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# Spillover Effects of Old-Age Pension Across Generations: Family Labor Supply and Child Outcomes

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# Spillover Effects of Old-Age Pension across Generations: Family Labor Supply and Child Outcomes\*

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#### **Abstract**

We study the impact of grandparental retirement decisions on family members' labor supply and child outcomes by exploiting a Dutch pension reform and a fuzzy Regression Discontinuity design. We find that a one-hour increase in grandmothers' hours worked causes their adult daughters with young children to work 40 minutes less. Daughters without children, with older children and sons/daughters-in-law are not affected. Examining the reform impacts on grandchildren's test scores, we find positive effects on children aged 4-7, who experienced a substitution from grandparental to maternal care. We also show negative effects for children aged 8-12, for whom grandparental childcare was substituted for by formal or no care.

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### 1 Introduction

Evaluating the overall impact of public policies is complex. In addition to direct effects, there is a myriad of potential spillover effects, both within and across generations. Among the most important public policy changes in developed countries in recent years have been changes in retirement policies that reduce incentives for early retirement, with the aim of increasing labor supply in old age. Recent evidence shows that such policies have indirect effects on spouses/partners, which tends to exacerbate the direct labor supply response of the older generation. However, relatively little is known about the cross-generational spillover effects of older people working longer on their children and grandchildren.

Grandparents make up a large share of the older population. In Europe (between 2004 and 2015), 74% of women aged 64 were grandmothers and 70% of men of that age were grandfathers (Backhaus and Barslund, 2021). In 2023, there are around 1.5 billion grandparents in the world, making up 20% of the population (The Economist, 2023). Importantly, grandparents play an essential role in childcare. In most OECD countries, more than 45% of grandparents took care of at least one grandchild in 2006 (OECD, 2012). Therefore, it is reasonable to expect that a delay in grandparents' retirement may lead to spillover effects across multiple generations, because of a resulting reduction in grandparental childcare.

One important consequence may be that pension reforms that increase grandparents' age at retirement lead to a decrease in the labor supply of their adult children (in particular of daughters), which in turn may counteract the direct effects on the overall labor supply. Such spillover effects may also have important ramifications for the long-run labor market outcomes of mothers and for the implied child penalty and the gender wage gap of a society. Lastly, there may be impacts on long-run outcomes of (grand)children due to changes in childcare modes. Despite these critical implications at the individual and societal levels, the relevance of such spillover effects across generations is relatively understudied.

This paper aims to fill this gap by investigating the importance of multigenerational spillover effects of old-age pension. In particular, we explore the spillover effects on children and grand-children by exploiting pension reform-induced variation in the labor supply of the older generation in the Netherlands. Specifically, we study a Dutch pension reform in 2006, which made early retirement less attractive for people born in 1950 or later. Using administrative data covering the universe of the Dutch population and a fuzzy Regression Discontinuity (RD) design, we provide

<sup>&</sup>lt;sup>1</sup>See, for example, Coile and Gruber (2007), Mastrobuoni (2009), Manoli and Weber (2016), Blundell et al. (2016), for recent evidence on the direct effects of recent pension reforms and see, for example, Hurd (1990), Coile (2004), Stancanelli and Van Soest (2012), Lalive and Parrotta (2017) for indirect effects on spouses/partners.

<sup>&</sup>lt;sup>2</sup>In the Netherlands, the country under study in this paper, this fraction was 60% in 2006. For children aged 4 to 12, who attend primary school, 20% of parents relied solely on grandparental childcare in 2008 (based on own calculations from the Dutch LISS (Longitudinal Internet Studies for the Social Sciences) panel; also see Section 2.2).

first evidence of the spillover effects of a pension reform across three generations of household members in one common setting. The main analysis focuses on the grandmother-mother-grandchild linkage. The baseline sample consists of families with mothers whose youngest child is of primary school age during the sample period (i.e., aged 4-12 when grandmothers are aged 60-64). We examine the labor supply responses of adult daughters and the impact on the educational attainment of grandchildren. We also examine the impact of grandfathers and the effects on sons and other family members in the paper.

First, we employ the cohort-based reform in a regression discontinuity design and show that the pension reform has led to a considerable increase in grandparents' labor supply. To simultaneously capture the extensive and intensive margins of labor supply, we primarily focus on the total number of hours worked (including zeros). We find that grandmothers increase their total hours worked between ages 60 and 64 by 6.4 hours per month (equivalent to a 19-percent increase), while their likelihood of being employed increases by six percentage points (15 percent). While grandfathers are not the main focus of our analysis, we find that they work 26 hours more per month (40 percent) and that their likelihood of being employed increases by 14 percentage points (32 percent).

In the main analysis, we examine the spillover impacts on adult children's labor supply, employing the same RD approach. We find that daughters with young children of treated (grand)mothers work less. Their total work hours decrease by 4.9 hours per month (equivalent to a 6-percent decrease) when their mothers are between the ages of 60 and 64. To better quantify/scale the effects and investigate the importance of intergenerational labor supply spillovers, we also employ a fuzzy RD design. In particular, we use the first-stage reform estimate to instrument for the labor supply of the older generation. We find that a one-hour increase in grandmothers' total hours worked per month causes their adult daughters with young children to work around forty minutes less per month. While the reform has sizable direct effects on grandfathers' labor supply, we only find small spillover effects of them on their adult daughters.<sup>3</sup>

To probe the mechanisms, we show that the effects are linked to childcare needs and a reduction in grandmothers' childcare availability. First, we examine the impact by the age of the youngest child and by the presence of a child. We find no effect on adult daughters without children or with children older than 12. Instead, we find that results are driven by mothers with their youngest child below 12, with the largest effect for children aged 4 to 7 when in primary school (including preschool). This is consistent with grandparental childcare being particularly important for families with children in this age group, as 20% of these families use grandparents as the sole caretaker (instead of daycare or after-school care), compared to less than 10% of families with a child younger

<sup>&</sup>lt;sup>3</sup>This is consistent with the literature according to which grandfathers' labor supply does not respond to the arrival of a grandchild (contrary to grandmothers' labor supply) (Rupert and Zanella, 2018; Backhaus and Barslund, 2021). Similarly, there is only a weak linkage between paternal labor supply and childcare (Kleven et al., 2019b; Huebener et al., 2020).

than age 4 (based on own calculations from the Dutch LISS panel; also see Section 2.2.)

Second, we investigate heterogeneous effects by grandmothers' time availability for childcare. In particular, we explore heterogeneity in terms of the distance between where grandmothers and their adult daughters live, the health of grandmothers' partners, and the number of young maternal grandchildren. We find that grandmothers living in the same neighborhood have a substantially larger impact and that only grandmothers with healthy partners and with only one young maternal grandchild lead to a decrease in mothers' labor supply. These findings further underline the relevance of time transfers as the main channel (i.e., childcare provided by grandmothers).<sup>4</sup>

Moreover, we find that grandmothers from families with high socioeconomic background respond more strongly to the reform. Consistently, the adult daughters of these (grand)mothers adjust their labor supply more in response. These results are likely due to the fact that older women with higher socioeconomic status are more attached to the labor market (and possibly more aware of the reform) and therefore react more strongly to it.

For a more complete picture of who in the extended family is affected by reform spillovers, we also examine the impact of grandmothers' retirement on other extended family members, such as adult sons, daughters-in-law, and sons-in-law, and the impacts of grandfathers' retirement. We find that while an increase in grandmothers' labor supply decreases the labor supply of (adult) daughters with a young child, it does not have an impact on (adult) sons or daughters-in-law with children in the same age range. This is consistent with maternal grandparents acting as caregivers more frequently (in about two-thirds of cases, based on own calculation with LISS data). Interestingly, the effects on adult daughters are mirrored in the effect of the opposite sign on their husbands (i.e., the sons-in-law), who increase their labor supply, while the overall effect on their household income is zero. The reform impacts on specialization within the household point towards potential implications also for intra-household decision-making. We find only small spillover effects of grandfathers' labor supply on their adult children, despite large direct reform effects, consistent with grandmothers being more relevant in providing childcare.

Furthermore, we study the reform's impact on the generation of (grand)children. We examine the impact on their educational performance a few years after the increase in grandmothers' working hours. To measure children's educational outcomes, we use their performance in a high-stakes test (*Cito* test) taken at the end of primary school. Interestingly, we find positive reform effects on the educational performance of children who were aged 4 to 7 when their grandmothers were affected by the reform. These children, who experienced a substitution away from grandparental care towards maternal care, scored on average 31 percent of a standard deviation higher on the Cito

<sup>&</sup>lt;sup>4</sup>We provide evidence against other channels, such as monetary transfers from grandparents to their adult children, "reminder effects" in terms of changes in pension policies, and "role model effects" of grandmothers working more/longer.

test and are 6.4 percentage points more likely to receive an academic track recommendation (the prerequisite for university enrollment). These results are in line with recent findings in the literature showing the importance of maternal care for children's cognitive skills (see, e.g., Fort et al. (2020)), and for children's non-cognitive skills (see, e.g., Baker et al. (2008)). The counterfactual in these papers, however, is formal care. This paper focuses instead on the effect of grandparental care, which we know very little about.

For children aged 8 to 12, we find negative effects, in particular in terms of a reduction in the probability of being recommended for the highest track in secondary school. This negative effect is entirely driven by boys, who are 9.1 percentage points less likely to receive the academic track recommendation. For this age group, grandmothers' time availability decreases, while mothers do not change their labor supply. Using supplementary data on childcare take-up, we show suggestive evidence that after-school care increases for this age group, pointing towards formal care substituting (part of) the reduction in grandmother's care. In addition, some children in this age group may be left at home alone without supervision for a few hours, with negative consequences in particular for boys (consistent with the findings by Aizer (2004)).

Lastly, we investigate the importance of dynamic spillover effects on mothers' labor supply and earnings and the reform impacts on the child penalty and gender gap. Building on the framework of Kleven et al. (2019a), we show that in addition to the immediate impacts, changes in grandmothers' labor supply have dynamic long-run effects on child penalties. In particular, the labour supply of women whose (grand)mothers are affected by the pension reform recovers more slowly after the birth of the first child than that of women with unaffected (grand)mothers. When focusing on the child penalty by comparing daughters and sons of the same (grand)mother, we find quite substantial reform impacts. While the long-run child penalty starts to flatten and remains at 30% for mothers with untreated (grand)mothers, the child penalty continues to widen and reaches 36% eight years after the birth of the first child for mothers with treated (grand)mothers. The pension reform magnifies the already existing child penalty and gender gaps underlining the importance of unintended distributional consequences.

Our paper contributes to the following four strands of literature. First, it speaks directly to the scarce literature on spillover effects of pension policies, which focuses on the effects on spouses (see Hurd (1990), Coile (2004), Stancanelli and Van Soest (2012), Lalive and Parrotta (2017)), rather than on spillover effects of pension policies across generations.<sup>5</sup>

There is a small body of recent work using the retirement eligibility age as an exogenous

<sup>&</sup>lt;sup>5</sup>Papers examining intergenerational spillovers of other types of policies are, for example, Dahl et al. (2014), Aizer et al. (2016) and Hoynes et al. (2016a) on intergenerational effects of welfare programs and Black et al. (2005) on the intergenerational effects of education policies. Our paper is also related to the literature on peer effects in maternal labor supply decisions (see Nicoletti et al. (2018) on sibling spillovers and Olivetti et al. (2018) on peer effects of classmates' mothers).

instrument for grandmothers' labor market participation to study the impact on maternal labor supply (Aparicio Fenoll and Vidal-Fernandez, 2015; Bratti et al., 2018; Aparicio Fenoll, 2020; Zamarro, 2020). The first two papers examine the changes in retirement eligibility ages of recent pension reforms in Italy. Both papers find that grandmothers participating longer in the labor market induces their daughters to reduce their labor force participation. The latter two papers explore data from SHARE and use the retirement eligibility ages across countries in Europe as instruments for grandmothers' labor supply. They both find a positive effect on the labor force participation of mothers, if grandmothers became eligible for pensions. We aim to contribute to this literature by going beyond the effects on adult daughters and provide a more complete picture of multigenerational spillover effects. To the best of our knowledge, our paper is the first to causally estimate impacts on three generations and provide an integrated perspective. We show a variety of labor supply outcomes of extended family members and the resulting effects on children's academic performance. Moreover, the high-quality Dutch data allow us to show labor supply effects beyond the extensive margin responses and to investigate dynamic effects on the child penalty and gender gaps.

Second, we contribute to the general literature that studies the responses of maternal labor supply to various care provisions.<sup>6</sup> Our paper provides causal evidence of strong responses to the availability of grandparental care and thereby contributes to the limited evidence available on the effects of grandparents on maternal labor supply (Posadas and Vidal-Fernandez, 2013; Bratti et al., 2018; Aparicio Fenoll, 2020). In addition, we provide detailed evidence on the underlying mechanisms, including an analysis of labor supply spillovers for all extended family members, intensive margin responses and dynamic effects.

Third, our paper relates to the literature on parental investments, childcare choices, and skill development in childhood and adolescence, which shows that maternal time is an important determinant for children's cognitive development (Carneiro et al., 2013; Del Bono et al., 2016; Francesconi and Heckman, 2016; Bastian and Lochner, 2022). Consistent with many of these studies, we find that an increase in the time mothers spent with their children has positive effects on children's cognitive skills and educational performance. Our paper also complements the very few studies on the impact of grandparental care, which have inconclusive findings. Of the two studies that we are aware of,

<sup>&</sup>lt;sup>6</sup>For the effect of formal childcare, see, e.g., Baker et al. (2008); Fitzpatrick (2010); Bauernschuster and Schlotter (2015); Baker et al. (2019) and for the effect of parental leave policies, see, e.g., Gruber (1994); Schönberg and Ludsteck (2014); Kleven et al. (2020).

<sup>&</sup>lt;sup>7</sup>Studies examining extensions in paid maternity leave (usually when the child is 0-2 years old) overall find no effects on child well-being (Dustmann and Schönberg, 2012; Dahl et al., 2016; Danzer and Lavy, 2018), but a positive effect of a longer period of maternity leave for children from privileged families (Danzer and Lavy, 2018; Ginja et al., 2020). Studies on the effect of formal childcare tend to find small or no overall effects on children's cognitive and non-cognitive skills (e.g., Cornelissen et al., 2018; Felfe and Lalive, 2018) or even negative effects on children's skills and well-being (e.g., Baker et al., 2008; Fort et al., 2020; Baker et al., 2019), in particular for girls and/or children in more financially advantaged families. For more details, see the recent survey article by Duncan et al. (Forthcoming).

Del Boca et al. (2018) compare children in formal childcare and in grandparental care and find that children between ages 3 and 7 cared for by their grandparents are better at naming objects, but perform worse in terms of non-verbal reasoning in the UK. Zhang et al. (2021) find that compared with parental care, grandparental care delays the achievement of children between ages 1 and 5 in China. We contribute to this scarce literature by showing that a substitution from grandparental care to maternal care tends to have positive effects on children's educational performance. In contrast, a substitution from grandparental care to formal care and/or no adult supervision has strong negative effects, particularly for boys (consistent with the findings of Aizer (2004)).

Lastly, our paper is connected to research on gender inequality in the labor market (see reviews by, e.g., Altonji and Blank (1999); Blau and Kahn (2017) and Olivetti and Petrongolo (2016)). We contribute to this literature by evaluating the impact of a pension reform on child penalties. We show that in addition to the immediate impact, changes in grandmothers' labor supply have dynamic long-run effects on child penalties, a question on which evidence is mostly lacking (a notable exception is Marcos (2023) on grandmothers and the gender gap in Mexico). The pension reform, which aims to prolong the working life of the older generation, has unintended consequences on the labor supply of adult daughters with young children, in that the lack of care support from grandmothers slows down the recovery of women's earnings and working hours to pre-birth levels.

Our results show that public policies, such as pension reforms, can trigger multigenerational spillover effects with important distributional consequences. In particular, while the reform has reached the intended goal of increasing the labor supply in old age, maternal labor supply has decreased. This has critical implications for women's long-run labor market outcomes and for the child penalty and gender gap within households and society overall. On the other hand, children—in particular younger ones—appear to have benefited from the increase in maternal care time. Our paper thereby adds to a recent strand of the literature that estimates the long-term costs and benefits of public policies and examines how they can have opposing effects on different generations (see, e.g., Hoynes et al. (2016b), Bailey et al. (2020) and Aizer et al. (2022) on safety net programs).

# 2 Institutional Setting

# 2.1 Early retirement schemes and the 2006 Dutch pension reform

The Dutch pension system consists of three pillars: Pay-as-You-Go state pensions (AOW, *Algemene Ouderdomswet*), occupational pensions, and individual savings. The first pillar, the state pensions, provides all Dutch residents with a flat-rate pension once they reach their AOW claiming age. The second pillar, occupational pensions, which we focus on in our analysis, are collective pension schemes connected to a specific industry or company, capital-funded and managed by pension

funds. Contribution to the second pillar is mandatory. Retiring early (i.e., before the statutory AOW claiming age) was and is still only possible through the early pension scheme, which is part of occupational pensions. The third pillar consists of non-mandatory savings. See Appendix A.1 for more details on the Dutch pension system.

The reform we explore in this paper is the 2006 pension reform which made early retirement less attractive. Before 2006, the earliest possible age to claim occupational pensions was between ages 55 and 60, depending on the sectoral schemes. Early retirement was attractive, offering a replacement rate of around 80 percent. The years on early retirement were counted as accumulated years of work. At age 65, the early retirement benefit was replaced by the regular AOW and an old-age occupational pension, the benefit of which depends on years worked and average lifetime earnings. Consequently, around 80% of all workers retired at the age of 62 or younger before 2006 (Statistics Netherlands, 2009).

In 2006, there was a major reform of the early retirement schemes. The goal was to encourage labor market participation of the elderly by speeding up the transition towards an actuarially fair early retirement system. The reform package was announced in 2005 and came into effect on January 1, 2006. However, people, who were 55 years or older before January 1, 2005, are not affected by the new bill. Thus, people born before 1950 are exempted from the changes, while those born since 1950 are facing substantial financial incentives to postpone early retirement as of January 1, 2006. Even though the general topic of eliminating early retirement tax benefits has been discussed since 2000, the sharp differential treatment by birth date was unexpected by the public and spurred heated public debate.<sup>8</sup>

This cohort-based reform creates a sharp discontinuous drop in early retirement incentives for people born since January 1950. Figure A1 shows the distribution of age at exiting employment for women born in 1949 and 1950. There is a clear shift towards later retirement, with most of the change being concentrated between ages 60 and 64. This is consistent with the findings of Rabaté et al. (2024), which shows that the reform largely increased employment and decreased retirement between after age 60 and before 65. Therefore, the reform led to a quasi-exogenous change in the early retirement incentives of the older generations, which allows us to causally estimate the impact of the reform on grandmothers' and mothers' labor supply and on children's outcomes. Specifically, we employ a Regression Discontinuity Design based on grandmothers born since January 1950, and compare outcomes (of grandmothers, mothers, and children) when grandmothers are aged 60 to 64.

<sup>&</sup>lt;sup>8</sup>See Appendix A.2 for details on the evolution of early retirement schemes and the reform. See also Euwals et al. (2010) for a summary of sectoral rules for the period 1989–2000. For earlier analyses of this reform see Lindeboom and Montizaan (e.g. 2020); Rabaté et al. (e.g. 2024). In 2006, a "Life course savings" scheme was also introduced, which allows workers to save part of their gross salary to finance a period of unpaid leave. All individuals were eligible to participate in this savings scheme, independent of their birth cohorts. See Appendix A.3 for further discussions.

### 2.2 Grandparents and childcare modes

Grandparents play an essential role in childcare in the Netherlands and many other countries. In the Netherlands, 60% of grandparents take care of at least one grandchild. In most OECD countries, this fraction is between 45 and 55%, while Ireland has an even higher fraction of grandparents providing care (65%) (OECD, 2012). In the US, according to the Survey of Income and Program Participation, 23.4% of all children under 5 years old benefited from regular grandparent-provided childcare in 2011. In fact, for 93% of these, grandparents were the primary childcare arrangement (Laughlin (2010) and Rupert and Zanella (2018)). Furthermore, a growing literature has shown that the arrival of a grandchild reduces grandmothers' employment (Rupert and Zanella, 2018; Gørtz et al., 2020; Frimmel et al., 2020; Karademir et al., forthcoming) and the provision of formal childcare increases grandmothers' employment (Karademir et al., forthcoming). This evidence points to the importance of grandmothers in childcare provision.

The relevance of grandparental childcare is linked to the education and childcare system in the Netherlands. Children under the age of four can attend childcare centers, which charge an hourly rate of around 7 euros on average and have opening hours that mirror working hours. From the age of 4, most children start primary school (mandatory at age 5) and at age 12 they start attending secondary school. Primary schools are free of charge and provide around 30 hours of free care per week. Most primary schools close around 2 p.m. and on Wednesday afternoons. For the remainder of the time, families rely on informal care (e.g., provided by grandparents) or send their children to formal out-of-school/ after-school care (buitenschoolse opvang, OSC). See Appendix A.4 for a detailed description of the childcare system.

To further illustrate the importance of different childcare modes in the Netherlands, we explore the 2008 wave of the Longitudinal Internet Studies for the Social Sciences (LISS) data. Overall, there are four types of childcare modes: parental care, grandparental care, formal (institutionalized) childcare, and informal childcare (other than grandparental care). First, according to the LISS data – and similarly to most countries – mothers spend more time in terms of childcare than fathers. Even conditional on both parents working, 48% of mothers with young children state that they currently work less to care for their children compared to only 8% of fathers. Conditional on working less, mothers state working 14 hours less per week to care for their children, while those fathers who state that they reduce their work hours to care for their children reduce their working time by 8 hours per week.

