, we use the author names and organizations of authors on published RFCs. The information is manually collected (Simcoe, 2012) and serves as a reliable source. We merge the RFC author data with our project chain data to correct and complete the name information for project chains associated with an RFC. Second, we use the attendance lists of IETF meetings (meeting 29 in April 1994 through meeting 93 in July 2015) to construct a list of IETF contributors/members that serve as the list of potential authors. For most of the meetings, we obtain author names, affiliations, and email addresses. Email address information allows us to fill gaps in the author information for project chains. In a last step, we conduct basic author-name disambiguation to obtain unique author identifiers.

Using unique author-name identifiers for project chains, we obtain an author’s project history at the IETF. For our measure of team size for a project chain, we count the number of authors on the first version of the project. We further construct two measures of author experience. First, for a given project chain, we count an author’s number of successfully completed project chains (i.e., published as RFCs) before that project chain is initiated. At the project-chain level, we then use the experience of the most *successful* author of the author team (if multiple authors are listed) of the initial draft. Second, for a given project chain, we count an author’s number of completed project chains (i.e., published or abandoned) before that project chain is initiated. At the project-chain level, we then use the experience of the most *prolific* author of the author team (if multiple authors are listed) of the initial draft. Because we have, by construction, all first version documents, author information is missing for project chains only if the `authorstats` tool is not able to parse the document.

F.2.5 Patent Citations

We use the number of citations from U.S. patents as a proxy for commercial impact. In U.S. patents, IETF RFCs or IDs are cited in the non-patent literature (NPL) references. We obtain the list of non-patent literature references for all U.S. utility patents granted between 1976 and February 2016 from <http://www.patentsview.org/download/> (file: otherreference.zip). We count the number of citations of a given project chain from patents in three steps:

Step 1: Using regular expressions that help us take typos and formatting errors into account, we search the NPL references for entries in the form of ID names (e.g., `draft-ietf-homenet-arch`). We pre-sample and use for the search only NPL references that include the terms “IETF,” “internet,” or “draft” (we use regular expressions to account for differences in capitalization). We use the full sample of ID names (from all project chains) as our search sample. When possible, we also extract the version number that is cited.

Step 2: Using regular expressions that help us take typos and formatting errors into account, we search the NPL references for entries in the form of RFC numbers (e.g., “RFC 7368”). We pre-sample and use for the search only NPL references that include the terms “RFC,” “IETF,” “internet,” or “draft” (we use regular expressions to account for differences in capitalization).

Step 3: As part of the initial download of ID and RFC metadata, we also obtain the titles of all IDs and RFCs. We search the NPL references for these titles, using only titles that have at least four words and 10 characters. We pre-sample and use for the search only NPL references that include the terms “IETF,” “internet,” “RFC,” “Request For Comment(s),” or “draft” (we use regular expressions to account for differences in capitalization).

These three approaches result in overlapping lists of citing patents for a given project chain. We therefore tally the number of unique patents that cite the given project chain in its NPL references. Our approach (counting not only citations to RFC numbers but also including ID identifiers) allows us to capture citations from U.S. patents that were made while the project chain was still active (before publication).

The project chain-level data we obtain from the above procedure is the basis for our patent citation estimates $\hat{\pi}(t)$. For our main results in Table 2, we use the patent citations for successful project chains (published RFCs) in the estimation sample to estimate $\hat{\pi}(t)$. Because for the results presented in all other tables, we do not bootstrap standard errors, we are not restricted to the estimation sample when estimating $\hat{\pi}(t)$. For all other results, we therefore use the extended sample of RFCs (before taking **Step 6** in Table F.1) and the respective patent citations to estimate $\hat{\pi}(t)$.

F.2.6 RFC Citations

In addition to patent citations, we also count the number of RFC citations each project chain receives. Each RFC contains a list of references that typically contains several citations to previously published RFCs. We download the RFC documents via [http://www.rfc-editor.org/rfc/rfc\[NNNN\].txt](http://www.rfc-editor.org/rfc/rfc[NNNN].txt) (where [NNNN] is the RFC number)⁵⁴ and scrape the documents to obtain a list of each citation. We construct a count of RFC citations that is equal to the number of times a given RFC is cited by some other RFC published at a later date. We then link the citations for a given RFC with our project-chain data. Unlike the data for patent citations, our numbers for RFC citations do not include citations to the unpublished RFC (while the project chain was still active).

As with patent citations, we think of RFC citations as an indication that the citing references build on the ideas contained in the cited references, so that citations serve as a measure of the cited RFC’s technological importance in a cumulative innovation context. Simcoe (2012) shows that RFC and U.S. patent citations are highly correlated. For our updated data (for both RFC citations and U.S. patent citations), the correlation coefficient is 0.61.