Next, Figure A2 shows the distribution of the different types of childcare (other than parental

<sup>&</sup>lt;sup>9</sup>The LISS (Longitudinal Internet Studies for the Social Sciences) panel is a representative sample of Dutch individuals who participate in monthly internet surveys which are administered by CentERdata (Tilburg University, The Netherlands). We use the 2008 wave because it is the wave shortly before our sample period. For more details see section B.1.

childcare), in particular formal care, grandparental care, and other types of informal care. Panel (a) of Figure A2 displays what fraction of parents use a particular mode of childcare (potentially in combination with other modes), while Panel (b) displays the fraction of parents using a particular combination of childcare modes (presenting the most common combinations). According to Panel (a) of Figure A2, around 35 to 40% of parents report using grandparental care in the past week, while 60-80% of them use some formal care. The two most common care arrangements for children younger than 4 years old are paid formal care and a combination of daycare and grandparental care. According to Panel (b), children aged between 4 and 12 need less childcare overall because primary school (which includes pre-school) provides a considerable amount of free care. From the perspective of the paper, it is important to note that 20% of parents with children aged 4-12 rely *solely* on grandparental care, which is only true for less than 10% for younger children below age 4. Lastly, the data show that maternal grandparents are more important in terms of care giving than paternal grandparents, as more than 60% of the care-giving grandparents are maternal grandparents.

# 3 Data and Empirical Strategy

#### 3.1 Data

We use Dutch administrative data maintained by Statistics Netherlands (Centraal Bureau voor de Statistiek, CBS), which covers the entire Dutch population and contains information that allows us to follow families across generations and over time. <sup>10</sup> Birth and marriage records enable us to link three generations and create extended family networks (for more details on the data, specific variables, and data sets, see Appendix B). We link individuals born around 1950 to their two descendant generations and refer to this "first generation" as the *grandmothers* or *grandfathers*. Their adult children, i.e. the "middle generation", are referred to as *mothers / adult daughters* or *fathers/ adult sons*, and the "third generation" is referred to as *(grand)children*. We also analyze the effects on the partners of the middle generation and refer to them as *sons-in-law* and *daughters-in-law*. Since the pension reform affects the first generation's labor supply mainly between ages 60 and 64 (see Figure A1), we examine the average labor market outcomes of grandparents and their adult children (i.e., mothers and fathers), while the "first generation" is between ages 60 and 64.

*Baseline sample*: Because the main focus of our analysis is to estimate spillovers of grandmothers on their adult daughters, we take grandmothers born between 1948 and 1951 who have at least one daughter. We then exclude grandmothers who are migrants due to missing birth records

<sup>&</sup>lt;sup>10</sup>Under certain conditions, these non-public microdata are accessible for statistical and scientific research. For further information: microdata@cbs.nl

data. We further drop grandmothers who are unlikely to be affected by the reform. These include grandmothers who are self-employed or family workers and grandmothers who are inactive in the labor market, i.e., those who exit the labor force before age 50, those who have never been active in the labor market and those who have claimed disability before the age of 55. We also drop those who died before age 65. We are thus left with 62% of the 1948-1951 generation of women.

Moreover, since we aim to investigate spillover effects due to changes in grandparental childcare provision, we further restrict our sample to adult daughters who have at least one child, i.e. mothers.<sup>11</sup> To focus on maternal labor supply, we exclude mothers who are studying (less than 1%) or who have incomplete employment histories due to work/ study abroad (around 3%).

We further restrict this sample to mothers whose youngest child is of primary school age during the sample period (i.e., aged 4-12 when grandmothers are aged 60-64) because grandparents are particularly important as the sole source of childcare for this age group. This is because the need for childcare and the compatibility of grandparental childcare and formal care varies according to the child's age, as discussed in Section 2.2. Appendix B.2 provides more details on the sample construction and Table A1 shows that being affected by the pension reform has no significant impacts on each restriction that we impose on the sample selection.

In addition to our baseline sample, we also analyze samples of adult daughters without children, mothers with a toddler (below age 4), mothers with an adolescent (ages 13 to 18), mothers with inactive grandmothers, and other family members.

Summary statistics: Table A2 shows the characteristics of families in the baseline RD sample, which contains families with grandmothers who are within the optimal bandwidth of 7 months around January 1950. In the baseline RD sample, grandmothers have on average 2.5 adult children and 1.7 adult daughters. On average, mothers are 38 years old, entered the labor market at age 25, had their first child at age 28, have two children, and 66% are married. Our main outcome variables capture the labor supply of grandmothers and mothers, which are measured when the grandmothers are between ages 60 and 64. Grandmothers work on average 37 hours per month and earn 638 euros per month (all income measures are CPI-adjusted for the year 2015). Their likelihood of employment is 42%, and 5% are employed full-time. On average, grandmothers exit the labor force at age 61 and start claiming pensions at age 63. Mothers work on average 78 hours and earn 1533 euros per month. Around 78% of them are employed, and 6% are in full-time employment. The baseline sample and RD sample are comparable to the all mothers sample (which consists of all adult daughters of grandmothers born between 1948 and 1951 who have a child), except for mothers in our (baseline and RD) sample working slightly less. This is consistent with the fact that mothers in our sample have at least one young (primary school age) child (for details see Appendix

<sup>&</sup>lt;sup>11</sup>29% of adult daughters do not have any children, while grandmothers are aged 60 to 64. For this group, we provide labor supply results in Section 4.4. In Section 4.3 we show that the reform had no effects on adult daughters' fertility.

**B**).

Children's sample: We also examine the reform effect on children's educational outcomes. In line with our main analysis, we study educational outcomes for the youngest child who was of primary school age when their grandmother was aged 60. To measure educational performance, we use data from a high-stakes standardized test (called Cito test) administered at the end of primary school (around age 11/12) to sort students into different secondary school tracks.

We merge the youngest children in our baseline sample with the test score data, including the number of correct answers on the Cito test overall, and the number of correct answers in math and verbal skills, respectively. Children in our sample took the Cito test between 2009 and 2019. We exclude children under the age of 4, because they are either too young to have taken the test or because their Cito test did not take place due to the COVID-19 pandemic. While the Cito test is used in the majority of schools to determine students' secondary school track, schools can opt for alternative tests, which we do not have data on. Among all children aged 4 to 12 (of our baseline mothers), 50% attend schools that administer the Cito test (as opposed to alternative tests). Table A3 compares the characteristics of children (and their families) who can be matched with the Cito test data with those of all children in our baseline sample (see Appendix B.3 for a detailed description of the Cito linkage). They are very similar, suggesting no differential selection into taking the Cito test. Moreover, Table A10 shows that the probability of being matched with Cito test is not affected by the reform. We supplement our analysis of child outcomes with annual data on the childcare allowance that families receive for childcare usage, which contains information on the probability of childcare take-up, the type of childcare, and the hours requested.

# 3.2 Empirical Methods

We investigate the impact of the pension reform on three generations. First, we show that the reform creates a sharp discontinuous increase in labor supply for grandmothers born since 1950. The direct effect of the reform on grandmothers' outcome  $y^{GM}$  is modeled in the following Regression Discontinuity (RD) framework:

$$y_i^{GM} = \alpha_0^{GM} + \alpha_1^{GM} D_i^{GM} + \alpha_2^{GM} r_i^{GM} + \alpha_3^{GM} D_i^{GM} \times r_i^{GM} + \delta^{GM} X_i + \epsilon_i^{GM} \tag{1}$$

where  $r_i^{GM}$  is the running variable defined as grandmothers' birth month,  $c_i^{GM}$ , centered around the cutoff c,  $r_i^{GM} = (c_i^{GM} - c)$ . c is set to January 1950. The treatment indicator  $D_i^{GM}$  is defined as  $D_i^{GM} = \mathbbm{1}(r_i^{GM} \ge 0)$ .  $\alpha_2^{GM}$  and  $\alpha_3^{GM}$  allow for cohort trends in the outcome variables to differ by treatment status. The coefficient  $\alpha_1^{GM}$  is the estimated impact of the reform on grandmothers' labor supply outcomes.  $X_i$  contains demographic characteristics of the grandmother and the mother, including the mother's age and migration background, the number of her siblings and sisters,

the age at first birth, and a list of predetermined characteristics of mothers and grandmothers, including marital status, number of (grand)children, disability status of the grandmother's partner, employment probability of the grandmother, and whether mother and grandmother lived in the same district before the analysis period. We also include sector fixed effects to control for sector-specific pension rules.<sup>12</sup>

Second, we investigate the middle generation: the mothers. The reform allows us to causally estimate the reduced-form impact on mothers' labor supply, as well as the spillover effect of grandmothers' labor supply on the labor supply of the mothers. The corresponding reduced-form model for mothers' outcome  $y^M$  is:

$$y_{i}^{M} = \alpha_{0}^{M} + \alpha_{1}^{M} D_{i}^{GM} + \alpha_{2}^{M} r_{i}^{GM} + \alpha_{3}^{M} D_{i}^{GM} \times r_{i}^{GM} + \delta^{M} X_{i} + \epsilon_{i}^{M}$$
 (2)

where  $y_i^M$  is a list of mothers' labor supply outcomes. The coefficient  $\widehat{\alpha_1^M}$  is the reduced-form effect of the reform on the outcomes of mothers.

To quantify the effect of grandmothers' labor supply on mothers' labor supply, we report the two-stage least square (2SLS) fuzzy RD estimate. The fuzzy RD estimates help us to understand to what extent and through which channels grandmothers' labor supply affects the maternal labor supply of their adult daughters. In general, it is difficult to causally estimate the effects for two reasons. First, unobserved variables may affect the employment decisions of both grandmothers and mothers. For example, grandmothers' gender identity can be transmitted to their adult daughters (Fernández et al. (2004); Kleven et al. (2019a)). Second, there may be reversed causality as grandmothers' retirement decisions can be affected by childcare decisions. The timing of grand-parenthood can cause a reduction in the labor supply of grandmothers (Rupert and Zanella (2018); Frimmel et al. (2020); Backhaus and Barslund (2021)). The cohort-based pension reform employed in this paper allows us to address these endogeneity issues as follows.

$$y_i^M = \beta_0 + \beta_1 \widehat{Y_i^{GM}} + \beta_2 r_i^{GM} + \beta_3 D_i^{GM} \times r_i^{GM} + \theta X_i + \eta_i$$
 (3)

The coefficient  $\widehat{\beta_1}$  measures the local average treatment effects (LATEs) of grandmothers' labor supply on mothers' labor supply. The fuzzy RD estimate is analogous to a two-stage least squares (2SLS) estimate with imperfect compliance.

Lastly, we focus on the youngest generation, the (grand)children, and examine the reform's impact on children's educational performance. The reduced-form model for children's outcome  $y^C$  is

$$y_{i}^{C} = \alpha_{0}^{C} + \alpha_{1}^{C} D_{i}^{GM} + \alpha_{2}^{C} r_{i}^{GM} + \alpha_{3}^{C} D_{i}^{GM} \times r_{i}^{GM} + \delta^{C} X_{i} + \epsilon_{i}^{C}$$

$$\tag{4}$$

<sup>&</sup>lt;sup>12</sup>In the case where a grandmother has changed her sector at some point during her employment history, we consider the one in which she was employed the longest.

where  $y_i^C$  is a list of children's outcomes.  $X_i$  includes (in addition to the controls used in the analysis of mothers) the child's birth cohort and month, and treatment duration (i.e. number of years the child is exposed to the grandmothers' labor response when aged 60-64). The coefficient  $\widehat{\alpha_1^C}$  is the estimated reform impact on children.<sup>13</sup>

In the baseline analysis, we use the mean square error optimal bandwidths generated by the Calonico et al. (2014) and Calonico et al. (2018) procedures for the different outcomes, and a local linear specification with a triangular kernel (Hahn et al., 2001; Gelman and Imbens, 2019).

### 3.3 Assumptions

Smoothness in density: For an RD design to be valid, individuals must not manipulate the assignment variable, which, in our case, is the grandmother's birthdate. Since the timing of grandmothers' birth cannot be affected by a pension reform more than 50 years later and since we are using administrative birth records from the Netherlands, there is little to no room for manipulation. Figures A3a and b show the density plot of grandmothers' birth month 24 months and 8 months around the cutoff. Figures A3c and d show the density plot of mothers' birth month 24 months and 8 months around the cutoff. The fluctuating pattern of the density plots is similar when we compare grandmothers and their adult daughters of our sample as well as comparing them to the pattern for women (elderly and the middle generation) without (grand)children (see Figures A3e and f). This suggests seasonal patterns which commonly occur in terms of birth rates (and which are not driven, for example, by the sample restriction of having a (grand)child). Moreover, Haandrikman and van Wissen (2008) and Calot and Blayo (1982) show that in the Netherlands birth rates peak in spring and are the lowest around November, which is consistent with the density plots described above.

Smoothness in covariates: Table A4 reports the estimated impact of grandmothers being born since January 1950 (as opposed to before) on a list of predetermined characteristics of grandmothers and mothers (using Equations 1 and 2). All variables are predetermined and refer to the time period when the grandmothers were aged 50 to 53. All specifications use the optimal bandwidth selection algorithm and a local linear specification. Table A4 and Figure A4 show that covariates are smooth across the cutoff. In particular, there are no significant differences in the covariates above versus below the cutoff, with one exception out of 20 variables (significant at the 10 percent level), suggesting that the distribution of predetermined characteristics is balanced around the cutoff.

<sup>&</sup>lt;sup>13</sup>We present results from regressions with clustered standard errors at the primary school level. The clustering allows for correlations of test performance within schools. Results are also robust to clustering at the mother level and to two-way clustering at the mother and primary school levels.

**Instrument validity:** There are three conditions necessary to interpret the IV estimate showing the spillover effect of grandmothers' labor supply on their daughter's labor supply. First, grandmothers' birthdates are strongly associated with grandmothers' labor supply. We show the validity and magnitude of the first-stage relationship in Section 4.1. Second, a grandmother's birthdate only impacts her adult daughter's labor supply through changes in her own labor supply. The exclusion restriction could be violated if a grandmother who was born before or since 1950 affects her adult daughters' labor supply through channels other than her own labor supply. This assumption is fundamentally untestable. We argue that the exclusion restriction assumption is reasonable because there are no other reforms with the same grandmother birthdate cutoff. Moreover, to provide empirical support for the validity of the exclusion restriction, we rule out other channels, including transfers from grandparents to their adult children, a "reminder effect" in terms of changes in pension policies, and "role model effects" of grandmothers working more/longer, by examining -among other points- the effects on other outcomes (such as grandparents' gross (household) income) or on groups without childcare needs. See Section 4.4 for more a detailed discussion. These analyses suggest that it is the changes in grandmothers' labor supply/time availability that cause mothers to work less. Third, the monotonicity condition requires that the changes in early retirement incentives (in our case a change towards a less generous early retirement policy) always induce grandmothers to increase their labor supply or at least maintain the same level of labor supply as under the old regime. Given the nature of the 2006 pension reform, this condition is likely to be satisfied. Moreover, Figure A5 shows the cumulative distribution function of hours worked for women born between 1949 and 1950. We can see that the distribution of hours worked for women born in 1950 is of first-order dominance over the distribution for women born in 1949.

# 4 Spillover Effects on Maternal Labor Supply

In this section, we study the spillover effects of the old-age pension reform on maternal labor supply in families with mothers whose youngest child is of primary school age (i.e., aged 4-12) when grandmothers are aged 60-64.<sup>14</sup> We first show the direct reform impact on grandmothers' labor supply. Then we investigate the importance of spillover effects on the labor supply of mothers

<sup>&</sup>lt;sup>14</sup>We hypothesize that mothers with children of primary school age (4-12) are most strongly affected by changes in the informal care provided by grandmothers (in Section 4.4 we compare the effects for different age groups). From age 4 on, children can attend primary school, which offers around 30 to 35 hours of free care per week. In contrast, children below age 4 require care full-time, which grandparents are rarely able to provide in its entirety (according to the LISS data, grandparents provide about 9 hours of childcare per week). In addition, daycare schedules tend to be more flexible than school schedules, making it easier for mothers of very young children to balance family and work without the help of grandparents. In fact, for children aged 4 to 12, 20% of families rely solely on grandparental childcare, while for children below age 4, this is only the case for less than 10% of families (see Section 2.2). As a result, grandparents' time availability is less critical for the latter age group and hence less likely to alter mothers' labor supply decisions.

with young children. After conducting a number of validity checks, including whether the reform affected mothers' fertility, we shed light on the underlying mechanisms of the intergenerational spillover effect, by showing -for example- that the effect is linked to childcare need (i.e. to the age and existence of (grand)children). Lastly, we analyze the importance of spillover effects on the extended family more broadly, including effects of grandfathers and effects on adult sons and daughters-in-law.

### 4.1 Reform Impacts on Grandmothers' Labor Supply: First-Stage

Figure 1 (a) provides graphical evidence of the first-stage reform impact on grandmothers' total hours worked. It shows the bin scatter plot of total monthly hours worked as a function of the distance of grandmothers' birth month to the cutoff, which is January 1950. The solid line is a linear polynomial fit of the outcome on the running variable, given the optimal bandwidth generated by Calonico et al. (2014) for each outcome and fit separately left and right of the cutoff. We can see that grandmothers born between June 1949 to December 1949 work on average 33 hours per month between ages 60 and 64, while grandmothers born between January 1950 and July 1950 work 42 hours between the same ages. Moreover, there is a clear jump at the cutoff from 35 to 42.5 hours per month, an increase of around 23%. Average employment rates of women between ages 60 and 64 are 38.7%, and full-time employment rates are only 5%, reflecting the weaker attachment of older women to the labor market.

Table 1 (Panel B) presents first-stage estimates of the pension reform. Columns (1), (2), and (3) show the results for a local linear regression without controls, with controls, and with controls and sector fixed effects, respectively. Standard errors are clustered at the grandmother level, since grandmothers may be in the sample multiple times (if they have several daughters with children in the relevant age range). The regression results are consistent with the graphical analysis. We find that the reform increases grandmothers' monthly hours worked by around 6.4 hours (18 percent). This effect is robust across specifications and is highly significant at the one percent level. Moreover, the estimates are robust to varying bandwidths (see Panel (a) of Figure A6).

# 4.2 Effects on Mothers' Labor Supply

What are the implications of the increase in grandmothers' work hours for their adult daughters' labor supply? How important are spillover effects, in particular in light of the fact that grandmothers tend to play an important role in childcare? Graphical evidence and our regression analysis show that there are indeed important spillover effects of the reform on mothers' labor supply.

Working hours Figure 1 (b) shows that mothers' working hours drop sharply at the cutoff, i.e. mothers with (grand)mothers affected by the reform work significantly less. The regression results of the reform impact on mothers' labor supply are presented in Panel A of Table 1. The pension reform leads to a reduction of 4.9 hours (6 percent) in monthly working hours of mothers with treated grandmothers. The effect is robust across specifications and highly significant at the one percent level. Panel B also shows the corresponding 2SLS/fuzzy RD estimates. They show that a one-hour increase in grandmothers' monthly working hours induces a decline in mothers' monthly hours worked of around 38 minutes (0.63 hours) at the five percent significance level. The estimates are also robust to varying bandwidths (see Panel (b) of Figure A6).

Other labor supply measures The patterns are similar for other measures of labor supply. Table A5 and Figure A7 show the impact on the probability of being employed and the probability of working full-time. The reform causes mothers with treated grandmothers to reduce the probability of being employed by 2.5 percentage points (significant at the five percent level), but has no significant impact on the probability of working full-time. This is not surprising, given that an important feature of female employment over the lifecycle in the Netherlands is flexible working hours and the dominance of part-time work. In 2021, 70 percent of women were working part-time, the majority of which were mothers with young children (Statistics Netherlands, 2022). The IV estimates indicate that when grandmothers work one hour more per month, mothers are 0.3 percentage points less likely to engage in formal employment (significant at the 10 percent level).

Since a change in grandmothers' labor supply affects mothers' employment probability (and thus changes differentially who is working on the two sides of the cutoff), we cannot estimate the effect of grandmothers' labor supply on mothers' hours worked *conditional* on working. However, back-of-the-envelope calculations suggest that there is both an extensive and an intensive margin response. <sup>15</sup>

**Characteristics of compliers** To interpret the IV results, it is important to understand who the compliers are. As compliers cannot be individually identified, we follow Abadie (2003) and

<sup>&</sup>lt;sup>15</sup>Tables 1 and A5 show that 78.5% of women are employed, while the remaining 22.5% work zero hours. Since the average number of total hours worked per month is 78.8, we can infer that the employed women work on average 100 hours per month. How might our result of a decrease in the probability of employment of 0.3 percentage points translate into a change in total hours worked, if the entire response in hours was driven by the extensive margin response? A back-of-the-envelope calculation suggests that the reduction in the probability of employment of 0.003 translates into a decrease in total hours worked of 100 hours\*(0.003)=0.3 hours. According to Table 1, we find a reduction in mothers' monthly hours worked of 0.63 hours, twice as large as 0.3 hours. This suggests that the estimated decrease in hours worked results from both an extensive and an intensive margin response. In principle, those working women who reduce their participation could have worked an above-average number of hours per month. This is, however, not very plausible. On the contrary, if those women who reduce their participation work a below-average number of hours, the back-of-the-envelope calculation would indicate an even larger role of the intensive margin response.

calculate the fraction of compliers in different subsamples to recover their characteristics (see Appendix C.1 for details). In Table A6, we characterize the compliers in our baseline sample based on mothers' and grandmothers' characteristics. While complier families are relatively similar to the overall sample, they are characterized by grandmothers who are slightly more attached to the labor market and by mothers who are more likely to attend some college and who have slightly fewer children before the reform announcement.

### 4.3 Validity Checks

Placebo tests We conduct two placebo exercises to further support the credibility of our estimates. First, we use a sample of families with grandmothers who have little attachment to the labor market during their lifetime. Specifically, we take families with grandmothers who exit the labor force before age 50. <sup>16</sup> The pension reform is not expected to affect their labor supply and therefore should also not affect their daughters. Table A7 shows the estimated reform impacts on the labor supply of these grandmothers and their adult daughters (mothers). As expected, we find zero impact on grandmothers' total monthly hours worked. Moreover, none of the estimates on mothers are significant, and the coefficients are small (compared to Table 1). The results suggest that the estimated changes in mothers' labor supply in our baseline analysis are not caused by any other policy changes at the cutoff or by differences in unobserved characteristics of mothers above and below the cutoff.

Second, we show the validity of our results by using placebo cutoffs up to 24 months prior and 24 months post the actual cutoff, at a four-month frequency. Figure A8 plots the RD-estimates for the placebo test. We do not find discontinuities at the placebo cutoffs for grandmothers' total monthly hours worked (Panel A of Figure A8), except for a small increase in grandmothers' total hours worked at the January 1949 placebo cutoff. This is likely due to the increase in the state pension age (AOW age) by one month for people born since November 1949. Figure A9a further illustrates grandmothers' total monthly hours at the January cutoffs in 1948, 1951 and 1952 and shows little discontinuities at these cutoffs. Panel B of Figure A8 and Figure A9b display mothers' total monthly hours. We find no significant discontinuities at the placebo cutoffs for maternal labor supply.

**Fertility Effects** In our main analysis, we investigate the importance of spillover effects of a pension reform on the labor supply of mothers (adult daughters) with young children. However, given the importance of grandparental childcare, the reform may also affect the fertility decisions of adult daughters. The limited evidence in the literature on this effect is mixed in terms of sign

<sup>&</sup>lt;sup>16</sup>We define exiting the labor force when labor earnings are no longer the main income source.

and size (e.g. Battistin et al., 2014; Eibich and Siedler, 2020).

Analyzing whether there are reform effects on adult daughters' fertility decisions is not only interesting, but also important, because fertility responses may indicate problems of sample selection (for example, mothers with grandmothers born since 1950 may be less likely to have children or may time the births differently). We test this by estimating the reform impact on the fertility outcomes of their adult daughters. We start with the same sample of (native Dutch) grandmothers born around January 1950 as in our main analysis, but now use all adult daughters of these grandmothers, including those without children. Table A8 shows the effect on a number of different outcomes. In terms of total fertility, we look at the probability of ever having a child, the total number of children, and the probability of having at least two children. In terms of fertility timing, we examine age at first birth, age at last birth, the average age gap between children, the average age gap between children born after grandmothers turned age 55 and the probability of having their first child after grandmothers turned age 55. Moreover, to investigate possible short-, medium- and longer-run effects on fertility, we also examine effects on the number of birth up to 3, 6 and 9 years post reform and the probability of having a birth up to 3, 6 and 9 years post reform. None of these fertility measures are affected by the reform.<sup>17</sup> Lastly, the results in Tables A1 and A10 indicate that the probability of having the youngest child(ren) in different age groups is not affected by the reform, which also implies no fertility responses at these margins.

# 4.4 Mechanisms and Heterogeneity

The goal of this section is to investigate the mechanisms underlying our findings. Our hypothesis is that the pension reform affects mothers' labor supply through changes in the time that grandmothers can devote to caring for their grandchildren ("time transfer channel"). However, one can think of other possible channels, such as changes in monetary transfers from grandparents to their adult children, reminder effects (in terms of early retirement having become more costly) or role model effects of grandmothers working more.

To investigate the "monetary transfer channel", we test whether the gross income of grandparents changes in the first place. Table A9 shows that grandmothers' monthly gross income and household gross income are not affected by the reform (i.e., grandparents do not have more money available), which suggests that the monetary transfer channel is unlikely.<sup>18</sup> In case of the reform impacting

<sup>&</sup>lt;sup>17</sup>Ilciukas (2022) studies the impact of the same pension reform on fertility outcomes and finds a reduction in fertility among women with reform-affected (grand)mothers. However, his sample is different from ours. Ilciukas (2022) uses a restricted sample — adult daughters of grandmothers born around the cutoff who were married or cohabiting and had no children before the reform. We do not impose restrictions based on marital status or fertility prior to the reform. When including adult daughters with children before the reform (the same general sample as our analysis), Ilciukas (2022) also find no fertility responses.

<sup>&</sup>lt;sup>18</sup> In any case, monetary support by grandparents for formal childcare would not explain why after the reform mothers

adult children's labor supply due to reminder effects (about more costly early retirement), we would expect adult daughters to work *more* to save up for retirement, not less. Moreover, we would expect to find effects on adult children more generally, i.e. also for adult daughters without childcare need and for adult sons, which we do not (see the following section and Section 4.5, respectively). A similar argument applies to a "role model effect" of grandmothers working more, which should induce adult daughters to work *more*, not less, and apply to adult daughters more generally.

#### 4.4.1 Effects on Mothers' Labor Supply by Age of the Youngest Child

To provide more direct evidence on the relevance of the "time transfer channel", we compare reform effects on adult daughters with different childcare needs. More specifically, we split the sample of adult daughters into those *with* childcare needs (with children younger than 13) and those *without* childcare needs (children older than 13 or no children). In case of the "time transfer channel" being the relevant mechanism, we would expect to find reform impacts only for mothers with childcare needs, while in case of a "monetary transfer channel" (or reminder/role model effects) one would expect effects also for mothers with older/no children.

In particular, we classify mothers with their youngest child below age 13 into the group with childcare needs (Columns (1) to (3) of Table 2) and the ones with their youngest child above age 13 or without children into the group with little or no childcare needs (Columns (4) and (5) of Table 2). Moreover, we further divide mothers with the youngest child between ages 1 to 12 into three different categories: 1 to 3, 4 to 7, and 8 to 12. Children aged 1 to 3 require the most care. Starting at age 4, children attend (pre-)school (see Appendix A.4) and are thus taken care of free of charge for around 6 to 7 hours per day. A mother working part-time thus requires only a few additional hours of help. Hence, the grandmothers' availability can potentially fill this gap. The hours attended in school increase with age and at some point, children are able to spend some time unsupervised. Thus, we also show results for children aged 8 to 12. We show in Table A10 that the probability of having the youngest child(ren) in different age groups is not affected by the reform.

Figure 2 displays the scatter plots of mothers' total working hours by age of the youngest children. Table 2 presents the estimates. In terms of first-stage/direct effects, we find that the reform led to a significant increase in grandmothers' work hours for all subgroups. The coefficient sizes are also similar, an increase of around 6 to 7 hours per month, with the exception of the group without grandchildren, where the first-stage effect is somewhat smaller. However, as hypothesized, only mothers with childcare needs reduce their labor supply due to the reform. The reduced-form reform

with young child work *less*. If on the other hand, transfers to adult children were to increase more generally (i.e. not only as financial support for formal childcare), then we would expect to find changes in labor supply for adult children more generally, i.e. also for adult daughters without childcare need (see the following section) and for adult sons or daughters-in-law (see Section 4.5).

impacts in Panel A and the fuzzy RD estimates in Panel B show a similar pattern.

More specifically, we find the strongest effects on the labor supply of mothers with a primary school-aged child between 4 and 7. For this group, the reform leads to a reduction of 7 work hours (significant at the 1 percent level). The corresponding IV estimate indicates that a one-hour increase in grandmothers' monthly working hours induces a decline in mothers' monthly hours worked of 0.8 hours, i.e. close to 50 minutes (significant at the 5-percent level). The reform also leads to a significant decrease in work hours of mothers with a youngest child aged 1 to 3, but the effect is smaller, consistent with families with children below 4 being less likely to rely solely on grandparental childcare (as discussed in Section 2.2). Furthermore, the effect on mothers with a youngest child aged 8 to 12 is also smaller and not statistically significant.

Lastly, we analyze the effects on the labor supply of mothers whose youngest child is above 12 years and on adult daughters without children, who have little or no need of childcare/supervision, and thus act as a placebo group. As expected, estimated coefficients are close to zero (and insignificant) for those two groups, both in terms of reduced-form and IV estimates, supporting our interpretation that the changes in mothers' labor supply are indeed related to the time availability of grandmothers and their childcare responsibilities.

#### 4.4.2 Heterogeneity by Health, Proximity, Family Composition

The results presented in the previous sections strongly point towards a reduction in grandmothers' time availability and childcare provision being a key mechanism underlying the estimated spillover effects on adult daughters. To provide further evidence for this channel, we derive the following three hypotheses. First, we expect a smaller impact if grandmothers have other care responsibilities, since in this case grandmothers have little time for childcare already in the absence of the reform. Second, we expect grandmothers who live far away to have a smaller or no impact, as they are unlikely to provide care regularly. If, on the other hand, grandmothers support childcare via monetary transfers, the residential location should be irrelevant. Third, we expect grandmothers with only one young maternal-grandchild to have a larger impact, as their time is not shared with other grandchildren and other daughters.

<sup>&</sup>lt;sup>19</sup>In addition to the reasons discussed above for different effects depending on age of the youngest child, daycare schedules tend to be more flexible than school schedules, making it easier for mothers of very young children to balance family and work without the help of grandparents. In principle, the different impacts by age groups may also be related to the mothers having different characteristics depending on the age of their youngest child when grandmothers are 60 to 64. In particular, mothers with a youngest child aged 1 to 3 are, on average, younger, more educated, marry later, and have their first child later than mothers whose youngest child is aged 4 to 7, consistent with a stronger attachment to the labor force (see Table A11). However, Table A11 shows that these characteristics develop monotonically across the three age groups 1-3, 4-7, 8-12 (e.g. the age at first birth and the education level is highest for mothers of the 1-3 group and lowest for mothers of the 8-12 group). Instead, the reform effects we find are non-monotonic (largest effects for the middle group), suggesting that the heterogeneity in reform effects is unlikely to be only due to differences in mothers' characteristics.

We test these hypotheses in Table 3, which shows heterogeneous reform effects by health status of the grandmother's partner, the proximity of the grandmother, and family composition. Panel A of Table 3 reports -by subgroup- the direct effects on grandmothers' total monthly hours worked and Panel B shows spillover effects on mothers' labor supply.

Health status of partner Table 3, Columns (1) and (2), show the results for grandmothers whose partner (mostly the grandfather) is unhealthy or healthy, respectively. We define the grandfather to be healthy if he has not claimed any disability insurance before age 50. As predicted, we only find significant effects on maternal labor supply for grandmothers who have a healthy partner. This is consistent with grandmothers with sick partners not having time for childcare even in the absence of the reform. It should be noted that the impact on grandmothers whose partner is unhealthy is very noisy and insignificant, i.e. as expected, these grandmothers do not change their labor supply in response to the reform in the first place.

Proximity of grandmothers Columns (3) and (4) of Table 3 show results for grandmother living further away from (closer to) their adult daughter, respectively, defined by whether prior to the reform they lived in a different (the same) neighborhood.<sup>20</sup> The impact on grandmothers' labor supply is similar in magnitude and significant for both groups. In terms of reform effects on *mothers*, we only find strong effects on mothers' labor supply, if they have a grandmother living nearby, as hypothesized. Instead effects are smaller and insignificant when the grandmother lives in a different neighborhood. In particular, the probability of employment and working full-time decline only for the subgroup with grandmothers living nearby, and the estimates in terms of employment probability are significantly larger for this group. The effect of the reform on mothers' working hours is twice as large for mothers with grandmothers living close by (albeit not statistically different). Thus, the finding that grandmothers living close have large impacts on their daughters' labor supply, while those that live in a different neighborhood (and thus were unlikely to provide regular childcare in the absence of the reform) do not, lend support to the time transfer channel.

**Family composition** Columns (5) and (6) of Table 3 explore the dimension of competition for grandmothers' time. For this purpose, we compare (among grandmothers with at least one daughter who has a child) grandmothers with exactly one maternal grandchild aged between 4 and 7 with the remainder of grandmothers.<sup>21</sup> Indeed we find important effects on mothers for the group of

<sup>&</sup>lt;sup>20</sup>A "neighborhood" forms a geographical unit within a municipality and is the lowest reported regional level. For details see CBS definition of *buurt*.

<sup>&</sup>lt;sup>21</sup>We focus on maternal grandmothers since they are most relevant in terms of taking care of grandchildren (see Section 2.2 and results in the following section on daughters-in-law). Moreover, we focus on mothers with youngest child aged 4 to 7, since we find the strongest effects for this subsample.

grandmothers with only one maternal grandchild in the relevant age range, while the impact on the other group is small and insignificant. More specifically, the reform causes the former group of mothers to work about 5.7 hours less per month and reduces their probability of being employed by 3 percentage points.

#### 4.4.3 Heterogeneity by Socioeconomic Status

In Table 4, we explore whether the direct and indirect effects of the pension reform vary by socioeconomic status (SES) of the (extended) family. We define socioeconomic status by the education level of the mothers and by whether grandmothers' income prior to the reform (when she is aged 53 to 56) is above or below the median. Because data on education are limited for the grandmothers' cohorts, we use mother's educational level as a proxy for the socio-economic status of the extended family.

Columns (1) and (2) of Table 4 explore heterogeneous impacts by whether the mother has higher education. Higher education is defined as having attended some form of higher education, including universities and universities of applied sciences (higher professional education). We find that only grandmothers with highly educated adult daughters increase their labor supply, by 9 hours per month. This may be due the fact that grandmothers with more educated daughters are themselves more educated as well. Highly educated women are likely to be more strongly attached to the labor force, working in an environment where extending employment is easier. Education is also an important indicator for knowledge of the pension reform. Consistently, we find that only mothers with higher education are affected in their labor supply (although the difference between the education groups is not significant). In particular, higher educated mothers work on average 8.5 hours less per month in response to the reform and are on average 4.4 percentage points less likely to be employed and 2.6 percentage points less likely to be full-time employed.

In Columns (3) and (4), we investigate the reform effects depending on the socioeconomic status of the grandmother, proxied by her income between the ages of 53 and 56. Similarly, we find that direct and spillover effects of the reform are larger for higher income grandmothers. High SES grandmothers work on average 12 hours more per month in response to the reform, while their adult daughters work on average 7 hours less and are on average 2 percentage points less likely to be full-time employed. Again, this is likely to be due to the fact that higher SES grandmothers are more aware of the reform and more attached to the labour market, and therefore react more strongly to the pension reform.

### 4.5 Grandfathers and Other Family Members

In this section, we analyze whether there are also spillover effects of grandfathers' on their daughters' labor supply. Moreover, we study the impact of grandmothers' labor supply on other family members in the middle generation, such as sons, daughters-in-law, and sons-in-law.

#### 4.5.1 Spillover Effects of Grandfathers

Grandfathers' labor supply is likely to also be affected since the reform applies to both genders. In fact, first-stage results on grandfathers' labor supply are even stronger than on grandmothers due to their stronger attachment to the labor force (Table 5). While both grandparents can provide childcare, previous studies show that grandmothers are more likely to be engaged in childcare activities (Jappens and Van Bavel, 2012; Janta, 2014). Therefore we expect grandfathers to have smaller impacts on daughters' labor supply, if the mechanism behind our results is indeed the "time transfer" channel. If instead "monetary transfers" are the main underlying factor, we expect to see a similar impact by grandfathers, as they could provide money equally well as grandmothers.

In Table 5, we compare the effect on (adult) daughters' labor supply of grandfathers (Column (1)) versus grandmothers (Column (3)). To better compare the magnitudes, we show the IV estimates here. We find that grandfathers have a limited impact on daughters' labor supply. The impact on all measures of labor supply (hours worked, employment probabilities, and probability of full-time employment) are an order of magnitude smaller than for grandmothers. While a grandmother working one hour more per month induces her daughter with young children to work close to 40 minutes less (-0.6), this figure is less than 10 minutes (-0.1) for the grandfather-daughter pair. While we also find a significant reduction in the probability of employment due to grandfathers working more, the magnitude is less than a third of the effect of grandmothers.

Our findings suggest that grandfathers play a positive (albeit substantially smaller) role than grandmothers in terms of providing childcare.<sup>22</sup> The findings in this section provide further supportive evidence for the time transfer channel.

#### 4.5.2 Spillover Effects on Other Family Members and Within-Household Inequality

For a more complete understanding of the reform and labor supply spillovers on (extended) family members, we investigate the impact of grandmothers' labor supply not only on (adult) daughters, but

<sup>&</sup>lt;sup>22</sup>An alternative explanation for the effects we find may be that an increase in grandfathers' labor supply affects adult daughters indirectly, via an (increasing) effect on their partners'/spouses' labor supply (compare Hurd (1990); Coile (2004); Stancanelli and Van Soest (2012); Lalive and Parrotta (2017)). However, we do not find significant spillover effects on partners/spouses in our context, neither of grandfathers (see Column (2) in Table 5) nor of grandmothers (Column (4)).

also on other family members in the middle generation, including sons-in-law, sons, and daughters-in-law. This allows us to paint a more complete picture of the full scope of the unintended side effects of pension reforms, including distributional effects within families.

Table 6 compares the impact of grandmothers' labor supply on her daughters, sons-in-law, sons, and daughters-in-law, whose youngest child is aged between 4 and 12. We find no significant impacts on sons or daughters-in-law. Moreover, the impact on daughters-in-law is less than a third of the effect on daughters. The results suggest that maternal grandmothers play a more important role in taking care of grandchildren, consistent with the survey evidence suggesting that the majority of grandparents providing childcare are maternal grandparents (more than 60%) (see Section 2.2 and, for example, Danielsbacka et al. (2019)). This finding sheds further light on the mechanisms. More specifically, finding larger effects for grandmothers' daughters and smaller effects for grandmothers' daughters-in-law is consistent with maternal grandmothers playing a more important role in providing childcare and thus with the time/childcare channel.

As for the core families with the youngest child aged 4 to 12, we have shown that in response to grandmothers' labor supply increases, mothers work less. Table 6 shows that their husbands (sons-in-law) work more, most likely to compensate for the loss in their wives' labor earnings.<sup>23</sup> Indeed, we find that there is no impact on overall household income. The finding that mothers of young children reduce their labor supply, while their husbands work more, has important implications for gender inequality within the household as well as in society overall.

# 5 Reform Effects on Grandchildren's Educational Achievement

We have shown that the pension reform and the resulting increase in grandmothers' labor supply led to a decrease in the labor supply of mothers with young children. This suggests a substitution effect away from grandparental care to maternal care, raising the question of whether this change affects children's educational performance.

For this purpose, we make use of data on children's performance on the Cito test, which is a high-stakes test taken at the end of primary school to place children into different tracks in secondary school (vocational, technical, academic). The performance on the test and the resulting track assignment have important long-run implications in terms of the likelihood of enrolling in college (which requires completing the academic track) and in terms of earnings and family formation outcomes (see, e.g., Dustmann et al. (2017) on the long-term effects of early track choice and Kaufmann et al. (2021) on the marriage market effects of university education). We explore the

<sup>&</sup>lt;sup>23</sup>As De Nardi et al. (2021) show for the Netherlands and the U.S., the presence of spousal earnings reduces the variability of household income and provides an important insurance mechanism. See Section 2.2 for supporting evidence by the LISS panel, that in the majority of cases, it is the mother who reduces her work hours to care for young children instead of the father.

reform impact on educational achievement in terms of the following outcomes: the number of correct answers on the test overall and in the math and verbal component, and the likelihood of receiving the recommendation for the highest (the academic) track in secondary school.

More specifically, we examine the implications for children's educational performance a few years after having been exposed to the change in childcare mode. Since we find effects on mothers' labor supply that depend on the age of the youngest child, we investigate reform spillovers on the performance of the youngest child based on its age when his/her grandmother was treated and aged 60 (while the Cito is administered when the child is age 11-12). Table A12 supports to the smoothness condition in that covariates for the Cito sample are balanced across the cutoff.

**Pooled Effects** Table 7 and Figure A10 present the estimated reform impacts on children's educational performance. Panel A of Table 7 and Figure A10 (a) show the results for children who were the youngest child aged 4 to 12 when their grandmother was 60. We find that the reform has positive effects on children's Cito performance. In particular, for children with grandmothers affected by the reform, the number of correct answers on the test is 14.6 percent of a standard deviation higher overall and by 10 percent of a standard deviation higher on the verbal part of the test (significant at the 5 and 10 percent level, respectively).

**Effects By Age Groups** We further split the sample by age groups, since the effects of grandmothers' on mothers' labor supply depended in important ways on the age of the youngest child. In particular, the increase in grandmothers' hours worked -and the resulting decrease in their availability for childcare- led to a strong decrease in mothers' hours worked, but only for children aged 4 to 7 (see Table 2). We therefore split the sample into children aged 4 to 7 years, and those aged 8 to 12 years.<sup>24</sup>

Panel B of Table 7 shows that results in Panel A are hiding a substantial amount of heterogeneity. In particular, we find strong positive effects on children who were between 4 and 7 years old, i.e. on those children whose mothers' labor supply decreased in response to the reform. Their overall number of correct answers in the Cito test increases by 31 percent of a standard deviation and the number of correct answers on the verbal and the mathematical component increase by 25 and 27 percent of a standard deviation, respectively (all significant at the one percent level). Moreover, we find that the youngest children aged 4 to 7 in families affected by the reform are substantially more likely to get a recommendation for the academic track in secondary school. More specifically the likelihood increases by 6.4 percentage points. The bottom part of Panel B in Table 7 presents reform

<sup>&</sup>lt;sup>24</sup>Panel B of Table A10 shows that there is no selection into taking the Cito test for the different age groups. We exclude children under the age of 4, because they are either too young to have taken the test or because their Cito test did not take place due to the COVID-19 pandemic.

impacts on children aged 8 to 12. For this age group, the estimates are small and insignificant. These patterns are also confirmed by the scatter plots in Figures A10 (b) and (c).