F.2.7 Text Distances

The goal is to calculate the textual distance (or, dissimilarity) of an ID version t from the initial version. For project-level information, we use the distance of the last version, $t = T$, from the initial version, $t = 1$. We use R text-analysis libraries to load and preprocess the documents. Preprocessing steps are: drop punctuation, drop stop words, drop numbers, convert all text to lower case, and eliminate excessive white space. We then create document-term matrices. Each row i of such a matrix represents a document, and each column j represents a term in the corpus (the collection of all documents). The value in cell (i, j) is the number of times a term j is used in document i . A document-term matrix gives us vector-space representation of a document i , where a document is a vector $x_i = (x_{i,1}, \dots, x_{i,n})$ of term frequencies, with n unique terms in the corpus.

As our measure of textual distance (or dissimilarity) $\text{dist}(T, 1)$ between document $t = T$ and $t = 1$ we use the *cosine dissimilarity* (we refer to it as *cosine distance*). More specifically, we calculate $1 - \text{cosine similarity}$, where the latter is the cosine of the angle between two term-frequency vectors x_T and x_1 , so that the cosine distance is

$$\text{dist}(T, 1) \equiv 1 - \frac{x_T \cdot x_1}{\|x_T\| \|x_1\|} \quad \text{with} \quad \|x_i\| = \sqrt{\sum_{l=1}^n x_{i,l}^2}. \quad (\text{F.1})$$

⁵⁴Our data sample is as of June 2017.

F.3 Emails

We use emails exchanged among IETF contributors (authors and members of the community who provide feedback) to construct two variables:

Email Count: The number of emails sent in response to a given version t of a project chain. At the version level it is, for version t , the number of emails sent in response to the previous version $t - 1$. At the project chain-level level it is, for project chain i , the average number of emails sent in response to any version of i .

Commerciality: The suit-to-beard ratio as the share of corporate email addresses (from which emails are sent) over all email addresses.

We construct our email data in a number of steps.

Step 1: We first download the “IETF Mail Archive” and the “Concluded WG IETF Mail Archive” via <ftp://ftp.ietf.org/>.⁵⁵ These email archives contain all emails sent to various IETF email lists. We obtain the emails in monthly batch files. We use a Python script to first split the monthly batch files into individual emails.

Step 2: We extract the email address from which an email was sent and the date and time it was sent.

Step 3: In order to assign a given email to a given version of a project chain, we search for each ID name (from the complete list of all ID names) in the text of that email. Any email that mentions an ID name is considered to be sent in response to that ID. We also extract the version number of that listed ID name (if possible). The email archive provides us with emails from all email lists, including organizational lists and the `i-d-announce` lists (in its various forms: before 1998, between 1998 and 2004, and after 2004). A new version of an ID is announced to the community at large via this email list. It provides a very clean account of the date the version is posted (with an occasional delay of a day or two relative to the posted date listed on the draft). We do not use ID announcement (or other organizational emails) for our email counts, but use the date information (for each ID version) to fill missing version numbers in the next step.

Step 4: If a version number (for the email assignment) is not available, we take two approaches to fill the gap. First, if an email j without an assigned ID version number was sent between two emails that do have the same version number, we use the ID version number of the two embracing emails. Second, if an email

⁵⁵Our email data is as of October 17, 2015.

j without an assigned ID version number was sent between two consecutive ID announcement emails, we use the earlier email's ID version number as the assigned ID version number for email j .

Step 5: We delete all ID announcement emails and other organizational emails so as to not include them in email counts. These emails do not contain any information pertinent to the content of the ID.

Step 6: In a last step, we delete all duplicate entries (where the same email is assigned to the same version multiple times). This does not mean that we delete duplicate emails, because an email j can be assigned to two or more project chains. Such an email enters our email database multiple times. We also delete all emails sent before the first ID version was posted and all emails sent more than 24 months after the last ID version was posted.

We have at least one email for 20,532 project chains out of 25,532 project chains in the full sample (a total of 645,064 emails); and at least one email for 12,396 project chains out of 16,091 project chains in the estimation sample. This number amounts to 331,094 emails in the estimation sample.

The emails in the full sample are sent from 20,968 unique addresses (from 7,533 domains). The earliest email in the full sample is from July 6, 1990. The last email is from October 17, 2015. The emails in the estimation sample are sent from 15,404 email addresses (from 5,775 domains). The earliest email in the estimation sample is from January 4, 1996, the last email from October 4, 2015 (assigned to a project chain that was published as RFC).

To construct the suit-to-beard ratio, we categorize email addresses as corporate if their top-level domain (TLD) is `com`, `net`, or `biz`. If the TLD is a country domain, we use `.co.` as an identifier for corporate email addresses. In order to avoid counting email addresses from email provider services, we compile a list of more than 3,000 free (and for-cost) email providers. Many of these use, for instance, `com` as their TLD. We do not categorize such email addresses as corporate.

The suit-to-beard ratio for a given project chain is the number of corporate email addresses from which the project chain's assigned emails are sent, divided by all email addresses of that project chain. We have at least one email address (and are able to construct the suit-to-beard ratio) for 10,710 standards-track projects (out of 14,444 standards-track projects in the estimation sample).

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