These results are in line with recent findings in the literature showing the importance of maternal care for young children's cognitive and non-cognitive skills. For example, Fort et al. (2020) find that one additional month in daycare as opposed to maternal care decreases IQ scores by 4.7 percent of a standard deviation. Extrapolating, this would imply that six additional months of fulltime maternal care (instead of formal care) increase IQ scores by nearly 30 percent of a standard deviation, aligning with our findings of a similar increase in test scores. Compared to Fort et al. (2020), in our case, children are exposed to additional hours of maternal care for a much longer period of time (instead of grandmaternal care). Similarly, Baker et al. (2008) analyze a Canadian universal childcare reform that increased the use of formal childcare and reduced maternal care time. They show that eligibility for the subsidized childcare plan leads to a decline in motor and social development scores by more than 10 percent of a standard deviation, equating to a treatmenton-the-treated effect of 75 to 133 percent of a standard deviation. Additionally, Gathmann and Sass (2018) find that a home care subsidy in the German state of Thuringia leads mothers to switch from formal to home care, particularly for boys. Using the Vineland Adaptive Behavior Scale (VABS) consisting of four subcategories (language skills, social skills, motor skills, daily activities), they find that the VABS of boys increases by 33 percent of a standard deviation. The effect sizes of these studies are comparable to ours, despite variations in the counterfactual childcare modes and ages of affected children,

**Effects By Gender** Our findings by gender paint a more nuanced picture for the latter age group. In Panel C of Table 7, we split the sample by gender. Figures A11 and A12 display the scatters plots by gender for the two age groups (age 4-7 and 8-12, respectively). While the reform effects are strongly positive for both girls and boys between ages 4 and 7, girls improve more in math, while boys improve more in verbal test scores.

For children aged 8-12, we find important negative spillover effects in terms of educational performance, but only for boys. The number of correct answers on the verbal component decreases by 23 percent of a standard deviation for boys in this age group. Moreover, it is particularly striking that their likelihood of receiving a recommendation for the highest (academic) track decreases by 9.1 percentage points (significant at the 5 percent level). This has critical implications for their future life outcomes because of decreased chance of enrolling in college. One potential explanation might be that grandmaternal supervision time (which decreases in response to the reform) is substituted for (at least in part) by unsupervised time for these older children (compare this to Aizer (2004), who finds that a lack of adult supervision after school can have important consequences for human capital development). Our findings are consistent with the literature showing that boys'

study behavior at this age depends more strongly on adult supervision.<sup>25</sup> The reform thus has very negative spillover effects on boys aged 8 to 12, since it decreases their likelihood of getting into the academic track in secondary school with important consequences for their long-term educational attainment, labor, and marriage market outcomes.

Effects By Mothers' Education Table A13 shows the impact separately for mothers with and without higher education. Not surprisingly, the positive impact for children aged 4 to 7 is driven by the group with highly educated mothers. It is consistent with our finding that families without highly educated mothers do not respond to the pension reform. Similarly, the negative effect on children aged 8 to 12 appears to also be driven by the group with highly educated mothers. In particular, for children aged 8 to 12 with highly educated mothers, coefficients are negative in terms of overall test scores, verbal skills and receiving a high-track recommendation (albeit not significant at conventional levels).

Substitution Patterns and Formal Care While we know that there has been a substitution away from grandmaternal care to maternal care for children aged 4 to 7, it is less clear what has happened in the case of children aged between 8 and 12. For these children, on average, mothers' labor supply did not decrease in response to an increase in grandmothers' labor supply. However, we find a strong negative reform effect on these children, especially boys, suggesting that there was a change in the mode of supervision in response to the decrease in grandmaternal care. This raises the question as to whether substitution has taken place towards formal after-school care. We, therefore, supplement our analysis with data on whether parents applied for childcare subsidies and for which type (daycare or after-school care), for how many hours, and for which child.

Table A14 presents the estimated reform impact on the probability of taking up and the hours of daycare subsidies as well as on the probability to take up and the hours of after-school care. For families with a youngest child aged 4 to 7, we do not find a significant change in the daycare or after-school care arrangement. Thus, grandmaternal care is substituted for by maternal care in that mothers reduce their labor supply in response to the decrease in grandmothers' availability.

For children aged 8-12, we find that the pension reform leads to a 3.2 percentage point increase in the probability of using subsidies for after-school care. In addition, these families also increase the number of hours of after-school care by 15 hours per month, which is significant at the ten percent level. Thus, for children of this age group, there appears to have been some substitution

<sup>&</sup>lt;sup>25</sup>As discussed in Bertrand and Pan (2013), boys are known to perform worse than girls on many noncognitive dimensions, such as in terms of conscientiousness, attention and behavioral difficulties, and inhibitory control. Related to these findings, boys' educational performance is more strongly affected by negative shocks/environments, such as poor school quality, living in a single-parent household, etc. (see, for example, Bertrand and Pan (2013) and Autor et al. (2016)).

away from grandmother supervision towards after-school care. It is not clear whether this increase fully makes up for the reduction in time availability of grandmothers, and it is possible that for the remaining time, children aged 8 and older are at home unsupervised for a few hours in the afternoon, as hypothesized above.

To sum up, interpreting the results in terms of the educational performance of children of different ages points to the following conclusions: children who are aged 4 to 7 when their grandmothers are affected by the reform benefit from the fact that the mother spends more time with them, as a substitute for grandmothers' care. This is consistent with the growing literature showing the importance of parental investment and child development (e.g., Baker et al., 2008; Fort et al., 2020; Baker et al., 2019). For children aged 8 to 12, we find negative effects on high-track recommendations which are concentrated on boys, suggesting that the substitution away from grandmothers' care towards either after-school care or no adult supervision (for a few hours after school) during the years prior to the high-stake test has important negative effects on the performance of boys. This is consistent with the finding that especially boys at this age need adult supervision for their human capital development (e.g., Aizer, 2004). Also, the literature provides evidence that the timing of policies matters for children's skill development (e.g., Caucutt and Lochner, 2020). Moreover, the quality of childcare in the Netherlands could be one potential reason for our results. Both expenditures and the teacher-child ratio of pre-primary school and after-school care in the Netherlands were below the OECD average and at a similar level compared to the U.S. during our sample period (OECD, 2017).

# 6 Reform Effects on Child Penalty

Reducing gender inequality in the labor market is high on the policy agenda. The existing literature has shown that children have a large and persistent impact on the gender gap in labor market outcomes (Kleven et al. (2019a,b, 2020)). The Netherlands faces a similar situation as the U.S. and other developed countries. In particular, the monthly gender wage gap in 2014 was 41.8% (women earn EUR 580 for every EUR 1,000 earned by a man), and thereby the Netherlands is among the OECD countries with a large gender gap (OECD, 2019a).

In this section, we connect our empirical findings to this debate and aim to address the question of whether grandmothers' retirement decisions affect the gender gap and child penalties. Building on Kleven et al. (2019a), we first estimate the causal long-run reform impact by comparing the effect of having a child on the labor market trajectories of mothers with treated grandmothers to mothers with untreated grandmothers. Second, we compare the differences in child penalties (i.e., relative loss women experience compared to men at a given year due to children) between

mothers with treated grandmothers and untreated grandmothers (for details on the estimation see Appendix C.2). While the literature on gender gaps and child penalty shows whether and to what extent women's labor market outcomes converge to men's outcomes, we are interested in whether the pension reform causally leads to a *slower* convergence due to its spillovers on maternal labor supply.

The child penalty results are based on a sample of parents for whom we observe labor market outcomes in all years from four years prior to eight years after the birth of their child. This leads to a balanced sample of women and men whose first child was born between the years 2010 and 2014.<sup>26</sup> We compare women and men, with treated (grand)mothers born between January 1950 and December 1951, with those with control (grand)mothers born between January 1948 and December 1949. This yields a sample of around 12,000 men and 12,000 women for each treatment group who we can follow over 13 years.<sup>27</sup> Since we only found negative effects on daughters' labor supply (as opposed to daughters-in-law), we focus on the middle generation that has a direct relation to the treatment generation, i.e. (adult) daughters and sons.

Panel (a) of Figure 3 compares the development of mothers' total hours worked around the birth of their first child (marked as event time zero) for women with treated (blue dots) and untreated grandmothers (black triangles). The 95 percent confidence intervals are shown by the shaded area. We find that women experience a sharp drop in their monthly hours worked within the first year after birth, which amounts to a 20 percent drop relative to their pre-birth work hours.

However, women with treated grandmothers recover more slowly than women with untreated grandmothers. This difference becomes significant at the five percent level one year after birth and the gap increases substantially in the following years. The pension reform did not only lead to a short-run decline of maternal labor supply, but also had dynamic effects, as it led to a slower recovery of the working hours of mothers with young children.

Panel (b) of Figure 3 compares the estimated child penalties for women (blue dots) relative to men (black triangles) separately for treated (left panel) and control groups (right panel). The long-run relative child penalty faced by women eight years after birth is reported at the bottom of each panel. We observe that the gender gap in total hours worked starts to flatten and remains at 30 percent eight years after birth for the control group (i.e., with grandmothers not treated by the reform). In contrast, for the treatment group, the gap continues to widen, and the long-run gap in total hours worked reaches 36 percent eight years after the birth of the first child. Similarly, we also find

<sup>&</sup>lt;sup>26</sup>We exclude teenage births by dropping observations with first birth before age 20 and exclude late entry into parenthood after the age of 40. Note that using a different event window changes the composition of birth cohorts, but leads qualitatively to the same findings.

<sup>&</sup>lt;sup>27</sup>For the child penalty analysis, we use an event-study design rather than the RD design. Here we take a two year window around 1950 for sample size considerations. Our findings are robust to using only families with grandmothers who were born closer to January 1950, leading to a smaller sample size. Results are available upon request.

that the reform leads to a slower recovery of monthly labor earnings. Figure A13 shows that the dynamic treatment effects and the relative child penalty in terms of earnings are indeed similar to the ones for hours.<sup>28</sup>

Overall, we find that the changes in grandmothers' labor supply decisions do not only affect maternal labor supply in the short run, but there are also dynamic spillover effects in the long run. The decrease in time availability of grandmothers to provide childcare leads to a significant reduction in mothers' long-run labor supply and to a substantial increase in the child penalty and in the gender gap within households and in society overall.

### 7 Conclusion

This paper provides the first estimates of spillover effects of old age pension across three generations. Specifically, we study the impact on the labor supply of family members of the middle generation and show the resulting effects on grandchildren's academic performance by exploiting a cohort-based pension reform in the Netherlands. We show that a one-hour increase in grandmothers' hours worked causes their adult daughters with young school-age children to work 40 minutes less. In contrast, the change in grandmothers' labor supply does not affect adult daughters without children or older children, nor does it affect sons or daughters-in-law. Combined with the heterogeneity analysis, our evidence indicates the importance of time transfers provided by grandparents, and in particular by maternal grandmothers.

In addition to the impacts on the middle generation, we also investigate reform effects on grandchildren. We find a sizeable positive impact on the educational performance of children who were aged 4 to 7 when their grandmothers were most affected by the pension reform. These children experienced a reduction in their mothers' labor supply and an increase in grandmothers' labor supply, suggesting a substitution away from grandparental to maternal care. Interestingly, for older children who were aged 8 to 12, we find adverse effects, that are predominantly concentrated on boys. In particular, we find a significant decline in the probability of being recommended to the academic track of secondary school with critical long-run consequences.

Our findings have important policy implications. First, our results show that pension reforms aimed at increasing labor market attachment for the elderly generation can have unintended and critical consequences for younger generations, including adult daughters and grandchildren. To further illustrate this point, we follow the framework proposed by Hendren and Sprung-Keyser (2020) and calculate –under different sets of assumptions– the Marginal Value of Public Funds of

<sup>&</sup>lt;sup>28</sup>In this analysis, we use grandmothers' sons in the relevant age group to construct men's labor market outcomes. However, if we were to use the women's husbands (i.e. the grandmothers' sons-in-law) to construct the gender gap, the difference in the gap would be even larger because sons-in-law increase their hours worked (see Panel B of Table 5), suggesting that the reform had an even stronger impact on the gender gap within the household.

the Dutch reform studied in this paper. Under the strong assumption (made for illustrative purposes only) that the government only cares about income tax revenue, and the impact on maternal labor supply lasts for up to eight years, we show that the loss in tax revenue from the drop in maternal labor supply of the adult daughters would outweigh the gain in tax revenue from delaying the retirement of grandmothers (see Appendix D for detailed steps of the calculation). Second, the positive educational outcomes of children aged 4 to 7 point to the importance of the quality of care. High-quality childcare provided by mothers can be made possible and shared by both parents through more generous parental leave policies or by improving the quality of formal care provision. Third, the negative impact on boys aged 8-12 suggests that unsupervised time at home due to a lack of grandparental care and/or low-quality after-school care can negatively affect children's performance in high-stake tests, with decisive long-run implications. When reforming the pension system, governments should take such spillover effects on childcare arrangements into account and improve childcare provision, especially after-school care. Finally, our results are meaningful for recent policy discussions on the gender gap and the child penalty. We show that women whose mothers delay retirement due to pension reforms face a much larger child penalty eight years after the first childbirth, relative to women whose (grand)mothers could retire earlier. We thereby provide the first evidence that pension reforms can have unintended implications for the child penalty and gender gap within households and in society overall.

Two features of the Netherlands are important in interpreting the external validity of our findings. First, while Dutch women have a high labor market participation rate, most women work part-time. Especially, fathers often work (close to) full-time, and mothers part-time. This could be the reason why we find a sizable adjustment in mothers' working hours, as adjusting the percentage of part-time work is common in the Dutch labor market. Second, more than half of Dutch primary schools have so-called traditional school hours, where children are free on Wednesday afternoons and sometimes Friday afternoons with long lunch breaks at home. This situation is not unique in the Netherlands; many European countries, such as Germany, France and Italy, have a similar organization of the school day (Kamette, 2011; Felfe et al., 2016; Dehos and Paul, 2023). Grandparental care can be complementary to these unfilled childcare hours. Thus, grandmothers working more leads to mothers needing to work less to care for their children. Had the school hours mirrored the regular working hours, the impact on the labor supply of mothers with young school-age children might have been smaller.

Although at first glance the estimates are only applicable to old-age pension reforms, the actual relevance extends further. Our paper points to an essential policy implication: public policies can trigger multigenerational spillover effects with important distributional consequences. While outside the scope of our paper, we believe examining such spillover effects across generations for other public policies is a fruitful avenue for future research.

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# **8** Tables and Figures

Table 1: Impact on mothers' labor supply

	F	uzzy RD estima	ates	
	(1)	(2)	(3)	Means at cutoff
Panel A: Reduced form estimates - Mothers' labor supply outcomes				
Total monthly hours worked	-4.443** [1.767]	-4.774*** [1.777]	-4.912*** [1.772]	78.876 [47.744]
Optimal bandwidth	5.882	5.367	5.347	
Obs. Mothers	15156	15156	15156	4018
Panel B: Fuzzy RD estimates - First-stage: Impact on Grandmother's (C Total monthly hours worked	7.080***	oor supply 7.264*** [1.690]	6.367*** [1.593]	34.418 [47.608]
LATE: Impact on mothers' labor supply				
Total monthly hours worked	-0.553** [0.249]	-0.552** [0.247]	-0.630** [0.282]	78.876 [47.744]
Optimal bandwidth	7.952	7.126	7.324	
F-Stat	16.949	18.474	15.979	
Obs. Mothers	20711	20711	20711	4018
Controls Sector FE	NO NO	YES NO	YES YES	

Source: Authors' calculations from the CBS data.

Note: Panel A reports reduced form estimates of reform impacts on grandmothers' total monthly hours worked, and Panel B reports 2SLS fuzzy RD estimates (first-stage and LATE) of grandmothers' labor supply on mothers' total monthly hours worked. The running variable is the grandmother's birthdate, centered around January 1950. Columns 1, 2, and 3 show the results without controls, with controls, and with both controls and sector fixed effects, respectively. We use local linear regressions with the optimal bandwidth, generated by the Calonico et al. (2014) and Calonico et al. (2018) procedure. Sample means at the cutoff (measured three months before the cutoff) are reported in Column 4. All outcomes are measured when the grandmothers are between the ages of 60 and 64. Robust standard errors clustered at the grandmothers' level are in parentheses. \*\*\* p<0.01, \*\* p<0.05, \* p<0.1.

Table 2: Mechanisms I: Effects by age of the youngest child

			Childcare need		
		more	less/no		
		Age of the	youngest child		
	1-3	4 - 7	8-12	13 - 18	No child
	(1)	(2)	(3)	(4)	(5)
Panel A: Reduced form estimates Mothers' labor supply outcomes	-				
Total monthly hours worked	-3.202*	-6.855***	-2.051	1.257	-1.197
	[1.747]	[2.051]	[2.028]	[3.551]	[2.023]
Optimal Bandwidth	5.082	4.740	8.657	7.301	6.847
Obs. Mothers	15799	10887	11378	4392	9368
Panel B: Fuzzy RD estimates -					
<b>First-stage:</b> Impact on GM's tota		. •			
Total monthly hours worked	6.589***	6.841***	7.256***	5.782**	3.781*
	[1.513]	[1.835]	[2.068]	[2.927]	[2.031]
LATE: Impact on mothers' labor	supply				
Total monthly hours worked	-0.300	-0.808**	-0.276	0.221	-0.133
·	[0.212]	[0.328]	[0.292]	[0.585]	[0.484]
Optimal bandwidth	8.219	6.701	8.503	8.337	8.450
F-Stat	18.981	13.898	12.310	3.902	3.464
Obs. Mothers	24429	15668	11378	4984	12289

Note: Panel A reports reduced form estimates on the mother's monthly hours worked by the age of the youngest child. Panel B reports 2SLS fuzzy RD estimates (first-stage and LATE) of grandmothers' total monthly hours worked on the mother's monthly hours worked by the age of the youngest child. The running variable is the grandmother's birthdate, centered around January 1950. Columns 1 - 3 show the results for families with childcare needs based on the age of the youngest child (1 - 3, 4 - 7, 8 - 12, respectively). Columns 4 and 5 show results for families with little or no childcare need (youngest child aged 13 - 18 and without children, respectively). All outcomes are measured when the grandmothers are between the ages of 60 and 64. All specifications use local linear regression with an optimal bandwidth including controls and sector fixed effects. Robust standard errors clustered at the grandmothers' level are in parentheses. \*\*\* p<0.01, \*\*\* p<0.05, \*\* p<0.1.

Table 3: Mechanisms II: Heterogeneous effects (reduced form)

		nother's ner is		er's residence borhood	Number of maternal grandchildren aged 4-7	
Subgroups	unhealthy	healthy	different	same	more or other age	only one
	(1)	(2)	(3)	(4)	(5)	(6)
Panel A: Impact on GM'	labor supply	y				
Total monthly hours worked	ed 5.473	5.956***	6.770***	5.098*	8.496***	5.050**
	[5.972]	[1.774]	[1.920]	[3.084]	[2.886]	[2.066]
p-va	lue 0.9	939	0.	631	0.	331
Optimal bandwidth	6.865	6.865	6.865	6.865	6.865	6.865
Obs. Grandmothers	1333	16597	13409	4521	7420	10510
Panel B: Impact on moth	ers' labor su	pply				
Total monthly hours work	ed -9.104	-4.642**	-3.891*	-8.512**	-4.310	-5.668**
	[6.165]	[1.837]	[2.048]	[3.464]	[2.870]	[2.236]
p-va	lue 0.5	500	0.	253	0.	711
Optimal bandwidth	5.403	5.403	5.403	5.403	5.403	5.403
Obs. Mothers	1129	14027	11308	3848	6273	8883
Other labor supply measu	res					
Prob(employed)	-0.008	-0.026**	-0.013	-0.060**	-0.016	-0.031**
	[0.045]	[0.129]	[0.014]	[0.024]	[0.020]	[0.016]
p-va	lue 0.7	717	0.	096	0.	561
Optimal bandwidth	6.980	6.980	6.980	6.980	6.980	6.980
Obs. Mothers	1333	16597	13409	4521	7420	10510
Prob(full-time employed)	-0.046*	-0.007	-0.009	-0.018	-0.010	-0.011
	[0.024]	[0.007]	[800.0]	[0.013]	[0.011]	[0.008]
p-va	lue 0.1	123	0.	558	0.	915
Optimal bandwidth	7.817	7.817	7.817	7.817	7.817	7.817
Obs. Mothers	1553	19158	15505	5206	8547	12164

Note: This table shows heterogeneous effects of the reform on grandmothers' and mothers' labor supply (reduced form). Columns 1 and 2 show the results by the health status of the grandmother's partner. Partners are defined as healthy if they haven't claimed any disability insurance before age 54. Columns 3 and 4 show the results by the proximity of adult daughters (mothers) to grandmothers. We define the grandmother to be nearby when the mother and grandmother live in the same neighborhood. Columns 5 and 6 show the results by the number of maternal grandchildren aged 4-7. All outcomes are measured when the grandmothers are between the ages of 60 and 64. All specifications use local linear regression with an optimal bandwidth including controls and sector fixed effects. Robust standard errors clustered at the grandmothers' level are in parentheses. The p-values are from a test of the hypothesis that the coefficients are equal. \*\*\* p<0.01, \*\* p<0.05, \* p<0.1.

Table 4: Mechanisms III: Heterogeneous effects by socioeconomic status (reduced form)

	Mother has higher education			other has above d. income
	NO	YES	NO	YES
	(1)	(2)	(3)	(4)
Panel A: Impact on GM' lal	or supply			
Total monthly hours worked	-0.920	9.018**	2.557*	11.736***
	[2.944]	[2.495]	[1.363]	[2.869]
p-value	(	0.008		0.004
Optimal Bandwidth	6.882	6.882	6.861	6.861
Obs. Mothers	5251	7077	8984	8908
Panel B: Impact on Mothers	s' labor su	pply		
Total monthly hours worked	-3.312	-8.471***	-2.966	-7.048***
·	[3.066]	[2.604]	[2.472]	[2.508]
p-value	(	0.203		0.249
Optimal Bandwidth	5.571	5.571	5.420	5.420
Obs. Mothers	4427	5985	7635	7488
Prob(Employed)	-0.043	-0.044**	-0.022	-0.028
	[0.026]	[0.019]	[0.018]	[0.017]
p-value	(	0.980		0.801
Optimal Bandwidth	5.793	5.793	7.008	7.008
Obs. Mothers	4427	5985	10454	10214
Prob(Full-time employed)	0.004	-0.026**	0.002	-0.022**
_ ,	[0.009]	[0.012]	[0.008]	[0.010]
p-value	(	0.045		0.075
Optimal Bandwidth	8.265	8.265	7.838	7.838
Obs. Mothers	6872	9323	10454	10214

Note: This table shows heterogeneous effects of the reform on grandmothers' and mothers' labor supply (reduced form). Columns 1 and 2 show the results by mothers' education. Mothers with higher education consist of mothers who have attended some colleges, incl. academic colleges (WO) and colleges of applied sciences (HBO). Columns 3 and 4 show the results by whether grandmothers' average income between aged 53-56 (predetermined) is above the median or not. All outcomes are measured when the grandmothers are between the ages of 60 and 64. All specifications use local linear regression with an optimal bandwidth including controls and sector fixed effects. Robust standard errors clustered at the grandmothers' level are in parentheses. The p-values are from a test of the hypothesis that the coefficients are equal. \*\*\* p<0.01, \*\* p<0.05, \* p<0.1.

Table 5: Grandfathers' vs. grandmothers' effect

	Grand	lfathers'	Grandn	nothers'						
Family member	Daughter	Partner	Daughter	Partner						
	(1)	(2)	(3)	(4)						
Panel A: Hours worked										
First-Stage: Impact on grandparent's total monthly hours worked										
	26.075***	24.858***	6.367***	6.185***						
	[2.186]	[2.016]	[1.593]	[1.567]						
<b>LATE:</b> Impact on family members' laborates	or supply									
Total monthly hours worked	-0.110**	0.018	-0.630**	-0.186						
•	[0.055]	[0.057]	[0.282]	[0.322]						
Optimal bandwidth	8.062	8.734	7.324	7.520						
F-Stat	142.283	152.022	15.979	15.577						
Obs. Partners/ Daughters	23609	19846	20711	14318						
Panel B: Other labor supply measures										
LATE: Prob(employed)	-0.001***	0.000	-0.003*	-0.003						
	[0.001]	[0.001]	[0.002]	[0.002]						
Optimal bandwidth	7.708	8.676	7.915	8.086						
F-Stat	136.958	151.212	16.36	16.234						
Obs. Partners/ Daughters	20716	19846	20711	16228						
LATE: Prob(full-time employed)	0.000	0.000	-0.002	0.001						
	[0.000]	[0.000]	[0.001]	[0.002]						
Optimal bandwidth	8.712	8.887	8.764	8.307						
F-Stat	157.376	153.926	18.40	16.912						
Obs. Partners/ Daughters	23609	19846	23497	16228						

Note: This table shows the coefficient estimates of grandparents' total monthly hours worked on their partners' and adult daughters' (mothers') labor supply (Fuzzy RD estimates). Panel A reports first- and second-stage coefficients and panel B only reports LATE coefficients (first-stage results are available upon request). Columns 1 - 2 refer to the grandfather, and Columns 3 - 4 refer to the grandmother. An indicator for the grandparent being born since January 1950 serves as the instrument for the grandparent's total monthly hours worked. All outcomes are measured when the grandparent affected by the reform is between the ages of 60 and 64. All columns consider family members with a youngest (grand)child aged 4-12 when the grandparent is aged 60-64. All specifications use local linear regression with an optimal bandwidth, including controls and sector fixed effects. Robust standard errors clustered at the grandparent's level are in parentheses. \*\*\* p<0.01, \*\* p<0.05, \* p<0.1.

Table 6: Impact on other family members

	Grandmothers'						
Family member	Daughters	Sons-	Sons	Daughters-			
		in-law		in-law			
	(1)	(2)	(3)	(4)			
Panel A: Hours worked							
First-Stage: Impact on GM's total labor s	upply						
	6.367***	6.374***	5.233***	5.449***			
	[1.593]	[1.460]	[1.684]	[1.691]			
LATE: Impact on family members' labor	supply						
Total monthly hours worked	-0.630**	0.729**	0.619	-0.191			
•	[0.282]	[0.340]	[0.435]	[0.313]			
Optimal bandwidth	7.324	9.094	8.651	8.659			
F-Stat	15.979	19.048	9.661	10.388			
Obs. Family members	20711	24297	16773	16596			
Panel B: Other labor supply measures							
LATE: Prob(employed)	-0.003*	0.004**	0.002	-0.002			
	[0.002]	[0.002]	[0.002]	[0.002]			
Optimal bandwidth	7.915	8.906	8.762	8.906			
F-Stat	16.36	19.604	9.749	10.215			
Obs. Family members	20711	21549	16773	16550			
LATE: Prob(full-time employed)	-0.002	0.003	0.002	-0.001			
• • •	[0.001]	[0.002]	[0.003]	[0.002]			
Optimal bandwidth	8.764	8.678	9.366	9.107			
F-Stat	18.40	18.259	11.092	11.092			
Obs. Family members	23497	21767	18767	18570			
LATE: HH labor income	21.	721	18	.456			
	[13.	258]	[15	.136]			
Optimal bandwidth	8.3	323	9.	132			
F-Stat	17.	519	11	.182			
Obs. Family members	21	767	18	3570			

Note: This table shows the coefficient estimates of grandmothers' total monthly hours worked on other family members' labor supply, namely adult sons, daughters-in-law, and sons-in-law of the grandmothers (Fuzzy RD estimates). Panel A reports first- and second-stage estimates, and Panel B only reports LATE coefficients (first-stage results are available upon request). An indicator for the grandmother being born since January 1950 serves as the instrument for the grandmother's total monthly hours worked. All outcomes are measured when the grandmother affected by the reform is between the ages of 60 and 64. Household income is only considered for daughters/ sons with a partner, i.e., for this outcome the number of observations and F-statistics of column (2)/(4) apply. All columns consider family members with a youngest (grand)child aged 4-12 when the grandmother is aged 60-64. All specifications use local linear regression with an optimal bandwidth, including controls and sector fixed effects. All income measures are CPI-adjusted for the year 2015. Robust standard errors clustered at grandmother's level are in parentheses. \*\*\* p<0.01, \*\* p<0.05, \* p<0.1.

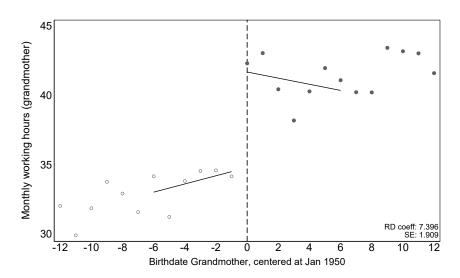
Table 7: Effects on children's educational performance (reduced form)

RD estimates	Number	of correct ans	wers (Cito)	High
	Verbal	Math	Overall	track
	(1)	(2)	(3)	(4)
Panel A: All youngest children				
Aged between 4 - 12	0.101*	0.084	0.146**	0.021
	[0.057]	[0.056]	[0.068]	[0.022]
Optimal bandwidth	5.998	6.291	5.320	6.471
Obs. Children	4232	5025	4232	5025
Panel B: By age groups				
Aged between 4 - 7	0.249***	0.271***	0.305***	0.064*
	[0.089]	[0.078]	[0.096]	[0.034]
Optimal bandwidth	5.495	6.652	5.511	5.589
Obs. Children	2358	2795	2358	2358
Aged between 8 - 12	-0.013	0.017	0.013	-0.032
	[0.093]	[0.100]	[0.114]	[0.028]
Optimal bandwidth	7.136	5.933	5.599	8.364
Obs. Children	1744	1268	1268	1984
Panel C: By age groups and gender				
Girls aged between 4 - 7	0.163	0.300***	0.289**	0.070
	[0.116]	[0.109]	[0.133]	[0.044]
Boys aged between 4 - 7	0.305**	0.181	0.263*	0.040
-	[0.134]	[0.111]	[0.143]	[0.051]
p-value	0.444	0.458	0.910	0.667
Obs. Girls	1213	1421	1213	1213
Obs. Boys	1145	1374	1145	1145
Girls aged between 8 - 12	0.061	0.086	0.154	0.012
	[0.119]	[0.136]	[0.152]	[0.039]
Boys aged between 8 - 12	-0.234*	-0.073	-0.232	-0.091**
	[0.131]	[0.138]	[0.161]	[0.036]
p-value	0.118	0.456	0.107	0.075
Obs. Girls	892	782	648	1022
Obs. Boys	859	739	626	969

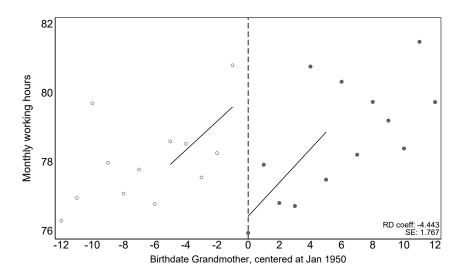
Note: This table shows reduced-form impacts on the education outcomes of children. Panel A shows results for the youngest children aged 4 - 12. Panel B presents results separately for the youngest children aged 4 - 7 and 8 - 12. Panel C presents results separately for age groups and gender of the children. Columns 1 - 3 report effects on the number of correct answers in the verbal part, mathematical part, and the overall Cito test, respectively. These columns are based on standardized outcomes and thus measure effects in percent of the standard deviation. Column 4 shows the impact on the probability of obtaining a secondary school recommendation for the highest (academic) track (VWO). All specifications use local linear regression with an optimal bandwidth and include controls. Robust standard errors (clustered by the primary school the child attends) are in parentheses. \*\*\* p<0.01, \*\* p<0.05, \* p<0.1.

Figure 1: RD plots: Grandmothers' and mothers' total hours worked

#### (a) Total hours worked by grandmothers (first-stage)



#### (b) Total hours worked by mothers (reduced-form)



*Note:* Panel (a) of Figure 1 shows the scatter bin plot of grandmothers' total monthly hours worked as a function of distance to the cutoff, which is grandmothers' birth month being January 1950. Panel (b) of Figure 1 shows the scatter bin plots of the mother's labor supply as a function of distance to the cutoff, which is the grandmother's birth month being January 1950. The solid line is a linear polynomial fit of each outcome on the running variable based on the optimal bandwidth generated by Calonico et al. (2014) and fit separately left and right of the cutoff. Reported coefficients are RD estimates without controls. For estimations including controls, see Tables 1 and A9.

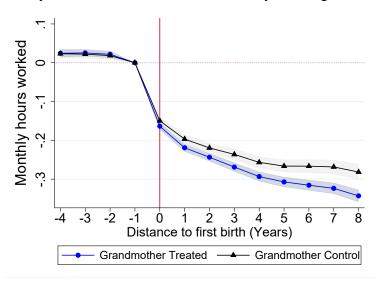
Figure 2: RD plots: Mothers' total hours worked by age of the youngest child

# (a) Mothers with youngest child aged 1-3 (b) Mothers with youngest child aged 4-7 Monthly working hours Monthly

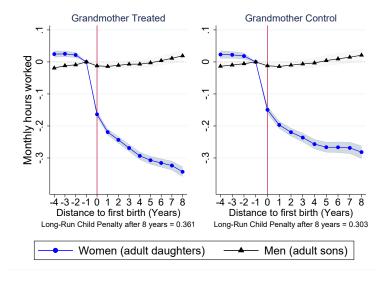
*Note:* Figure 2 shows the scatter bin plot of mothers' total monthly hours worked as a function of distance to the cutoff, considering mothers with a youngest child aged 1-3, 4-7, 8-12, and 12-18, respectively. Each plot considers the cutoff of the grandmother's birth month as January 1950. The solid line is a linear polynomial fit of each outcome on the running variable based on the optimal bandwidth generated by Calonico et al. (2014) and fit separately left and right of the cutoff. Reported coefficients are RD estimates without controls. For estimations including controls, see Table 2.

Figure 3: Dynamic treatment effects and child penalty

#### (a) Dynamic treatment effects on monthly working hours



#### (b) Relative child penalty by treatment status



*Note:* Panel (a) of Figure 3 shows the evolution of mothers' total monthly hours worked from 4 years before and to 8 years after they gave birth to their first child. It compares the monthly working hours of treated mothers (blue dots), whose (grand)mothers were born between January 1950 and December 1951 and thus treated by the pension reform, to those of control mothers (black triangles), with untreated (grand)mothers born between January 1948 and December 1949. Event time 0 marks the birth of the first child. Panel (b) of Figure 3 depicts the child penalty in total monthly working hours (including zeros) by treatment status. The left figure presents the child penalty for men and women with treated grandmothers and the right figure for men and women with control grandmothers. Blue dots document women's and black triangles indicate men's monthly working hours, the difference in between represents the child penalty. The long-run relative child penalty after 8 years (i.e., the relative loss women experience compared to men) is reported below each sub-graph. The value at t = -1 is normalized to zero so that coefficients measure the impact of the first child relative to the year before birth. The shaded areas indicate the 95 percent confidence interval.

# **For Online Publication**

# Spillover Effects of Old-Age Pension across Generations: Family Labor Supply and Child Outcomes

# Online Appendix

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# **List of Tables**

1	Impact on mothers' labor supply	36
2	Mechanisms I: Effects by age of the youngest child	37
3	Mechanisms II: Heterogeneous effects (reduced form)	38
4	Mechanisms III: Heterogeneous effects by socioeconomic status (reduced form)	39
5	Grandfathers' vs. grandmothers' effect	40
6	Impact on other family members	41
7	Effects on children's educational performance (reduced form)	42
<b>A</b> 1	Impacts on sample selection	11
A2	Summary statistics	12
A3	Summary statistics of children	13
A4	Balance test: reform impacts on covariates	14
A5	Impact on mothers' labor supply (other outcomes)	15
A6	Characteristics of compliers	16
A7	Placebo test: reform impacts on labor supply of mothers with inactive grandmothers	17
A8	Reform impacts on mother's fertility outcomes	18
A9	Reform impacts on grandmothers' labor supply	19
A10	Impacts on sub-sample selection	20
A11	Summary statistics of mothers by the age of youngest child	21
A12	Smoothness of children's covariates (reduced form)	22
	Heterogeneous effects on children's educational performance by mothers' education	23
A14	Impacts on subsidy take-up (reduced-form)	24

# **List of Figures**

1	RD plots: Grandmothers' and mothers' total hours worked	43
2	RD plots: Mothers' total hours worked by age of the youngest child	44
3	Dynamic treatment effects and child penalty	45
<b>A</b> 1	Distribution of age at exiting employment by treatment status	25
A2	Survey evidence on childcare modes	26
A3	Smoothness of the density around the cutoff	27
A4	Balance test: covariate scatter plots	28
A5	Cumulative Distribution of grandmothers' hours worked by treatment status	29
A6	RD coefficients by varying bandwithds	30
A7	RD plots: Mothers' additional labor supply outcomes	31
A8	RD estimate plots: Placebo January cutoffs	32
A9	RD plots: Placebo January cutoffs	33
A10	RD plots: Children outcomes	34
A11	RD plots: Children's outcomes by gender (aged 4 - 7)	35
A12	RD plots: Children's outcomes by gender (aged 8 - 12)	36
A13	Dynamic treatment effects and child penalty in labor earnings	37

# A Additional Details on the Institutional Background

#### A.1 The Dutch pension system

The Dutch pension system consists of three pillars: the Pay-as-You-Go state pensions (AOW), occupational pensions, and individual savings. The first pillar, the state pensions, provide all Dutch residents a flat-rate pension at their birth cohort specific AOW claiming age. AOW benefits depend on years of residence and partnership status and are not related to earnings and contributions paid before retirement. They are financed by income taxes and are linked to the minimum wage (OECD, 2019b). Individuals can not claim AOW pension benefits before when they retire earlier.

The second pillar, the occupational pensions, which we focus on in our analysis, are collective pension schemes connected to a specific industry or company, capital-funded, and managed by pension funds. The majority of these schemes are of the defined benefit type. Contribution to the second pillar is mandatory, and more than 90 percent of the workers in the Netherlands contribute to a collective pension fund via their employer. The contribution rate is 14% of gross wages, of which 70% is contributed by the employers and 30% by the employees. These schemes typically aim at a replacement rate of about 80% (including the AOW benefits) of average pay after 40 years of service (Bovenberg and Gradus, 2015). Retirement before the statutory AOW claiming age is only possible through the occupational pensions, which have sectoral early pension schemes as part of the collective agreements.

<sup>&</sup>lt;sup>1</sup>The AOW claiming age was set at age 65. Since 2012, the state pension claiming age was set to gradually increase, reaching 66 in 2018 and 67 in 2021. For our baseline sample of grandmothers, their state pension claiming ages are between 65 and 2 months and 65 and 3 months. The AOW age increased from 65 and 2 months to 65 and 3 months for people born since November 1949. See Rabaté et al. (2024) for more details of the AOW reform.

The third pillar consists of non-mandatory savings. It is relatively small in the Netherlands and provides around 5% of pension income.

#### A.2 The evolution of Dutch early retirement schemes

The early retirement (ER) schemes are part of the collective labor agreements, which constitute the basis of the second pillar occupational pension schemes. In the Netherlands, the early retirement schemes were first introduced in the 1970s at a flat rate and were financed on a pay-as-you-go basis. The replacement rates vary by sectors and even by firms within sectors but are generally considered financially attractive. The average replacement rate is 80 percent of previous gross earnings. The flat-rate ER schemes were attractive and not actuarially fair.<sup>2</sup> The earliest possible age to claim occupational pensions is between ages 55 and 60, depending on the sectoral schemes.

In the early 1990s, the Dutch social partners started to replace the flat-rate ER schemes with actuarially adjusted schemes due to concerns about the long-run financial sustainability. The ER scheme started initial transitioning from the generous and actuarially unfair VUT schemes towards capital-funded, actuarially fair, and less generous schemes. Under the new ER schemes, workers receive lower pension benefits if they retire earlier than the statutory retirement age. However, the adjustment is slow and early retirement is still very attractive. The years spend on early retirement counted for the accrual of pensions via accumulated years of work experience. At age 65, the early retirement benefit was replaced by the regular AOW and an old-age occupational pension. The benefit level depends on years worked (including the years in early retirement) and average lifetime earnings. Moreover, contributions to the ER schemes were tax-deductible. The tax advantage amounted to about 25% of the net early retirement allowance (Euwals et al. (2010)). Therefore, retiring early was common. Approximately 80% of all workers retired at the age of 62 or younger before 2006 (Statistics Netherlands (2009)).

In 2006, there was a major reform of the early retirement schemes. The goal was to encourage labor market participation of the elderly by speeding up the transition towards an actuarially fair early retirement system. The two-tiered system was unified by applying the benefit formula to all pensioners and adjusting early retirement in an actuarially fair manner. Moreover, the early retirement tax advantages was eliminated. The general plan of the reform was announced in 2000 by the first Balkenende cabinet. The goal was to encourage labor market participation of the elderly by speeding up the transition towards an actuarially fair early retirement system. The second Balkenende cabinet made several proposals to speed up the cancellation of the favorable tax treatment of the ER schemes in 2004, which has entailed one of the largest union demonstrations in Dutch history in October 2004. In November 2004, the proposal of bill No. 29760 was passed by the House of Representatives and adopted by the Senate in February 2005. The bill was published in the Official Gazette 115 of March 10, 2005.

From that date onwards, all sectors and industries introduced new pension schemes that are more actuarially fair and flexible. For example, the Dutch government announced to increase early retirement age from 55 to 60 and abolished the use of annuity to bridge the gap between early retirement and age 65 for cohorts born after 1949. The reform bill no. 29760 includes a clause to adjust fiscal policy VUT and prepension (Wet voor aanpassing fiscal behandeling VUT and

<sup>&</sup>lt;sup>2</sup>The flat-rate ER schemes were also called "VUT schemes". In Dutch, VUT stands for "Vervroegde Uittreding" in Dutch, which means "early retirement".

pre-pension) to be more actuarially fair and is sometimes referred to as the 56-plus scheme (de 56-plusregeling). People, who were 55 years or older before January 1, 2005 (i.e. born before 1950) are not affected by the reform, while for people who turned 55 since January 1, 2005 (i.e. who were born since January 1, 1950) tax benefits for early retirement schemes were eliminated.

#### A.3 The life course savings program

In 2006, the Dutch government introduced the "Life course savings" (Levensloopregeling, LCS) program. This tax-facilitated savings program allows workers to save for periods of unpaid leave or early retirement. Employees can save up to 210 percent of their last wages, which equates to around two years of full income or two years with 70% of previous income. Each year employees can save up to 12% of annual earnings. This life-course savings program was abolished in 2012. However, people who started participating in the program prior to 2012 were still able to save tax-free in life course savings programs until 2021.

All individuals in our sample were eligible to participate in the life course savings program, which means both the grandmothers born before 1950 and since 1950 can use this new tax-facilitated saving scheme. However, individuals who were at least 50 years old but not yet 55 on 1 January 2005 (born since 1950) could save more than 12% per year. The policy intention was to provide a slight advantage for people aged 50 to 55 in 2005 to save quicker. This favorable treatment might wane the reform-induced rise in grandmother's labor supply because it was perceived as a way out of the labor market for the ones affected by the 2006 reform. However, we are not worried about the LCS plan as a confounding factor. First, both treated and control can use this new tax-facilitated saving scheme. If anything, the availability of the LCS plan makes our first stage estimates smaller. Moreover, in practice, only some high-wage workers manage to retire early using the LCS plan. Lindeboom and Montizaan (2020) shows around 15% of the 1950 cohort participated in the LCS plan, among which only 16% managed to counter the reform effect and maintain their previously planned retirement dates.

# A.4 Childcare and primary education in the Netherlands

The amount of free public childcare increases as the child ages. In the Netherlands, children aged 1 to 3 can go to center-based childcare and informal care. Childcare centers charge an hourly rate of between 6 and 8 euros on average.<sup>3</sup> From age 4 onwards, most children start primary school (mandatory at age 5) and at age 12 they go to secondary school. Primary schools are free of charge and provide around 30 to 35 hours of free care per week. The number of hours in school increases as children grow older.<sup>4</sup> School starts at around 8 am and ends at around 2 or 3 pm and at some schools finish early on Wednesday afternoons after the lunch break. In case families take the option

<sup>&</sup>lt;sup>3</sup>In the Netherlands, mothers are entitled to fully-funded maternity leave 6 weeks before and 10 weeks after childbirth. Partners are entitled to two days of fully paid paternity leave at the time of childbirth, and they can extend this up to 5 weeks of unpaid leave (there were some changes to this in 2019). After childbirth, each parent can take up to 26 weeks of unpaid parental leave per child. The parental leave period can be taken at any time up to the 8th birthday of the child with flexibility in terms of the exact arrangement, either in blocks or several hours per week.

<sup>&</sup>lt;sup>4</sup>According to the overview of teaching hours on the official Dutch government website, which provides information on Dutch central government policy, pupils must be taught at least 3,520 hours in the first four school years (lower secondary) compared to 3,760 hours in the last four school years (senior years).

of after-school (also called out-of-school) care (buitenschoolse opvang, OSC), which is generally provided by center-based out-of-school care providers, they need to pay for it. Parents who do not send their children to OSC, need to arrange other types of care. A portion of the daycare and after-school care costs is reimbursable for working parents. More specifically, the Dutch Childcare Allowance reimburses part of the childcare costs for dual-earner couples and single working parents who sent their children aged 0-12 years to registered daycare and after-school care facilities and certified childminders. Depending on gross household income, around 30 to 96 percent of the costs will be reimbursed.

At age 12, pupils at the vast majority of primary schools participate in an aptitude test called the Cito primary education final test (Cito Eindtoets Basisonderwijs, Cito test). Performance on the Cito test is one of the key determinants of the track the child attends in secondary education (such as vocational, technical and academic track).

#### **B** More Details on Data

The administrative records allow us to follow the entire Dutch population (more specifically, those individuals still alive in October 1994, when official records start being available). Basic demographics, labor market participation and the main source of income is available since 1994, detailed labor market histories including working hours, employment sector, and employment contract details are available since 2006. For the analysis of the third generation, we exploit official records of the "Cito" test results (nationwide standardized test) and data on childcare usage (both the type and hours) related to childcare subsidies, which are available from 2007 onward. Data availability does not represent a constraint for us, since our main sample period is between 2009 and 2015, when the grandparents born around January 1950 were between ages 60 and 64.

Summary statistics: Table A2 presents summary statistics. Columns 1 and 2 ("All") consist of all (extended) families (who are not necessarily living together) with grandmothers born between 1948 and 1951 who are Dutch, have worked at least one month in their lives, have not claimed disability insurance before age 55, have not exited the labor market before age 50, and are still alive at age 65. Columns 3 and 4 ("Full sample") restrict the sample to (extended) families with a youngest child aged 4 to 12 when their grandmothers are aged 60 to 64. Columns 5 and 6 ("RD sample") are the baseline analysis sample which is the full sample (of Columns 3 and 4) restricted to families with grandmothers who were born within the bandwidth of 8 months around January 1950. In the baseline RD sample, grandmothers have on average 2.5 adult children and 1.7 adult daughters, similar to the "Full sample" and the sample "All", since we condition on grandmothers having at least one daughter. The mothers in this sample are on average 38 years old, entered the labor market on average at age 25, had their first child at age 28, 66% are married, and they have on average two children. Since, in the Full sample and the RD sample, we condition on mothers having a child, mothers in these samples are slightly older, are more likely married, were younger when they had their first child, and have two children on average instead of one compared to the sample "All".

#### **B.1** Data sources

Below we list the different data sources used in the analysis. All datasets used are provided by Statistics Netherlands (CBS). Documentation for each of the files below can be found at the embedded link. Please note that these are only available in Dutch.

**CBS data:** Personal background information, death and birth dates are combined using gpaper-soontab, ogbaoverlijdentab, and kindoudertab. Linkages within households and information on the residence location come from gbahuishoudenbus, gbaadresobjectbus, and vslgwbtab. Labor market histories and income data are extracted from Official documentation of secmbus, integraal persoonlijk inkomen, kinderopvang, and spolisbus. Education degrees of mothers and children's academic performance is documented in CITOtab and hoogsteopltab.

**LISS panel:** The LISS panel is an online household panel. The panel consists of around 5,000 households in the Netherlands, comprising approximately 7500 individuals over the age of 16. The panel is based on a true probability sample of households drawn from the population register by Statistics Netherlands. Every year, a longitudinal survey is fielded in the panel, covering many domains, including health, work, education, income, housing, time use, political views, values, and personality. More information about the LISS panel can be found at: www.lissdata.nl

We use the first wave collected in 2008 and restrict our focus on parents (i.e., individuals with children) whose own mother (i.e., the grandmother) is still alive. Parents are asked about childcare arrangements separately for their children below age four and children aged 4-12 who do not attend secondary school yet. Parents of children were asked several questions in the Family and Household component of the survey. We make use of questions on the regular choice of childcare (questions cf238-cf248), and questions on labor supply adjustment in response to childcare responsibilities (questions cw446-cw449) from the Work and Schooling component. Following the embedded links, detailed information on the questions as well as LISS survey can be retrieved.

# **B.2** Sample selection

In Table A1 we illustrate our sample construction step-by-step and show that our sample restrictions are smooth around the RD cutoff. Starting with all native Dutch grandmothers born seven months around January 1950 with at least one adult daughter, we show that exiting the labor market before age 50 is smooth around the cutoff and not very common with a likelihood of 38% (step 1). We exclude inactive grandmothers and test in step 2 whether the probability of living up to age 65 differs by treatment. Among our sample, the death rate before age 65 is 2% and does not differ between treated and control grandmothers. We exclude the small fraction of deceased grandmothers. In step 3, we test whether there is evidence of self-selection based on restrictions in terms of health status. Among both treated and non-treated grandmothers, 8% claim disability insurance before age 55. After excluding grandmothers claiming disability before age 55, sample restrictions based on grandmothers' characteristics are complete.

To ensure the focus on the relevant sample, we make additional restrictions based on mothers' characteristics. Step 4 shows that almost 60% of mothers have a youngest child aged 4-12 when the grandmother is aged 60-64. Keeping only mothers with a youngest child aged 4-12 gives us a baseline sample of 23,497 mothers (and 19,548 grandmothers).

#### **B.3** Linkages to Cito data

At the end of primary school, schools administer a standardized test, the *Cito test*, to determine the secondary school track children will be admitted to. Since the academic year 2014/15, schools can choose between three different tests, the most important of which is the central final test administered by Cito. It is important to note that the schools, not the parents or children, select the type of test. The administrative data includes information on the Cito test for schools that permitted Cito to pass on data to Statistics Netherlands. Overall 50% of our sample of children aged 4 to 12 can be matched. The Cito-sample uses the youngest children aged 4-12 to mothers of our baseline sample that can be matched to their Cito test results. As the Cito test result is a time-invariant outcome, we take the youngest child in the family who was between 4 and 12 years old when their grandmother was 60 years old. This results in a sample of children born between 1998 and 2006 for treated families and children born between 1999 and 2007 for control families.

Table A3 compares the characteristics of all youngest children aged 4-12 (see Columns (1) and (2)), to characteristics of the youngest children aged 4-12 in the Cito-sample (Columns (3) and (4)), and to the characteristics of the children in the Cito-sample aged 4-7 (Columns (5) and (6)) and aged 8-12 (Columns (7) and (8)). The characteristics of "all youngest children aged 4-12" and of those matched to their Cito outcomes are extremely similar, both in terms of child and family characteristics. Comparing youngest children aged 4-7 and youngest children aged 8-12 in the Cito-sample, we find that children in the 8-12 sample have a slightly higher likelihood of being firstborn, are more likely to have married parents, and have mothers that are slightly less educated.

Panel B of Table A10 tests whether the Cito-sample restrictions and matching rates differ by treatment status. We show that among all children aged 4-12 when the grandmother is aged 60, the likelihood of being the youngest child in the given age range and matched to Cito results are not affected by grandmothers' treatment status. These results provide evidence that the restricted data availability of test scores does not lead to selection problems. Further support is provided by the results in Table A12, which reports the estimated impact of a grandmother being treated (i.e. born since January 1950) on a list of predetermined characteristics of the Cito-sample. Treated and non-treated grandchildren are comparable in terms of children's and family characteristics (such as, for example, age, gender, birth order, mother's education, marital status etc.).

# C Details of Additional Analysis

# **C.1** Complier characteristics

Even though compilers cannot be identified individually, Abadie (2003) provides a general method for recovering the distribution of covariates of compliers using the kappa-weighting scheme. Suppose  $D_{1i}$  and  $D_{0i}$  denote individual i's treatment status when  $Z_i = 1$  and  $Z_i = 0$ , respectively. Then, the mean of a characteristic  $X_i$  for compliers, i.e.,  $D_{1i} > D_{0i}$ , is given by  $E[X_i|D_{1i} > D_{0i}] = \frac{\kappa_i X_i}{\kappa_i}$ . The kappa weight is obtained via  $\kappa_i = 1 - \frac{D_i(1-Z_i}{1-P(Z_i=1|X_i)} - \frac{(1-D_i)Z_i}{P(Z_i=0|X_i)}$ . In the case of binary characteristics, Angrist and Pischke (2009) show that instead of kappa-weighting, complier characteristics can be described by the ratio of the first-stage among those with a certain characteristic over the whole sample. Which means,  $\frac{P(X_i=1|D_{1i}>D_{0i})}{P(X_i=1)} = \frac{E[D_i|Z_i=1,X_i=1]-E[D_i|Z_i=0,X_i=1]}{E[D_i|Z_i=0]}$ . Since our main outcome of interest is the total labor supply of grandmothers, we define compliance as working on average

more than the median working hours of 34.41 hours per month when aged 60 to 64. Moreover, defining compliance using the employment probability leads to a similar complier distribution.

In Table A6 we report in column (1) the distribution of characteristics among the baseline sample, in column (2) the distribution of characteristics among the compliers is reported, and column (3) shows the relative distribution of compliers among the baseline sample. Comparing compliers to the entire baseline sample, we find that the two samples are very comparable. The only noticeable difference is that compiler grandmothers are more attached to the labor market, as measured by their employment probability prior to the reform in 2006. Mothers among compiler families are on average more likely to have higher education as measured by some college experience. Also, complier families are less likely to have grandmothers who are cohabiting and have on average fewer grandchildren prior to the reform compared with the overall sample.

#### C.2 Reform effects on child penalty

We build on the framework developed by Kleven et al. (2019a) and estimate the following regression separately by gender (g) and treatment status (d):

$$Y_{ist}^{gd} = \sum_{j \neq -1} \alpha_j^{gd} I[t = j] + \sum_k \beta_k^{gd} I[age = k] + \sum_s \gamma_s^{gd} I[year = s] + \nu_{ist}^{gd}$$
 (A1)

Hereby  $Y_{ist}^{gd}$  denotes the labor market outcome of individual i, in calendar year s, at event time t. The first term captures a full set of event time dummies, where event time t=0 marks the birth of the first child. We exclude t=-1 so that the coefficients measure the impact of the first child relative to the year before birth. To control for life-cycle and time trends, the second and third terms include sets of dummies for the age of individual i and calendar year, respectively. Conditional on age and year, there is variation in the age at first childbirth, which identifies the effects of all three sets of dummies (see Kleven et al. (2019a) for details of the method).

Since our main interest lies in measuring changes in total labor supply (total monthly hours worked), we keep zeros (i.e., non-participation), and specify Equation A1 in levels. First, we estimate the effect of children on men and women separately by converting estimated level effects into percentages:  $P_t^{gd} = \frac{\hat{\alpha}_t^{gd}}{E[\tilde{Y}_{ist}^{gd}|t]}$  with  $\tilde{Y}_{ist}^{gd}$  capturing the predicted labor market outcome without the contribution of the event time dummies (i.e., excluding the first term from Equation A1). This transformation allows us to interpret  $P_t^{gd}$  as the percentage loss of average labor market outcomes due to having a child that individual i of gender g with treatment status d experiences.

Second, to compare penalties between women and men, we calculate the relative child penalty,  $P_t^d$ , measuring the relative loss women experience at event time t due to children:  $P_t^d = \frac{\hat{\alpha}_t^{md} - \hat{\alpha}_t^{wd}}{E[\tilde{Y}_t^{wd}|t]}$ .

# D Calculation of Marginal Value of Public Fund

To provide a comprehensive assessment of the benefits of pension reforms incentivizing later retirement relative to the costs, we follow the framework proposed by Hendren and Sprung-Keyser (2020) to calculate the Marginal Value of Public Funds (MVPF). The MVPF is the ratio of society's willingness to pay for incentivizing later retirement to the net cost to the government of implementing this policy.

At first glance, it seems unnecessary to calculate the MVPF for the policy of incentivizing later retirement, because the government's budget constraint is expanded mechanically by a less generous pension and behaviorally by the resulting prolonged working life of the elderly. However, we find that adult daughters reduce their labor supply due to the pension reform, which could potentially offset the gain in the government's budget. Therefore, in the following, we calculate the MVPF for the policy of incentivizing later retirement, taking into account the grandmothers' and mothers' labor supply responses.

The mechanical net cost of incentivizing later retirement is the change in pension generosity. The 2006 reform reduced pension replacement rates between age 60 and 64 from 70% to 64% (Lindeboom and Montizaan (2020) Table A.1). For a typical woman with average labor earnings of 573 euro and an average pension claim duration of 17 years,<sup>5</sup> we calculate that the government saves about 7013 euro per person (6%\*573\*12\*17).

The behavioral costs consist of the direct impact on grandmothers and the indirect spillover effects on mothers. First, the behavioral costs from the direct impact on grandmothers is negative. The government gains 2445 euros per person. The government collects 489 euros more income taxes per person per year, because grandmothers earn 117 euros more per month between age 60 and 64 (Table A9)), using Dutch Income Tax Calculator. Second, the government forgoes additional income taxes of 1585 euros per person due to negative spillover effects on the earnings of their adult-daughters. We find that mothers whose youngest child is between 4 and 12 years old earn 58 euros less between ages 60 and 64. Using the average monthly labor earnings around the cutoff of 2064 euros, we show that the government losses 317 euros per person per year, which adding up 1585 euros per person during these five years.

If we assume the government only cares about changes in income tax revenue from grandmothers and mothers, the net change in government income tax revenue is -860 euros per person. If we assume the government also cares about pension budget, the government saves additional 1833 euros per person on pension payment due to delayed claiming by around 5 months. In this case, the net cost is bigger, of -2693 euros.

Therefore, although the increases in grandmothers' labor supply have negative impacts on mothers' labor supply, the policy of incentivizing later retirement still pays for itself if we only take into account short-run effects of (adult) daughters' labor supply. The MVPF is infinite.

If we consider the long-run reform effects on mothers' lifetime income (Section 6) and assume that government only cares about income tax revenue, the loss in tax revenue due to the drop in maternal labor supply would outweigh the gain in tax revenue from delaying the retirement of the grandmothers if the impact on maternal labor supply lasts for up to eight years. Of course, the net costs may remain negative if we include the tax revenue gain from grandfathers working longer, and the spillover effects on sons-in-laws' labor supply.

Lastly, we could also include the spillover impacts on grandchildren to the MVPF calculation. However, we find that children treated when they are young (ages 4-7) perform better, and boys treated when older (ages 8-12) perform worse. Therefore, we do not include the spillovers on grandchildren on tax revenue. Based on the early childhood development literature, we know that the return to investment on younger children is higher and can have a long-term impact on their lifetime earnings. Therefore, if were to include the spillover effects on grandchildren, we expect

<sup>&</sup>lt;sup>5</sup>The duration of pension claim is the length of the period between pension claim age (65 years old) and death (life expectancy of 82 years old).

the impact on government tax revenue, in the long run, to be positive or at least non-negative due to the reform.

To conclude, our MVPF exercise highlights the importance of consider the spillover effects across generations in cost-benefit analyses in order to optimally design public policies. Moreover, the different types of spillover effects point to the possibility of complementing the original policy with additional policies counteracting the unintended "side effects", such as –say- complementing an early retirement reform with better access to high-quality childcare.

# **E** Appendix Tables and Figures

Table A1: Impacts on sample selection

		RD estimates (1)	Mean at cutoff
Restrictions by Grandmothers' cha	aracteristics		
Step 1: reform relevance			
Exit labor force before age 50		0.004	0.385
_		[0.012]	[0.487]
	Obs. Mothers	55525	12307
Step 2: alive during treatment period	l		
Dead before age 65		0.002	0.023
<u> </u>		[0.005]	[0.148]
	Obs. Mothers	34270	7564
Step 3: health status/ relevance for ca	are responsibility		
Claim disability before age 55	•	0.000	0.081
		[0.008]	[0.272]
	Obs. Mothers	33414	7394
Restrictions by Mothers' character Step 4: Keep by relevance of childca			
Youngest child aged 4-12		-0.005	0.595
		[0.013]	[0.491]
	Obs. Mothers	30649	6799

Source: Authors' calculations from the CBS data.

Note: This table tests the impact of grandmothers being born since January 1950 on a list of sample selection variables. Step 1 is based on all women (grandmothers) born 7 months around the January 1950 cutoff who have at least one daughter. In step 2, we show that for all grandmothers with at least one adult daughter and still in the labor force by age 50, the probability of death before age 65 is smooth around the RD cutoff. Each further step builds on the previous one. Steps 1-3 test groups to drop from the sample and step 4 tests for groups to keep in the baseline sample. Regressions are based on local linear specification with an optimal bandwidth of 7 months. Robust standard errors clustered at grandmother's level are in parentheses. \*\*\* p < 0.01, \*\* p < 0.05, \* p < 0.1.

Table A2: Summary statistics

	All		All N	All Mothers		Baseline sample		sample
Variables	Mean	s.d.	Mean	s.d.	Mean	s.d.	Mean	s.d.
<b>Grandmothers' characteristics</b>								
Birth cohort	1949.51	[1.121]	1949.50	[1.119]	1949.48	[1.117]	1949.53	[0.499]
Age	62.516	[0.292]	62.73	[0.583]	62.878	[1.110]	62.958	[1.122]
Number of adult children	2.510	[1.016]	2.518	[1.008]	2.475	[0.982]	2.469	[0.982]
Number of adult daughters	1.729	[0.800]	1.734	[0.798]]	1.712	[0.785]	1.701	[0.782]
Mothers' characteristics								
Age	35.254	[4.521]	36.484	[3.723]	37.884	[2.938]	37.923	[2.956]
Age at first child birth	29.691	[4.200]	29.175	[3.930]	28.337	[3.477]	28.368	[3.531]
Age at first employment	23.589	[3.916]	24.087	[3.996]	24.855	[3.888]	24.734	[3.733]
Married	0.466	[0.470]	0.621	[0.463]	0.661	[0.460]	0.657	[0.461]
Age gap to partner	2.663	[4.395]	2.635	[4.026]	2.809	[3.995]	2.806	[4.009]
Number of children	1.643	[1.100]	2.141	[0.788]	2.141	[0.786]	2.146	[0.790]
Education not missing	0.729	[0.444]	0.712	[0.453]	0.684	[0.465]	0.689	[0.463]
Higher education (some college)	0.607	[0.448]	0.585	[0.493]	0.576	[0.492]	0.573	[0.495]
Outcomes: grandmothers' labo	r supply							
Monthly hours worked	44.023	[48.245]	39.853	[47.299]	37.230	[48.712]	37.427	[48.651]
Prob (Employed)	0.474	[0.419]	0.438	[0.423]	0.415	[0.446]	0.418	[0.447]
Prob (Full-time employed)	0.067	[0.212]	0.058	[0.200]	0.055	[0.204]	0.053	[0.201]
Monthly labor income	803.52	[1019.71]	710.923	[968.142]	638.99	[947.15]	637.59	[934.17]
Monthly gross income	1635.15	[1552.12]	1534.39	[1472.44]	1419.83	[1344.81]	1394.20	[1313.26]
Monthly HH labor earnings	1725.80	[1966.94]	1520.79	[1846.43]	1307.63	[1739.54]	1280.61	[1709.23]
Age at exiting employment	61.103	[4.304]	60.960	[4.314]	60.812	[4.388]	60.777	[4.453]
Age at claiming pension	63.039	[3.171]	62.981	[3.186]	62.954	[3.230]	62.916	[3.182]
Outcomes: mothers' labor supp	oly							
Monthly hours worked	97.255	[51.482]	85.706	[47.630]	78.498	[47.458]	78.149	[47.352]
Prob (Employed)	0.816	[0.334]	0.801	[0.350]	0.784	[0.377]	0.783	[0.378]
Prob (Full-time employed)	0.232	[0.355]	0.105	[0.247]	0.063	[0.209]	0.061	[0.205]
Monthly labor income	1844.71	[1219.59]	1697.11	[1213.47]	1531.13	[1188.53]	1533.07	[1193.45]
Monthly HH labor income	4280.80	[2477.81]	4695.58	[2585.33]	4525.05	[2677.43]	4556.66	[2697.82]
Obs. Mothers	147858		105798		66252		20711	
Obs. Grandmothers	106036		81725		55055		17256	

Note: This table reports means and standard deviations. Columns 1 and 2 consist of all (extended) families – not necessarily living in the same household – with grandmothers born between 1948 and 1951 with at least one adult daughter, who are Dutch, have worked at least one month in their lives, have not claimed disability insurance before age 55, and who are still alive by age 65. Columns 3 and 4 restrict the sample in addition to the adult daughters having at least one child, i.e., being mothers, when the grandmother is aged 60 to 64. Columns 5 and 6 additionally restrict the sample to (extended) families with grandmothers with the youngest grandchild aged 4-12 when the grandmother is between 60 and 64. Columns 5 and 6 are the RD sample, which is the sample of Columns 5 and 6 restricted to families with grandmothers born within a bandwidth of 7 months before and after January 1950. Grandmothers' and mothers' labor supply is measured when the grandmother is between the ages of 60 and 64. All income measures are CPI-adjusted for the year 2015.

Table A3: Summary statistics of children

	Youngest child Cito-sample: Youngest child aged								
	aged		4-	4-12			•	8-12	
	Mean	s.d.	Mean	s.d.	Mean	s.d.	Mean	s.d.	
Children's characteristics									
Birth cohort	2002.70	[2.146]	2002.55	[2.070]	2004.04	[0.979]	1999.98	[1.212]	
Age (when GM is aged 60)	6.837	[2.090]	6.974	[2.019]	5.475	[0.874]	9.538	[1.111]	
Girl	0.494	[0.500]	0.508	[0.500]	0.507	[0.500]	0.509	[0.500]	
Size of total sibship	2.004	[0.751]	1.993	[0.739]	2.027	[0.734]	1.909	[0.724]	
Birthorder	1.942	[0.724]	1.932	[0.716]	1.957	[0.712]	1.878	[0.703]	
Prob(First-born child)	0.262	[0.440]	0.264	[0.441]	0.247	[0.431]	0.290	[0.454]	
Age at Cito	-	-	11.912	[0.449]	11.838	[0.429]	12.028	[0.467]	
Cito year	-	-	2014.84	[2.006]	2016.26	[1.001]	2012.39	[1.229]	
Obs Children	91	47	58	35	3241		1751		
Mothers' characteristics									
Prob(married)	0.579	[0.443]	0.589	[0.441]	0.516	[0.435]	0.718	[0.419]	
Live in same municipality as GM	0.559	[0.470]	0.558	[0.472]	0.542	[0.469]	0.591	[0.473]	
Age gap to partner	3.007	[4.059]	3.001	[3.932]	2.946	[3.775]	3.058	[4.074]	
Age (when GM 60-64)	38.634	[2.779]	38.761	[2.729]	37.233	[2.677]	39.222	[2.591]	
Number siblings	2.429	[0.949]	2.410	[0.958]	2.424	[0.943]	2.391	[0.978]	
Number sisters	1.680	[0.764]	1.676	[0.772]	1.684	[0.771]	1.659	[0.777]	
Age at first birth	27.065	[3.202]	27.143	[3.106]	27.819	[3.047]	26.041	[2.935]	
Education not missing	0.637	[0.481]	0.626	[0.484]	0.638	[0.481]	0.603	[0.490]	
Higher education (some college)	0.436	[0.496]	0.451	[0.498]	0.528	[0.499]	0.318	[0.466]	
Obs. Mothers	91	47	58	35	32	41	17	51	

Note: This table reports the mean and standard deviations of the samples used in the analysis for child outcomes. Columns 1 and 2 consist of the youngest children aged 4-12 of mothers in the baseline sample (i.e., with grandmothers born 7 months before and after January 1950). Columns 3 and 4 restrict the sample to the youngest children aged 4-12 which can be linked to their Cito test scores. Columns 5 to 8 summarize the characteristics of the youngest children which can be linked to their Cito test scores and are aged 4-7 and 8-12, respectively. The probability of parents being married, and living in the same municipality as the grandmother are predetermined (i.e., measured when grandmothers are aged 50-53).

Table A4: Balance test: reform impacts on covariates

	RD estimates	Mean at
	(1)	cutoff
Grandmothers' characteristics		
Age	0.044	62.934
	[0.041]	[1.144]
Number of adult children	0.027	2.451
	[0.042]	[0.892]
Number of adult daughters	0.002	1.712
C	[0.036]	[0.761]
Prob (Employed)	0.014	0.793
` '	[0.017]	[0.338]
Prob (Married)	0.017	0.835
	[0.017]	[0.355]
Prob (Partner disabled)	0.016*	0.062
,	[0.009]	[0.235]
Birthcohort of partner	-0.069	1947.50
	[0.184]	[3.849]
Total gross income (when aged 53-56)	236.20	16189.69
	[587.42]	[14291.44
Mothers' characteristics		
Age	0.116	37.867
1160	[0.099]	[2.899]
Birth cohort	-0.072	1974.45
21 W. 4011014	[0.112]	[3.211]
Prob (Married)	0.003	0.369
()	[0.014]	[0.434]
Prob (Employed)	-0.007	0.772
Tree (Empreyee)	[0.011]	[0.333]
Live in the same neighborhood as GM	-0.019	0.244
Erve in the same neighborhood as Givi	[0.013]	[0.377]
Age at first child birth	0.147	28.268
1 1go do miso cimo circii	[0.137]	[3.609]
Age of youngest child	0.026	2.059
rige of youngest office	[0.086]	[2.022]
Age of oldest child	-0.081	3.790
rige of oldest child	[0.153]	[3.164]
Number of children	-0.012	0.842
Traineer of chiraren	[0.033]	[0.969]
Age of first employment	0.047	24.891
1.50 of mot omprojement	[0.142]	[3.809]
Education not missing	-0.001	0.683
Lacation not missing	[0.016]	[0.465]
Higher education (some college)	0.022	0.564
ingher education (some contege)	[0.021]	[0.496]
Average optimal bandwidth	6.516	
Average Obs. Mothers	16388	4018

Source: Authors' calculations from the CBS data. Note: In this table, we test the impact of grandmothers being born since January 1950 on a list of the grandmothers' and mothers' characteristics. All variables are predetermined and refer to the time when the grandmothers were 50 to 53 years old. All regressions use a local linear specification with an optimal bandwidth. Robust standard errors clustered at grandmother's level are in parentheses. \*\*\* p < 0.01, \*\* p < 0.05, \* p < 0.1.

Table A5: Impact on mothers' labor supply (other outcomes)

	Fu			
	(1)	(2)	(3)	Means at cutoff
Panel A: Reduced form estimates				
Prob(Employed)	-0.021*	-0.023*	-0.025**	0.785
	[0.012]	[0.013]	[0.013]	[0.378]
Optimal bandwidth	8.143	6.829	6.811	
Obs. Mothers	23497	17930	17930	4018
Prob(Full-time employed)	-0.010	-0.010	-0.010	0.066
	[0.007]	[0.007]	[0.007]	[0.214]
Optimal bandwidth	8.112	7.519	7.518	
Obs. Mothers	23497	20711	20711	4018
Panel B: Fuzzy RD estimates First-stage:				
Total monthly hours worked (GM)	7.043***	7.059***	6.222***	34.418
	[1.660]	[1.606]	[1.538]	[47.608]
LATE:				
Prob(Employed)	-0.003*	-0.003*	-0.003*	0.785
	[0.002]	[0.002]	[0.002]	[0.378]
Optimal bandwidth	8.354	7.807	7.915	
F-Stat	17.997	19.317	16.359	
Obs. Mothers	23497	20711	20711	4018
Prob(Full-time employed)	-0.002	-0.001	-0.002	0.066
•	[0.001]	[0.001]	[0.001]	[0.214]
Optimal bandwidth	8.640	8.572	8.764	
F-Stat	18.54	21.18	18.40	
Obs. Mothers	23497	23497	23497	4018
Controls	NO	YES	YES	
Sector FE	NO	NO	YES	

Note: Panel A reports reduced form reform impact on mothers' probability of being employed and probability of being full-time employed. Panel B reports 2SLS fuzzy RD estimates (incl. first- and second-stage) of the impact of grandmothers' labor supply on mothers' labor supply. The running variable is the grandmother's birthdate, centered around January 1950. Columns 1, 2, and 3 show the results without controls, with controls, and with both controls and sector fixed effects, respectively. We use local linear regressions with the optimal bandwidth, generated by the Calonico et al. (2017) and Calonico et al. (2018) procedure. Sample means at the cutoff (measured in the three months before the cutoff) are reported in Column 4. All outcomes are measured when the grandmothers are between the ages of 60 and 64. Robust standard errors clustered at the grandmothers' level are in parentheses. \*\*\* p<0.01, \*\* p<0.05, \* p<0.1.

Table A6: Characteristics of compliers

	P[X=x]	P[X = x   complier]	$\frac{P[X=x complier]}{P[X=x]}$
Grandmothers' characteristics			
Age	62.958	63.109	1.002
Number of adult children	2.469	2.304	0.933
Number of adult daughters	1.701	1.600	0.941
Prob(Married)	0.829	0.838	1.011
Prob(Cohabit)	0.039	0.035	0.875
Prob(disabled partner)	0.068	0.066	0.966
Birth cohort of partner	1947.63	1945.16	0.999
Pre-determined Prob(Employed)	0.802	1.000	1.247
Pre-determined total gross income (53-56)	16409.62	21802.29	1.329
Mothers' characteristics			
Age	37.923	38.001	1.002
Birth cohort	1974.58	1974.38	1.000
Prob(Married)	0.361	0.330	0.914
Live in same neighborhood as GM	0.237	0.233	0.987
Age at first birth	28.368	28.693	1.011
Age at first employment	24.734	24.630	0.996
Number of children (when GM 55)	0.826	0.729	0.884
Education not missing	0.689	0.658	0.981
Higher education (some college)	0.573	0.710	1.139
Pre-determined Prob(Employed)	0.774	0.778	1.006

Note: This table shows the marginal distribution in column 1, the complier distribution in column 2, and the relative likelihood of different subgroups in column 3. The sample is restricted to mothers with a youngest child aged 4-12 (when the grandmother is aged 60-64) focusing on a bandwidth of 7 months around the cutoff. Compliance is defined as having a grandmother who is working on average more than the median working hours (34.41) per month when she is aged 60-64. Pre-determined employment refers to the employment probability when the grandmother is aged 50 to 53.

Table A7: Placebo test: reform impacts on labor supply of mothers with inactive grandmothers

	]	RD estimat	tes	Means at
	(1)	(2)	(3)	cutoff
Impact on Grandmother's labor supp	ly			
Total monthly hours worked	0.058	0.071	0.020	0.373
	[0.155]	[0.149]	[0.135]	[3.225]
Optimal bandwidth	7.437	7.795	5.967	
Obs. Grandmothers	15174	15174	11035	
Impact on mothers' labor supply				
Total monthly hours worked	-1.801	-1.204	-1.307	67.530
	[2.037]	[1.971]	[1.959]	[48.821]
Optimal bandwidth	6.708	6.657	6.742	
Obs. Mothers	13079	13079	13079	
Prob(Employed)	-0.014	-0.010	-0.010	0.712
	[0.019]	[0.019]	[0.019]	[0.422]
Optimal bandwidth	5.907	5.963	5.966	
Obs. Mothers	11035	11035	11035	
Prob(Full-time employed)	0.003	0.003	0.003	0.046
	[0.007]	[0.007]	[0.007]	[0.177]
Optimal bandwidth	6.605	6.510	6.647	
Obs. Mothers	13079	13079	13079	
Controls	NO	YES	YES	
Sector fixed effects	NO	NO	YES	

Note: This table shows the reduced form impacts on adult daughters (mothers) whose mothers (grandmothers) exited the labor force by age 50. Column 1 shows results without any controls, Column 2 includes controls, and Column 3 includes controls and sector fixed effects. All specifications use local linear regression with an optimal bandwidth. Robust standard errors clustered at grandmother's level are in parentheses. \*\*\* p<0.01, \*\* p<0.05, \* p<0.1.

Table A8: Reform impacts on mother's fertility outcomes

	RD estimates	Mean at
	(1)	cutoff
Mothers' fertility outcomes		
Prob(Ever child)	0.008	0.771
	[800.0]	[0.420]
Prob(At least 2 children)	-0.005	0.626
,	[0.007]	[0.488]
Total number of children	-0.002	1.640
	[0.018]	[1.158]
Age at first birth	-0.023	29.309
	[0.086]	[4.430]
Age at last birth	-0.068	32.827
	[0.069]	[4.128]
Average age gap of children	0.004	3.124
	[0.038]	[1.796]
Average age gap after GM age 55	-0.045	3.302
	[0.043]	[2.078]
Prob(First child after GM age 55)	-0.001	0.425
,	[800.0]	[0.494]
Births up to 3 years post-reform	-0.002	0.378
1 7 1	[0.009]	[0.622]
Prob(Births up to 3 years post-reform)	-0.005	0.306
	[0.007]	[0.461]
Births up to 6 years post-reform	-0.012	0.629
	[0.015]	[0.835]
Prob(Births up to 6 years post-reform)	-0.006	0.424
	[0.007]	[0.494]
Births up to 9 years post-reform	-0.015	0.801
1 , 1	[0.018]	[0.948]
Prob(Births up to 9 years post-reform)	-0.007	0.490
	[800.0]	[0.500]
Average optimal bandwidth	7.206	
Average obs. Mothers	77556	

Note: This table tests the impact of grandmothers being born since January 1950 on the adult daughters' (mothers') fertility outcomes. All specifications use local linear regression with an optimal bandwidth. Robust standard errors clustered at grandmother's level are in parentheses. \*\*\* p<0.01, \*\* p<0.05, \* p<0.1.

Table A9: Reform impacts on grandmothers' labor supply

		RD estimates		Means at
	(1)	(2)	(3)	cutoff
Total monthly hours worked	7.396***	7.771***	6.750***	34.418
	[1.910]	[1.927]	[1.795]	[47.608]
Optimal bandwidth	6.482	5.652	6.061	
Obs. Grandmothers	17930	15156	17930	4005
Prob(Employed)	0.070***	0.069***	0.057***	0.387
	[0.018]	[0.018]	[0.015]	[0.438]
Optimal bandwidth	6.435	6.000	6.832	
Obs. Grandmothers	17930	17930	17930	4005
Prob(Full-time employed)	0.007	0.008	0.008	0.054
	[0.007]	[0.007]	[0.007]	[0.202]
Optimal bandwidth	8.883	7.242	7.746	
Obs. Grandmothers	23497	20711	20711	
Monthly labor income	133.281***	138.981***	116.864***	573.065
	[34.150]	[34.544]	[32.179]	[887.669]
Optimal bandwidth	6.842	6.023	6.196	
Obs. Grandmothers	17930	17930	17930	4005
Monthly HH labor income	119.237*	133.746**	111.339*	1211.88
	[64.055]	[64.010]	[62.639]	[1647.46]
Optimal bandwidth	6.438	6.256	6.304	
Obs. Grandmothers	17930	17930	17930	4005
Monthly gross income	80.511	65.252	41.409	1361.66
	[53.941]	[40.415]	[37.412]	[1304.62]
Optimal bandwidth	6.002	8.186	8.348	
Obs. Grandmothers	17860	23406	23406	4005
Monthly gross HH income	19.910	28.587	7.595	4082.91
	[88.124]	[86.657]	[86.579]	[2144.97]
Optimal bandwidth	6.150	6.038	5.711	
Obs. Grandmothers	17860	17860	15093	4005
Controls	NO	YES	YES	
Sector FE	NO	NO	YES	

Note: This table shows the reduced form impacts on grandmothers' labor supply and income measures. Columns 1, 2, and 3 show the results without controls, with controls, and with both controls and sector fixed effects, respectively. All specifications use local linear regression with an optimal bandwidth. All outcomes are measured when the grandmothers are between the ages of 60 and 64. All income measures are CPI-adjusted for the year 2015. Robust standard errors clustered at grandmother's level are in parentheses. \*\*\* p < 0.01, \*\* p < 0.05, \* p < 0.1.

Table A10: Impacts on sub-sample selection

	RD estimates	Mean at
	(1)	cutoff
Panel A: Sub-sample selection criteria		
Restrictions by age of youngest child		
Youngest aged 1-3	-0.007	0.294
	[0.007]	[0.285]
Youngest aged 4-7	-0.001	0.525
	[0.013]	[0.499]
Youngest aged 8-12	0.007	0.293
	[0.012]	[0.455]
Youngest aged 13-18	-0.003	0.130
	[0.009]	[0.336]
Obs. Mother	34623	6663
Panel B: Cito test score availability		
Youngest child 4-7 and Cito available	-0.014	0.218
	[0.012]	[0.413]
Obs. Children	13597	3077
Obs. Mother	8579	1866
Youngest child 8-12 and Cito available	-0.014	0.236
	[0.022]	[0.425]
Obs. Children	6417	1454
Obs. Mother	5048	840
Youngest child 4-12 and Cito available	-0.016	0.255
	[0.012]	[0.436]
Obs. Children	20345	4605
Obs. Mother	12575	2845

Note: Panel A tests the impact of grandmothers being born since January 1950 on a list of subsample selection variables. All regressions are based on the sample selected after completing Steps 1 to 4 displayed in Table A1. Panel B tests the impact of grandmothers being born since January 1950 on a list of Cito-sample selection variables. Regressions are based on the youngest child in a given family aged 4-7, 8-12, and 4-12 when the grandmother is aged 60. Column 1 shows results based on local linear regressions with a bandwidth of 7 months. Robust standard errors clustered at grandmother's level are in parentheses. \*\*\* p<0.01, \*\* p<0.05, \* p<0.1.

Table A11: Summary statistics of mothers by the age of youngest child

	1	Age of youngest ch	ild
	1-3	4-7	8-12
	(1)	(2)	(3)
Grandmothers' characteristics			
Birth cohort	1949.54	1949.54	1949.53
	[0.498]	[0.499]	[0.499]
Age	62.389	62.766	63.119
	[1.283]	[1.428]	[1.357]
Number of adult children	2.550	2.475	2.432
	[1.044]	[0.980]	[0.949]
Number of adult daughters	1.7467	1.7055	1.6814
	[0.820]	[0.785]	[0.763]
Mothers' characteristics			
Age	34.913	37.314	39.596
	[3.011]	[2.877]	[2.663]
Age at first child birth	30.114	28.733	27.258
	[3.588]	[3.454]	[3.297]
Age at first employment	22.849	24.206	26.258
	[2.897]	[3.253]	[3.968]
Married	0.624	0.663	0.656
	[0.472]	[0.463]	[0.465]
Age gap to partner	2.464	2.763	2.979
	[3.893]	[3.935]	[4.118]
Number of children	1.829	2.034	2.004
	[0.790]	[0.776]	[0.737]
Education not missing	0.783	0.698	0.639
	[0.412]	[0.459]	[0.481]
Higher education (some college)	0.731	0.607	0.450
	[0.443]	[0.488]	[0.498]
Obs. Mothers	21508	18101	10045

Note: This table reports the mean and standard deviations of variables related to education, marital status (married or registered), and fertility. Column 1 is based on mothers with youngest children aged 1-3, Column 2 is based on mothers with youngest children aged 4-7, and Column 3 is based on mothers with youngest children aged 8-12 when the grandmothers are between the ages of 60 and 64. All samples consider a bandwidth of 7 months. \*\*\* p<0.01, \*\* p<0.05, \* p<0.1..

Table A12: Smoothness of children's covariates (reduced form)

	RD estimates Youngest child aged		
	4-12	4-7	8-12
	(1)	(2)	(3)
Birth Cohort	0.053	0.081	-0.020
	[0.144]	[0.077]	[0.118]
Age	-0.059	-0.104	0.078
	[0.144]	[0.093]	[0.116]
Girl	0.047*	-0.001	0.122**
	[0.027]	[0.039]	[0.056]
Children in Household	-0.022	-0.014	-0.039
	[0.049]	[0.062]	[0.074]
Birthorder	-0.041	-0.046	-0.035
	[0.047]	[0.062]	[0.073]
Prob(First-born child)	0.023	0.044	-0.015
	[0.027]	[0.036]	[0.047]
Prob(Parents married)	-0.004	-0.008	-0.026
	[0.028]	[0.032]	[0.050]
Live in same neighborhood as GM	-0.041*	-0.052	0.008
	[0.021]	[0.032]	[0.042]
Parents' age difference	-0.430	-0.287	0.069
	[0.278]	[0.332]	[0.555]
Age mother (GM 60-64)	0.044	0.039	0.068
-	[0.171]	[0.208]	[0.316]
Mother age first child	0.252	0.319	0.015
	[0.224]	[0.300]	[0.331]
Mother's education not missing	0.000	0.019	-0.002
-	[0.033]	[0.041]	[0.063]
Mother has higher education (some college)	0.055	0.036	0.075
	[0.043]	[0.049]	[0.077]
Grandmother's total gross income (53-56)	-156.9	384.3	-388.8
-	[816.5]	[1265.6]	[1381.5]
Average optimal Bandwidth	6.78	7.325	7.219
Average Obs. Children	5111	3070	1727
Average Obs. Mothers	5093	3006	1769

Note: This table tests the impact of grandmothers being born since January 1950 on a list of children's characteristics. Regressions are based on the youngest children aged 4-12, 4-7, and 8-12 when the grandmother is aged 60 who can be matched to their Cito results, respectively. Results are based on a local linear specification with an optimal bandwidth. Robust standard errors clustered at the mother's level are in parentheses. \*\*\* p<0.01, \*\* p<0.05, \* p<0.1.

Table A13: Heterogeneous effects on children's educational performance by mothers' education

RD estimates	Number of correct answers (Cito)			High	Obs.
	Verbal	Math	Overall	track	Bandwidth
	(1)	(2)	(3)	(4)	
Panel A: youngest children aged 4-	7				
Mother with higher education	0.216	0.296**	0.324*	0.068	859
	[0.156]	[0.151]	[0.176]	[0.068]	5.793
Mother without higher education	0.120	0.240	0.203	0.071	782
	[0.159]	[0.151]	[0.176]	[0.047]	5.793
p-value	0.692	0.804	0.655	0.969	
Panel B: youngest children aged 8-	12				
Mother with higher education	-0.089	-0.169	-0.131	-0.020	239
	[0.186]	[0.188]	[0.202]	[0.084]	5.441
Mother without higher education	0.038	0.037	0.034	0.031	521
	[0.155]	[0.151]	[0.160]	[0.029]	5.441
p-value	0.874	0.493	0.616	0.668	

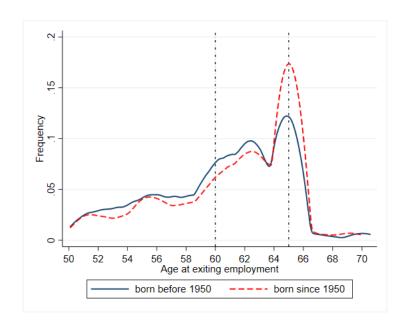
Note: This table shows heterogeneous reduced-form impacts on the education outcomes of children by their mothers' education. Higher education is made up of mothers who attended higher vocational education and academic education. Columns 1 - 3 report effects on the number of correct answers in Cito test. The estimates measure effects in percent of the standard deviation. Column 4 shows the impact on the probability of obtaining a secondary school recommendation for the highest (academic) track (VWO). All specifications use local linear regression with an optimal bandwidth and include controls. Robust standard errors (clustered by the primary school the child attends) are in parentheses. Column 5 reports the average optimal bandwidth and the number of observations across outcomes. \*\*\* p<0.01, \*\* p<0.05, \* p<0.1.

Table A14: Impacts on subsidy take-up (reduced-form)

RD estimates	Da	Daycare		hool care
	Prob. (1)	Hours (2)	Prob. (3)	Hours (4)
Age between 4-7	0.004 [0.003]	-2.632 [3.563]	0.014 [0.0285]	6.489 [13.380]
Optimal bandwidth Obs. Mothers	4.600 3708	4.603 3708	6.559 5348	9.047 7850
Age between 8-12			0.032* [0.019]	15.377* [7.963]
Optimal bandwidth Obs. Mothers			7.141 3467	7.867 3467

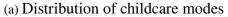
Note: This table shows reduced-form reform impacts on childcare subsidy take-up in families with the youngest child aged 4 - 7, and 8 - 12 when the grandmothers are aged 60. Subsidy take-up is shown for any child within the indicated age range. Columns (1) and (2) show effects on the probability of daycare take-up and the average hours of daycare usage, respectively. Columns (3) and (4) show effects on the probability of after-school care take-up and the average hours of after-school care usage, respectively. All specifications use local linear regression with an optimal bandwidth and include controls. Robust standard errors clustered at grandmother's level are in parentheses. \*\*\* p<0.01, \*\* p<0.05, \* p<0.1.

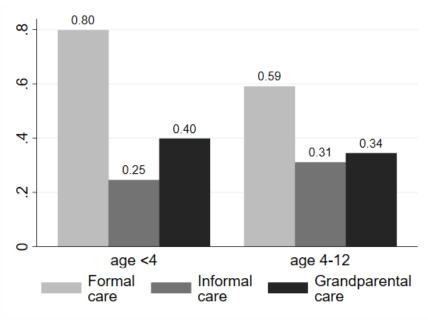
Figure A1: Distribution of age at exiting employment by treatment status



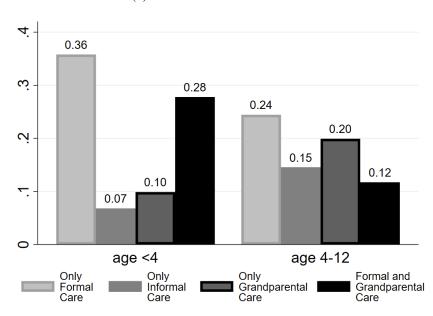
*Note:* Figure A1 shows the distribution of age at exiting employment for the cohorts born before (blue solid line) and since 1950 (red dashed line) in the baseline sample. We can clearly see a shift towards later retirement for the treated cohorts.

Figure A2: Survey evidence on childcare modes





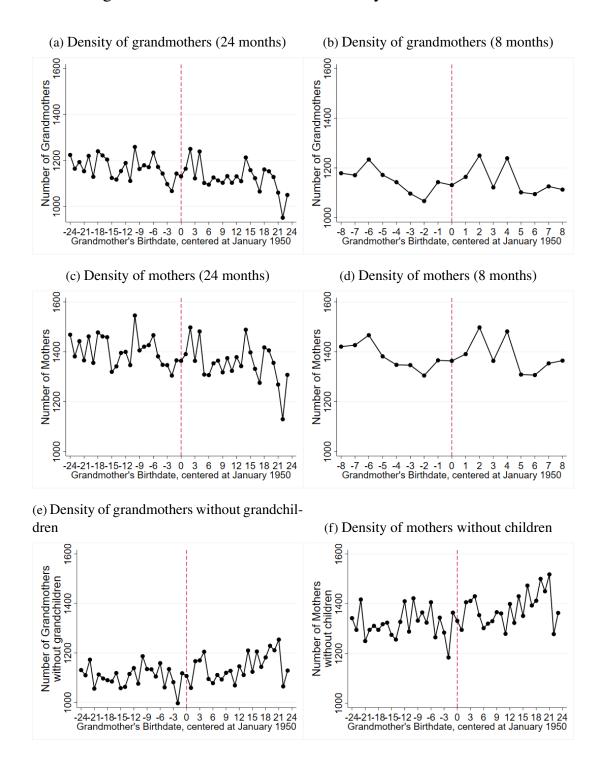
## (b) Distribution of care mix



*Source:* Authors' own calculations from LISS panel administered by CentERdata (Tilburg University, The Netherlands).

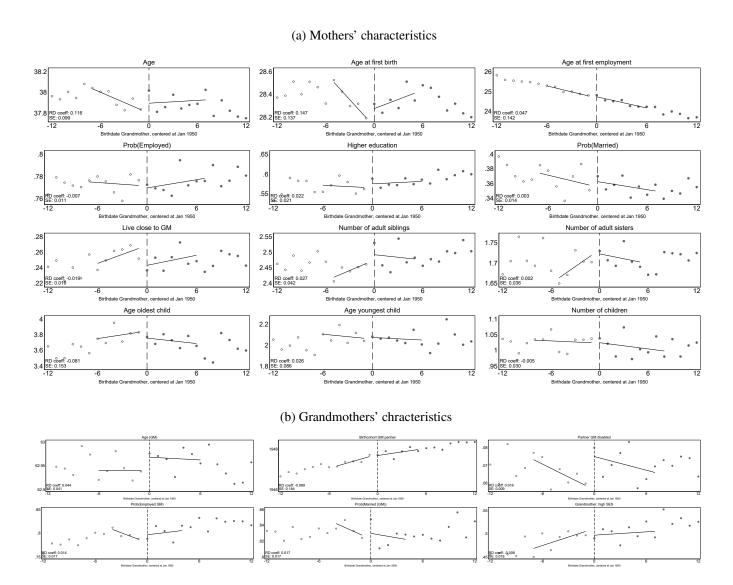
*Note:* Figure A2 shows childcare modes employed by parents in the LISS panel. Parents are asked separately for their children below 4 and between ages 4 and 12 whether they make regular use (at least once a week) of various types of childcare. Panel (a) shows childcare take-up allowing for multiple answers so that the three categories are not mutually exclusive. Panel (b) shows the four most common combinations of childcare modes with mutually exclusive categories.

Figure A3: Smoothness of the density around the cutoff



*Note:* The (bin size/running variable) in Figure A3 is grandmothers' birth date/months. Figure A3a and A3b show the density plot of grandmothers 24 months and 8 months around the cutoff. Figure A3c and A3d show the density plot of mothers whose mothers' ('grandmother') birth month is 24 months and 8 months around the cutoff. Figure A3e and A3f show that the fluctuating patterns of the density plots for grandmothers and mothers of our baseline sample are not unique, but a pattern that also shows up for 'grandmothers' and 'mothers' without (grand)children.

Figure A4: Balance test: covariate scatter plots



*Note:* Panel (a) of Figure A4 shows the scatter bin plot of mothers' predetermined characteristics as a function of distance to the cutoff. Panel (b) of Figure A4 shows the scatter bin plots of grandmothers' predetermined characteristics as a function of distance to the cutoff. Within each panel, each plot considers the cutoff of the grandmother's birth month as January 1950. All variables are predetermined and refer to the time when the grandmothers were 50 to 53 years old. The solid line is a linear polynomial fit of each outcome on the running variable based on the optimal bandwidth generated by Calonico et al. (2014) and fit separately left and right of the cutoff. Reported coefficients are RD estimates without controls. For estimations including controls, see Table A4.

Figure A5: Cumulative Distribution of grandmothers' hours worked by treatment status

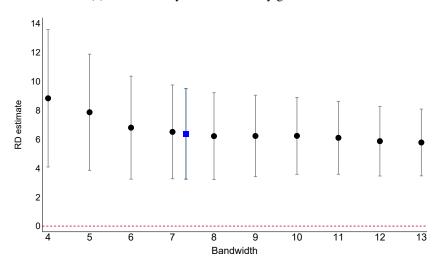


Source: Authors' calculations from the CBS data.

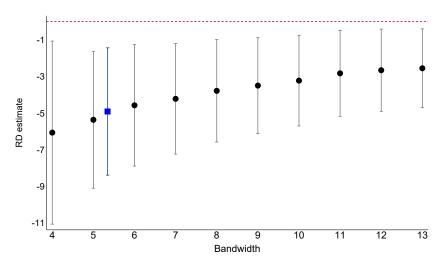
*Note:* Figure A5 shows the cumulative distribution of total hours worked per month for the cohorts born before (the blue line) and since 1950 (the red line) in the baseline sample (7 months around the cutoff).

Figure A6: RD coefficients by varying bandwithds

(a) Total monthly hours worked by grandmothers



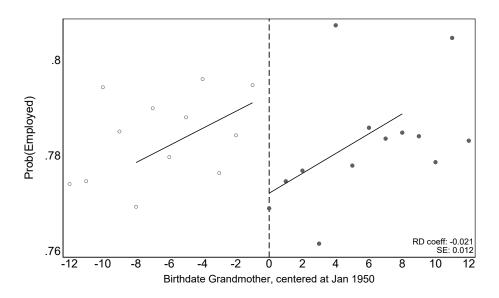
(b) Total monthly hours worked by mothers



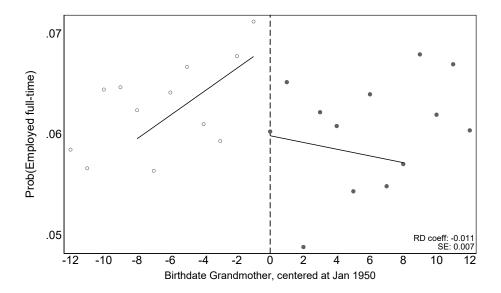
*Note:* Figure A6 plots the RD coefficients for varying bandwidths for grandmothers' total monthly hours worked in panel (a) and for mothers' total monthly hours worked in panel (b). Each regression includes controls and fixed effects as in the main specification, and 95% confidence intervals using clustered standard errors at the grandmother's level are depicted as well. The coefficients highlighted as a blue square depict the estimates based on the optimal bandwidth generated by Calonico et al. (2014) for each outcome.

Figure A7: RD plots: Mothers' additional labor supply outcomes

## (a) Mothers' employment probability (reduced-form)



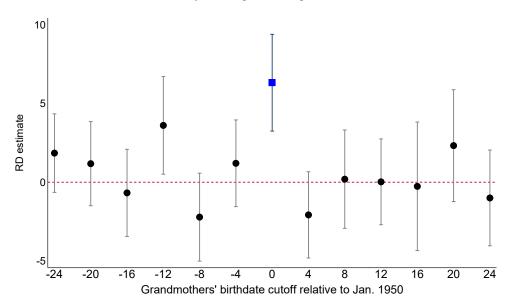
# (b) Mothers' fulltime employment probability (reduced-form)



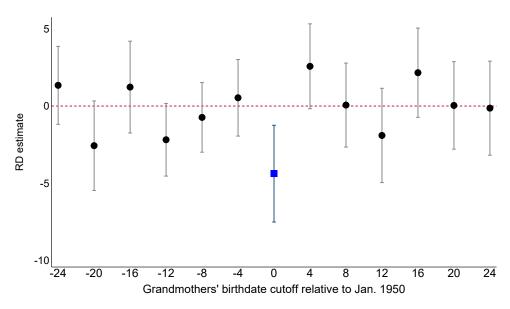
*Note:* Panel (a) of Figure 1 shows the scatter bin plots of the mother's employment probability and panel (b) mother's full-time employment probability as a function of distance to the cutoff, which is the grandmother's birth month being January 1950. The solid line is a linear polynomial fit of each outcome on the running variable based on the optimal bandwidth generated by Calonico et al. (2014) and fit separately left and right of the cutoff. Reported coefficients are RD estimates without controls. For estimations including controls, see Tables A5 and A9.

Figure A8: RD estimate plots: Placebo January cutoffs

(a) Monthly working hours of grandmothers

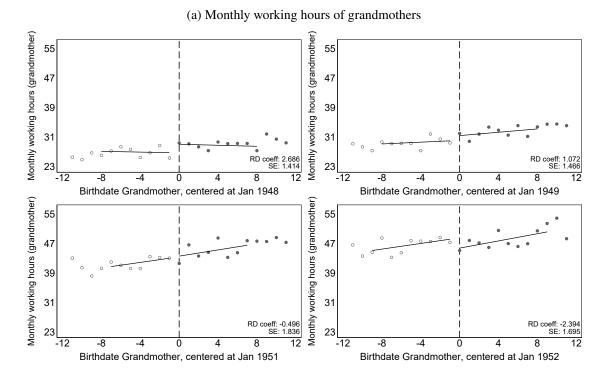


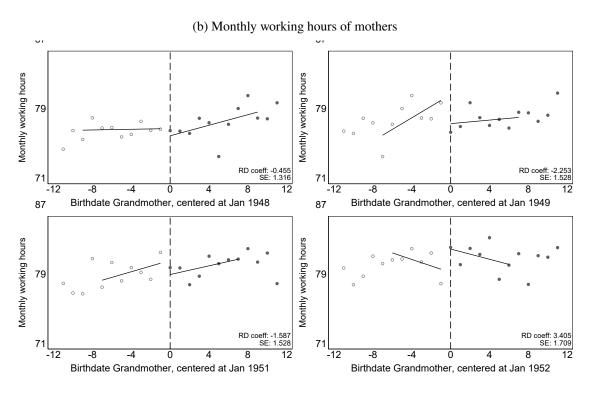
(b) Monthly working hours of mothers



*Note:* Panels (a) and (b) of Figure A8 show RD estimates of total monthly hours worked of grandmothers and mothers, using varying cutoffs as the grandmothers' birth month. 95% confidence intervals are plotted around the point estimates. The blue square indicates the main result (with the grandmother's birth month centered at January 1950). Each estimation includes controls and uses the optimal bandwidth generated by the Calonico et al. (2014).

Figure A9: RD plots: Placebo January cutoffs

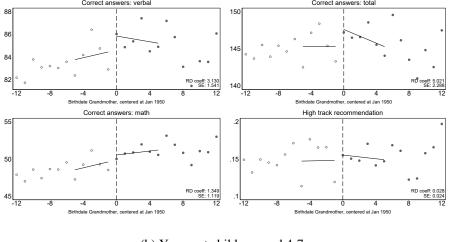




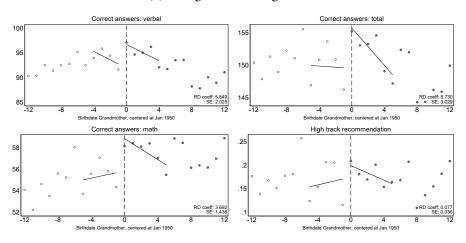
*Note:* Panels (a) and (b) of Figure A9 show the scatter bin plot of total monthly hours worked by grandmothers and mothers as a function of distance to the cutoff. Within each panel, the different plots consider placebo cutoffs of the grandmother's birth months, in particular January 1948, 1949, 1951, and 1952. The solid line is a linear polynomial fit of each outcome on the running variable based on the optimal bandwidth generated by Calonico et al. (2014) and fit separately left and right of the cutoff. Reported coefficients are RD estimates without controls.

Figure A10: RD plots: Children outcomes

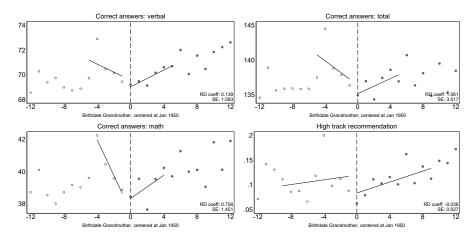
### (a) Youngest children aged 4-12



#### (b) Youngest children aged 4-7

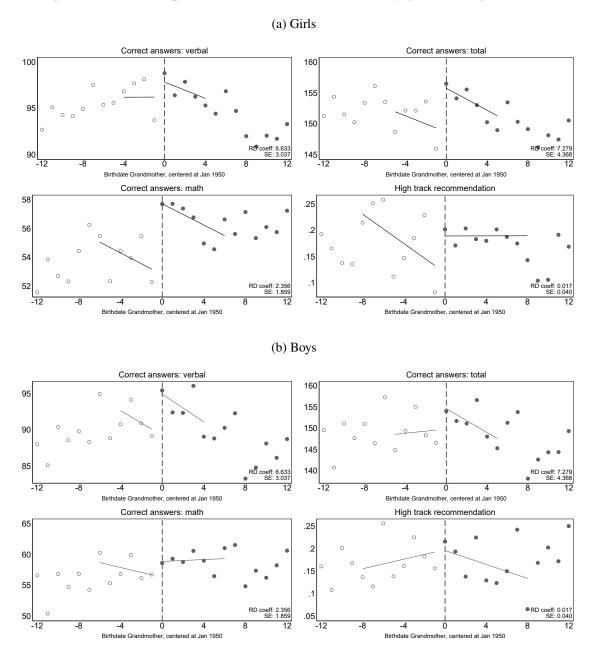


### (c) Youngest children aged 8-12



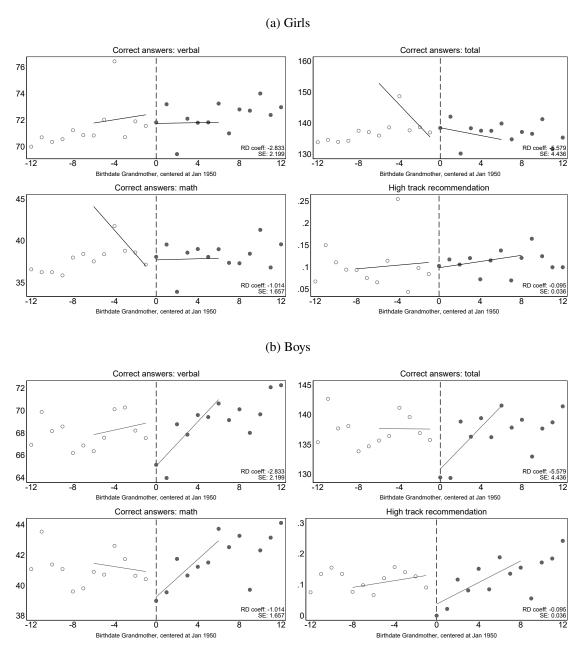
Note: Panels (a), (b), and (c) show the scatter bin plots of performance in the standardized test as a function of distance to the cutoff for youngest children aged 4-12, for youngest children aged 4-7, and for youngest children aged 8-12. Each plot considers the cutoff of the grandmother's birth month as January 1950. The solid line is a linear polynomial fit of each outcome on the running variable based on the optimal bandwidth generated by Calonico et al. (2014) and fit separately left and right of the cutoff. Reported coefficients are RD estimates without controls. For estimations including controls, see Panels A and B of Table 7.

Figure A11: RD plots: Children's outcomes by gender (aged 4 - 7)



*Note:* Panel (a) and (b) of Figure A11 show the scatter bin plots of performance in the standardized test as a function of distance to the cutoff for youngest girls and youngest boys aged 4-7, respectively. Each plot considers the cutoff of the grandmother's birth month as January 1950. The solid line is a linear polynomial fit of each outcome on the running variable based on the optimal bandwidth generated by Calonico et al. (2014) and fit separately left and right of the cutoff. For estimations including controls, see Panel C of Table 7.

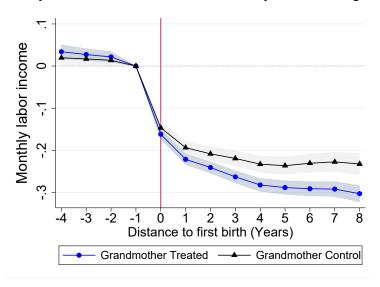
Figure A12: RD plots: Children's outcomes by gender (aged 8 - 12)



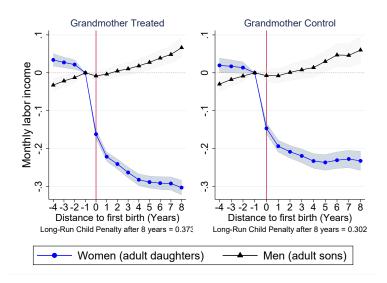
*Note:* Panels (a) and (b) of Figure A12 show the scatter bin plots of performance in the standardized test as a function of distance to the cutoff for youngest girls and youngest boys aged 8-12, respectively. Each plot considers the cutoff of the grandmother's birth month as January 1950. The solid line is a linear polynomial fit of each outcome on the running variable based on the optimal bandwidth generated by Calonico et al. (2014) and fit separately left and right of the cutoff. Reported coefficients are RD estimates without controls. For estimations including controls, see Panel C of Table 7.

Figure A13: Dynamic treatment effects and child penalty in labor earnings

# (a) Dynamic treatment effects on monthly labor earnings



## (b) Relative child penalty by treatment status



*Note:* Panel (a) of Figure A13 shows the evolution of mothers' total monthly labor earnings from four years before and to eight years after they gave birth to their first child. It compares the monthly labor earnings of treated mothers (blue dots), whose (grand)mothers were born between January 1950 and December 1951 and thus treated by the pension reform, to those of control mothers (black triangles), with untreated (grand)mothers born between January 1958 and December 1949. Event time 0 marks the birth of the first child. Panel (b) depicts the child penalty in total monthly labor income by treatment status. The left figure presents the child penalty for women and men with treated grandmothers and the right figure for women and men with control grandmothers. Blue dots document women's and black triangles indicate men's monthly working hours (including zeros), the difference between which represents the child penalty. The long-run relative child penalty after 8 years (i.e., the relative loss women experience compared to men) is reported below each sub-graph. The value at t = -1 is normalized to zero so that coefficients measure the impact of the first child relative to the year before birth. The shaded areas indicate the 95 percent confidence interval.